



**Cavanaugh Macdonald**  
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# **Legislative Retirement System of North Carolina Principal Results of Actuarial Valuation as of December 31, 2017**

## **October 25, 2018 Board of Trustees Meeting**

**Larry Langer, ASA, FCA, EA, MAAA**  
**Jonathan Craven, ASA, FCA, EA, MAAA**





# Member Data

## Inputs

Membership Data

Asset Data

Benefit Provisions

Assumptions

Funding Methodology



## Results

Actuarial Value of Assets

Actuarial Accrued Liability

Net Actuarial Gain or Loss

Funded Ratio

Employer Contributions

Benefit Enhancement

Additional Disclosures

Projections

The table below provides a summary of the membership data used in this valuation compared to the prior valuation.

Number as of	12/31/2017	12/31/2016
Active Members	170	170
Terminated members and survivors of deceased members entitled to benefits but not yet receiving benefits	95	91
Retired members and survivors of deceased members currently receiving benefits	<u>295</u>	<u>293</u>
Total	560	554
Active Reported Compensation	3,581,756	3,526,412
Active Valuation Compensation	3,819,354	3,706,174
Annual Retirement Allowances	2,363,588	2,293,662

The number of retired members and survivors of deceased members currently receiving benefits increased by 0.7% from the previous valuation date.

A detailed summary of the membership data used in this valuation is provided in Section 3 and Appendix B.

# Valuation Input

## Asset Data



### Inputs

Membership Data

**Asset Data**

Benefit Provisions

Assumptions

Funding Methodology



### Results

Actuarial Value of Assets

Actuarial Accrued Liability

Net Actuarial Gain or Loss

Funded Ratio

Employer Contributions

Benefit Enhancement

Additional Disclosures

Projections

The table below provides details of the Market Value of Assets for the current and prior year's valuations.

Asset Data as of	12/31/2017	12/31/2016
Beginning of Year Market Value of Assets	\$ 26,605,157	\$ 26,745,706
Contributions	926,339	626,019
Benefit Payments	(2,456,524)	(2,353,332)
Investment Income	<u>3,479,267</u>	<u>1,586,764</u>
Net Increase/(Decrease)	1,949,082	(140,549)
End of Year Value of Assets	\$ 28,554,239	\$ 26,605,157
Estimated Net Investment Return	13.46%	6.13%

LRS assets are held in trust and are invested for the exclusive benefit of plan members.

Over the long term, benefit payments and administrative expenses not covered by contributions are expected to be covered with investment income, illustrating the benefits of following actuarial pre-funding since inception.

A detailed summary of the market value of assets is provided in Section 4.



# Net Actuarial Gain or Loss

## Inputs

Membership Data  
Asset Data  
Benefit Provisions  
Assumptions  
Funding Methodology



## Results

Actuarial Value of Assets  
Actuarial Accrued Liability  
**Net Actuarial Gain or Loss**  
Funded Ratio  
Employer Contributions  
Benefit Enhancement  
Additional Disclosures  
Projections

The table below provides a reconciliation of the prior year's unfunded actuarial accrued liability to the current year's unfunded actuarial accrued liability.

(in millions)	
Unfunded Actuarial Accrued Liability (UAAL) as of 12/31/2016	\$ 1.2
Increase due to Transition to New Actuary	\$ 0.3
Normal Cost and Administrative Expense	\$ 0.9
Reduction due to Actual Contributions during 2017	\$ (0.9)
Interest on UAAL, Normal Cost, and Contributions	\$ 0.2
Asset (Gain) / Loss	\$ 0.2
Actuarial Accrued Liability (Gain) / Loss	\$ (0.2)
Impact of Assumption Changes	\$ 0.5
Impact of Legislative Changes	\$ 0
Unfunded Actuarial Accrued Liability (UAAL) as of 12/31/2017	\$ 2.2

During 2017, there was a transition from the prior actuary to CMC, resulting in valuation programing, modifications and differences in methodologies, such as payroll increase timing, that increased the UAAL by \$0.3 million. In addition during 2017, the UAAL increased faster than expected primarily due to the change in discount rate assumption from 7.20% to 7.00%. The loss on the expected return on the actuarial value of assets increased the UAAL by \$0.2 million.

A detailed summary of the net actuarial gain or loss is provided in Section 5.



# Employer Contributions

## Inputs

Membership Data  
Asset Data  
Benefit Provisions  
Assumptions  
Funding Methodology



## Results

Actuarial Value of Assets  
Actuarial Accrued Liability  
Net Actuarial Gain or Loss  
Funded Ratio  
**Employer Contributions**  
Benefit Enhancement  
Additional Disclosures  
Projections

The table below provides a reconciliation of the actuarially determined employer contribution.

Fiscal year ending June 30, 2019 Preliminary ADEC (Based on December 31, 2016 valuation)	21.74%
Impact of Legislative Changes*	<u>0.00%</u>
Fiscal year ending June 30, 2019 ADEC for Reconciliation	21.74%
Change due to Transition to New Actuary	3.24%
Change Due to Anticipated Reduction in UAAL**	-0.15%
Change due to Demographic (Gain)/Loss	-0.13%
Change due to Investment (Gain)/Loss	0.73%
Change Due to Contribution Experience	0.21%
Impact of Assumption Changes	2.46%
Impact of Direct Rate Smoothing	<u>-1.64%</u>
Fiscal year ending June 30, 2020 Preliminary ADEC (based on December 31, 2017 valuation)	26.46%

\* The impact of legislative changes does not reflect the cost of the one-time pension supplement to be paid in October 2018, as the entire cost of this supplement was funded in the appropriated contribution for fiscal year ending June 30, 2019 and is not reflected in the ADEC for fiscal year ending June 30, 2020.

The change in rate due to investment loss is based on the actuarial value of assets returns, which was less than the 7.20% assumed return.

The impact of the assumption change, the reduction from 7.20% assumed return to 7.00% totaled 2.46%. This will be phased in over the next three years, being fully reflected for the June 30, 2022 results.

A detailed summary of the actuarially determined employer contribution rates is provided in Section 6.



# Key Takeaways

- Key results of the December 31, 2017 valuation were:
  - Market value returns of 13.52% compared to 7.20% assumed
  - Recent legislation signed into law since the prior valuation:
    - One-time cost-of-living supplement equal to 1% of annual benefit payments for retired members and survivors of deceased members payable in October 2018
  - Change in discount rate from 7.20% to 7.00% as of December 31, 2017, with direct-rate smoothing of the change in the employer contributions rate over a three-year period

# Key Takeaways (continued)



- When compared to the December 31, 2016 baseline projections, the above resulted in:
  - Lower funded ratio (92.8% in the December 31, 2017 valuation compared to 95.9% in the December 31, 2016 valuation)
  - Higher actuarially determined employer contribution rate (26.46% for fiscal year ending June 30, 2020 compared to the contribution rate of 22.39% calculated in the December 31, 2016 valuation for fiscal year ending June 30, 2019)



# Certification

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. Because of limited scope, Cavanaugh Macdonald performed no analysis of the potential range of such future differences, except for some limited analysis in financial projections or required disclosure information. Results prior to December 31, 2017 were provided by the prior consulting actuary.

We meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained in this report. This report has been prepared in accordance with all applicable Actuarial Standards of Practice, and we are available to answer questions about it.

Larry Langer, ASA, EA, FCA, MAAA  
Principal and Consulting Actuary

Jonathan T. Craven, ASA, EA, FCA, MAAA  
Consulting Actuary



Cavanaugh Macdonald  
CONSULTING, LLC

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# Legislative Retirement System of North Carolina

Report on the Actuarial Valuation  
Prepared as of December 31, 2017

October 2018





# Cavanaugh Macdonald

CONSULTING, LLC

*The experience and dedication you deserve*

October 18, 2018

Board of Trustees  
Legislative Retirement System  
of North Carolina  
3200 Atlantic Avenue  
Raleigh, NC 27604

Members of the Board:

We submit herewith our report on the actuarial valuation of the Legislative Retirement System of North Carolina (referred to as "LRS" or the "Legislative Plan") prepared as of December 31, 2017. The report has been prepared in accordance with North Carolina General Statute 120-4. Information contained in our report for plan years prior to December 31, 2017 is based upon valuations performed by the prior actuary.

The primary purpose of the valuation report is to determine the required member and employer contribution rates, to describe the current financial condition of LRS, and to analyze changes in such condition. In addition, the report provides information that the Office of the State Controller (OSC) requires for its Comprehensive Annual Financial Report (CAFR) and it summarizes census data. Use of this report for any other purposes or by anyone other than OSC and its auditors, or North Carolina Retirement Systems Division and Department of State Treasurer staff may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. The attached pages should not be provided without a copy of this cover letter. Because of the risk of misinterpretation of actuarial results, you should ask Cavanaugh Macdonald Consulting (CMC) to review any statement you wish to make on the results contained in this report. CMC will not accept any liability for any such statement made without prior review.

The valuation is based upon membership data and financial information as furnished by the Retirement Systems Division and the Financial Operations Division and as summarized in this report. Although reviewed for reasonableness and consistency with the prior valuation, these elements have not been audited by CMC and we cannot certify as to the accuracy and completeness of the data supplied. Sometimes assumptions are made by CMC to interpret membership data that is imperfect. The valuation is also based on benefit and contribution provisions as presented in this report. If you have reason to believe that the plan provisions are incorrectly described, that important plan provisions relevant to this valuation are not described, or that conditions have changed since the calculations were made, you should contact the authors of this actuarial report prior to relying on this information.

The valuation is further based on the actuarial valuation assumptions, approved by the Board of Trustees, as presented in this report. We believe that these assumptions are appropriate and reasonable and also comply with the requirements of Governmental Accounting Standards Board (GASB) Statement No. 67. We prepared this valuation in accordance with the requirements of this standard and in accordance with all applicable Actuarial Standards of Practice (ASOP).



The assumptions used for the December 31, 2017 actuarial valuation are based on the experience study prepared as of December 31, 2014 and adopted by the Board of Trustees on January 21, 2016, as further updated to use a discount rate of 7.00% as adopted by the Board of Trustees on April 26, 2018. The economic assumptions with respect to investment yield, salary increase and inflation have been based upon a review of the existing portfolio structure as well as recent and anticipated experience.

Where presented, references to “funded ratio” and “unfunded accrued liability” typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities. In various places in the report the results also show funded ratios and unfunded liabilities based upon varying sets of assumptions as well as market values of assets as that is required for certain disclosure information required per accounting rules or statutes. Where this has been done it has been clearly indicated.

Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: fund experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and changes in plan provisions or applicable law. Such changes in law may include additional costs resulting from future legislated benefit improvements or cost-of-living pension increases or supplements, which are not anticipated in the actuarial valuation. Because of limited scope, CMC performed no analysis of the potential range of such future differences, except for some limited analysis in financial projections or required disclosure information.

We meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained in this report. This report has been prepared in accordance with all applicable Actuarial Standards of Practice, and we are available to answer questions about it.

Respectfully submitted,

A handwritten signature in blue ink, appearing to be 'LL'.

Larry Langer, ASA, EA, FCA, MAAA  
Principal and Consulting Actuary

A handwritten signature in blue ink, appearing to be 'Jonathan T. Craven'.

Jonathan T. Craven, ASA, EA, FCA, MAAA  
Consulting Actuary



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# Executive Summary

## Overview

The North Carolina Retirement Systems Division (RSD) was established in 1941 to provide retirement benefits for public servants in the State of North Carolina. Today, under the management of the Department of State Treasurer, RSD administers seven public pension plans (defined benefit plans), three supplemental retirement plans (voluntary defined contributions plans), a health trust fund, a disability income plan, death benefit funds and a number of other benefit programs. As of December 31, 2017, the RSD defined benefit plans cover over one million current and prior public servants of the state of North Carolina. During the fiscal year ending June 30, 2017, RSD paid over \$6.0 billion in pensions to more than 300,000 retirees. And as of June 30, 2018, RSD's defined benefit plan assets were valued at over \$98 billion.

Under the supplemental retirement plans, the amount of contributions in any given year is defined by law. The amount of benefits derived is dependent on the investment returns the individual achieves. Conversely, under the pension plans, the amount of the benefit paid to a member upon retirement, termination, death or disability is defined by law. The amount of contributions needed to fund these benefits cannot be known with certainty. In North Carolina, like other states, these contributions are paid during a public servant's career so that upon retirement, termination, death, or disability, there are funds available to pay these benefits. These amounts are determined through an actuarial valuation. Actuarial valuations are performed for each of the pension plans administered by RSD and the results are contained in actuarial valuation reports like this.

The Legislative Retirement System (referred to as "LRS" or the "Legislative Plan") provides benefits to all members of the General Assembly. LRS has over \$28 million in assets and 560 members. This actuarial valuation report is our annual analysis of the financial health of LRS. This report, prepared as of December 31, 2017, presents the results of the actuarial valuation of LRS.

## Purpose

An actuarial valuation is performed on LRS annually as of the end of the calendar year. The actuary determines the amount of contributions to be made to LRS during each member's career that, when combined with investment return, will be sufficient to pay for retirement benefits.

In addition, the annual actuarial valuation is performed to:

- Determine the progress on funding LRS,
- Explore why the results of the current valuation differ from the results of the valuation of the previous year, and
- Satisfy regulatory and accounting requirements.

A detailed summary of the valuation process and a glossary of actuarial terms are provided in Appendix A.



## Executive Summary (continued)

### Key Takeaways

The actuarial valuation is performed each year to replace the estimates the actuary assumed for the prior valuation with the actual events that happened. This past year, as expected, some of the assumptions used in the prior valuation were not realized. Key results of the December 31, 2017 valuation were:

- Market value returns of 13.52% during calendar year 2017 compared to 7.20% assumed.
- Recent legislation signed into law since the prior valuation including the following material provision:
  - One-time cost-of-living supplement equal to 1% of annual benefit payments for retired members and survivors of deceased members payable in October, 2018.
- Change in discount rate from 7.20% to 7.00% as of December 31, 2017, with direct rate smoothing of the change in the employer contribution rate over a three-year period.

When compared to the December 31, 2016 valuation, the above resulted in:

- Lower funded ratio (92.8% in the December 31, 2017 valuation compared to 95.9% in the December 31, 2016 valuation)
- Higher actuarially determined employer contribution rate (26.46% for fiscal year ending June 30, 2020 compared to the contribution rate of 22.39% calculated in the December 31, 2016 valuation for fiscal year ending June 30, 2019)

LRS is well funded compared to its peers. This is due to:

- Stakeholders working together to keep LRS well-funded since inception
- A history of appropriating and contributing the recommended contribution requirements
- Assumptions that in aggregate are more conservative than peers
- A funding policy that aggressively pays down unfunded liability
- An ad hoc cost-of-living adjustment that supports the health of the system
- Modest changes in benefits when compared to peers

Continued focus on these measures will be needed to maintain the solid status of LRS well into the future.

More details can be found later in this report. We encourage readers to start with Sections 1 and 2 and refer to other sections for additional details as needed.



## Section 1: Principal Results

This report, prepared as of December 31, 2017, presents the results of the actuarial valuation of the system. The principal results of the valuation and a comparison with the preceding year's results are summarized below.

**Table 1: Summary of Principal Results**

Valuation Results as of	12/31/2017	12/31/2016
Active Members		
Number	170	170
Reported Compensation	\$ 3,581,756	\$ 3,526,412
Valuation Compensation*	\$ 3,819,354	\$ 3,706,174
Retired Members and Survivors of Deceased Members Currently Receiving Benefits		
Number	295	293
Annual Allowances	\$ 2,363,588	\$ 2,293,662
Assets		
Actuarial Value (AVA)	\$ 28,193,658	\$ 27,976,706
Market Value (MVA)	\$ 28,554,239	\$ 26,605,157
Actuarial Accrued Liability (AAL)	\$ 30,397,383	\$ 29,179,860
Unfunded Accrued Liability (AAL - AVA)	\$ 2,203,725	\$ 1,203,154
Funded Ratio (AVA / AAL)**	92.8%	95.9%
Results for Fiscal Year Ending	6/30/2020	6/30/2019
Actuarially Determined Employer Contribution (ADEC), as a percentage of payroll		
Normal Cost	20.94%	16.79%
Disability Benefit	N/A	0.59%
Accrued Liability	<u>7.16%</u>	<u>4.36%</u>
Total	28.10%	21.74%
Total with Direct Rate Smoothing	26.46%	N/A
Impact of Legislative Changes	N/A	0.65%
Final ADEC	N/A	22.39%
Appropriation Act for Fiscal Year Ending	6/30/2019	6/30/2018
Employer Contribution Rate as a percentage of payroll		
Normal Cost	20.94%	16.79%
Disability Benefit	N/A	0.59%
Accrued Liability	1.45%	<u>1.66%</u>
Total	22.39%	19.04%
Preliminary Reserve for Undistributed Gains/(Losses)	(4.07)%	(2.70)%

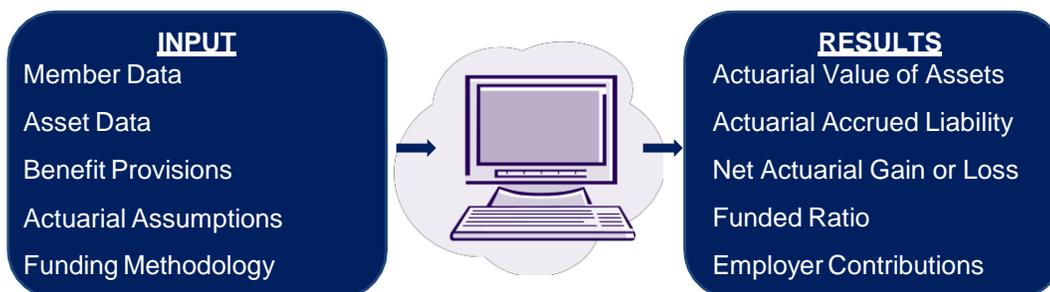
\*Reported compensation annualized for new hires and projected for valuation purposes

\*\* The Funded Ratio on a Market Value of Assets basis is 93.9% at December 31, 2017.



## Section 2: Valuation Process

The following diagram summarizes the inputs and results of the actuarial valuation process.



A more detailed description of the valuation process is provided in Appendix A.

### Valuation Input: Membership Data

As with any estimate, the actuary collects information that we know now. Under the actuarial valuation process, current information about LRS members is collected annually by the Retirement Systems Division staff at the direction of the actuary. Membership data will assist the actuary in estimating benefits that could be paid in the future. Information about benefit provisions and assets held in the trust as of the valuation date is also collected.

The member information the actuary collects includes data elements such as current service, salary and benefit group identifier for members that have not separated service, and actual benefit amounts and form of payment for members that have separated service. Data elements such as gender and date of birth are used to determine when a benefit might be paid and for how long.



## Section 2: Valuation Process

### Valuation Input: Membership Data (continued)

The table below provides a summary of the membership data used in this valuation compared to the prior valuation.

Number as of	12/31/2017	12/31/2016
Active Members	170	170
Terminated members and survivors of deceased members entitled to benefits but not yet receiving benefits	95	91
Retired members and survivors of deceased members currently receiving benefits	<u>295</u>	<u>293</u>
Total	560	554
Active Reported Compensation	3,581,756	3,526,412
Active Valuation Compensation	3,819,354	3,706,174
Annual Retirement Allowances	2,363,588	2,293,662

**Commentary:** The number of retired members and survivors of deceased members currently receiving benefits increased by 0.7% from the previous valuation date.



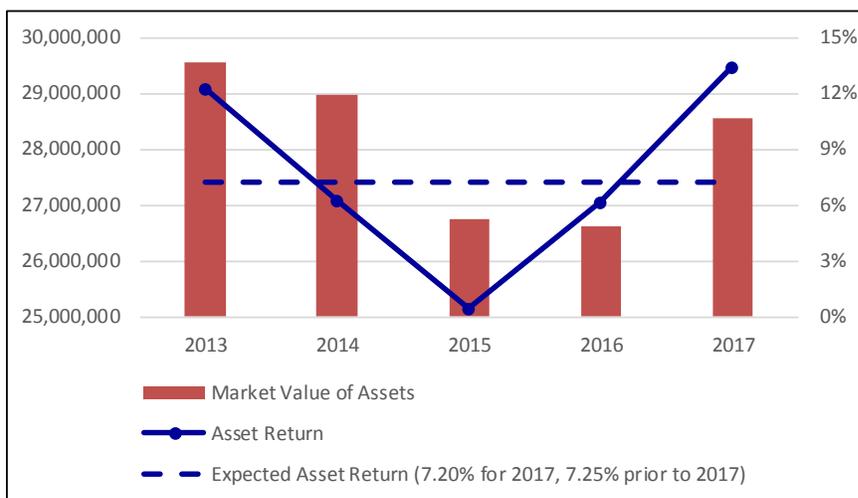
## Section 2: Valuation Process

### Valuation Input: Asset Data

LRS assets are held in trust and are invested for the exclusive benefit of plan members. The Market Value of Assets is \$28.6 million as of December 31, 2017 and \$26.6 million as of December 31, 2016. The investment return for the market value of assets for calendar year 2017 was 13.46%.

### Graph 1: Market Value of Assets and Asset Returns

The graph below provides a history of the market value of assets and asset returns over the past five years.

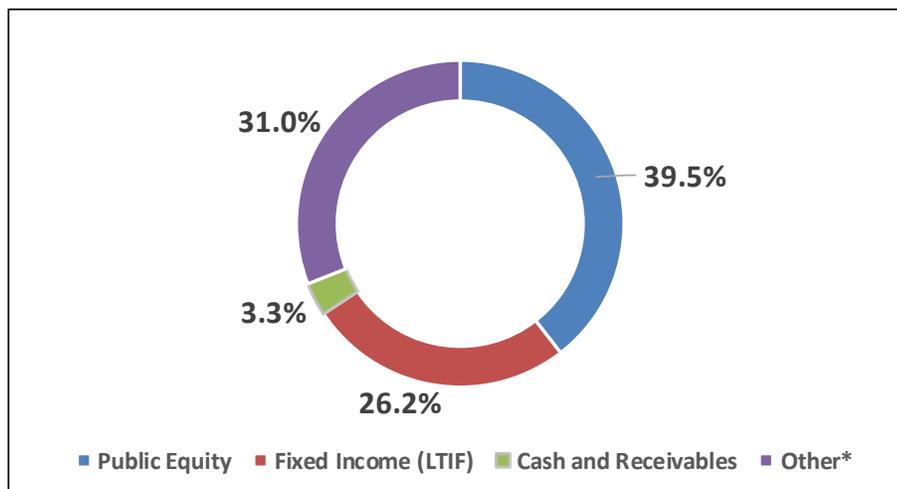


**Commentary:** Market value returns exceeded the assumed rate of return for the first time since 2013. However, the return on the actuarial value of assets which is used to determine the contribution rates did not exceed the 7.20% assumed rate of return in 2017, because of delayed recognition of the less than expected returns that occurred in 2015 and 2016.



## Graph 2: Allocation of Investments by Category

The graph below provides the breakdown of the market value of assets at December 31, 2017 by asset category.



\* Real Estate, Alternatives, Inflation and Credit

**Commentary:** Based on historical market returns, the current asset allocation, the current investment policy, and the expectation of future asset returns, as reviewed in the last experience study, the 7.00% discount rate used in this valuation is reasonable and appropriate.

A detailed summary of the market value of assets is provided in Section 4 of this report.



## Section 2: Valuation Process

### Valuation Input: Benefit Provisions

Benefit provisions are described in North Carolina General Statutes, Chapter 120.

The valuation reflects the following change in benefit provisions from the prior year's valuation:

- One-time pension supplement in the amount of 1.0% of the annualized benefit in effect on September 1, 2018 to be paid in October 2018.

Highlights of the benefit provisions are described below.

- An unreduced retirement allowance is payable to members who retire from service after attaining age 65 and five years of creditable service
- The unreduced retirement allowance is equal to 4.02% of a member's highest annual compensation multiplied by the number of years of creditable service
- A reduced retirement allowance is payable to members who retire from service:
  - after attaining age 50 and 20 years of creditable service; or
  - after attaining age 60 and five years of creditable service
- Ancillary benefits are also payable upon the death or disability of a member
- LRS does not provide for explicit cost of living increases as part of the benefit package. Instead, increases may be provided if certain financial conditions are met and/or the legislature passes a budget that provides for a cost-of-living adjustment

**Commentary:** Many Public Sector Retirement Systems in the United States have undergone pension reform where the benefits of members (current retirees and active or future members) have been reduced. Because of the well-funded status of LRS due to the legislature contributing the actuarially determined employer contribution when such contribution is required, benefit cuts have not been made in North Carolina as they have been in most other states. Instead, we have seen a modest expansion of benefits in recent years based on sound plan design. However, if North Carolina's investment policy shifts substantively, or if the system incurs other unfavorable investment, economic, or demographic experience, the system should review likely impacts of the shift and consider corresponding changes to actuarial assumptions, funding policy and/or benefit levels.

A detailed summary of the benefit provisions is provided in Appendix C of this report.

### Valuation Input: Actuarial Assumptions

Actuarial assumptions bridge the gap between the information that we know with certainty as of the valuation date (age, gender, service, pay, and benefits of the members) and what may happen in the future. The actuarial assumptions of LRS are reviewed at least every five years. Based on this review, the actuary will make recommendations on the demographic and economic assumptions.

Demographic assumptions describe future events that relate to people such as retirement rates, termination rates, disability rates, and mortality rates. Economic assumptions describe future events that relate to the assets of LRS such as the interest rate, salary increases, the real return, and payroll growth.



## Section 2: Valuation Process

With the exception of the discount rate, the assumptions used for the December 31, 2017 actuarial valuation are based on the experience study prepared as of December 31, 2014 and adopted by the Board of Trustees on January 21, 2016. The discount rate was updated to be 7.00% as adopted by the Board of Trustees on April 26, 2018.

### Valuation Input: Funding Methodology

The Funding Methodology is the payment plan for LRS and is composed of the following three components:

- Actuarial Cost Methods allocate costs to the actuarial accrued liability (i.e. the amount of money that should be in the fund) for past service and normal cost (i.e. the cost of benefits accruing during the year) for current service.
  - The Board of Trustees has adopted Entry age Normal as its actuarial cost method
  - Develops normal costs that stay level as a percent of payroll
- Asset Valuation Methods smooth or average the market value returns over time to alleviate contribution volatility that results from market returns.
  - Asset return in excess of or less than the expected return on market value of assets reflected over a five-year period
  - Assets corridor: not greater than 120% of market value and not less than 80% of market value
- Amortization Methods determine the payment schedule for unfunded actuarial accrued liability (i.e. the difference between the actuarial accrued liability and actuarial value of assets)
  - Payment level: the payment is determined as a level dollar amount, similar to a mortgage payment
  - Payment period: a 12-year closed amortization period was adopted for fiscal year ending 2018. A new amortization base is created each year based on the prior years' experience.

When compared to other Public Sector Retirement Systems in the United States, the funding policy for LRS is quite aggressive in that the policy pays down the pension debt over a much shorter period of time (12 years) compared to most other Public Sector Retirement Systems. As such it is a best practice in the industry.

A detailed summary of the actuarial assumptions and methods is provided in Appendix D of this report.



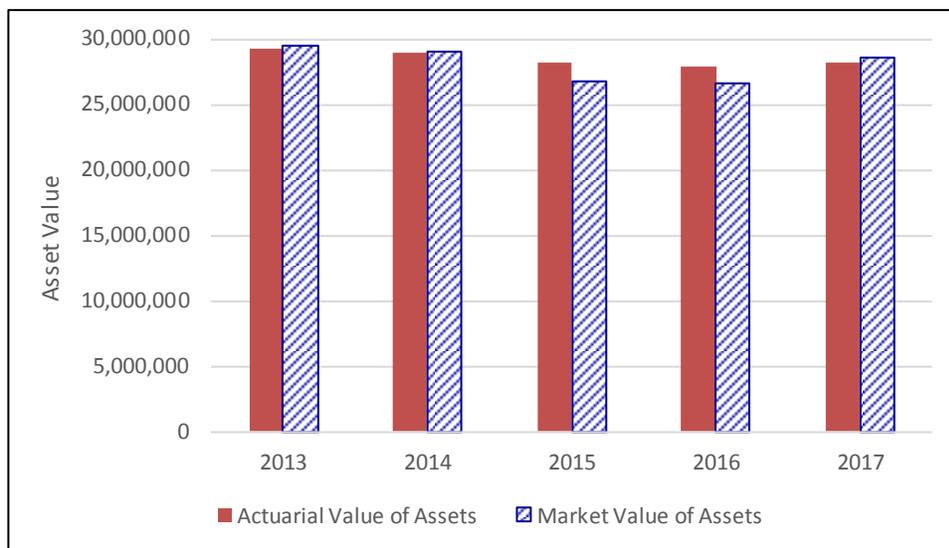
## Section 2: Valuation Process

### Valuation Results: Actuarial Value of Assets

In order to reduce the volatility that investment gains and losses can have on required contributions and funded status of LRS, the Board adopted an asset valuation method to determine the Actuarial Value of Assets used for funding purposes. The Actuarial Value of Assets is \$28.2 million as of December 31, 2017 and \$28.0 million as of December 31, 2016.

### Graph 3: Actuarial Value and Market Value of Assets

The graph below provides a history of the market value and actuarial value of assets over the past five years.



**Commentary:** The market value of assets is higher than the actuarial value of assets, which is used to determine employer contributions. This indicates that overall there are unrecognized asset gains to be recognized in future valuations. However, if the investments earn the expected 7.00% over the next four years, a loss will be recognized in both the December 31, 2018 and the December 31, 2019 valuations, and a gain will be recognized in both the December 31, 2020 and the December 31, 2021 valuations.

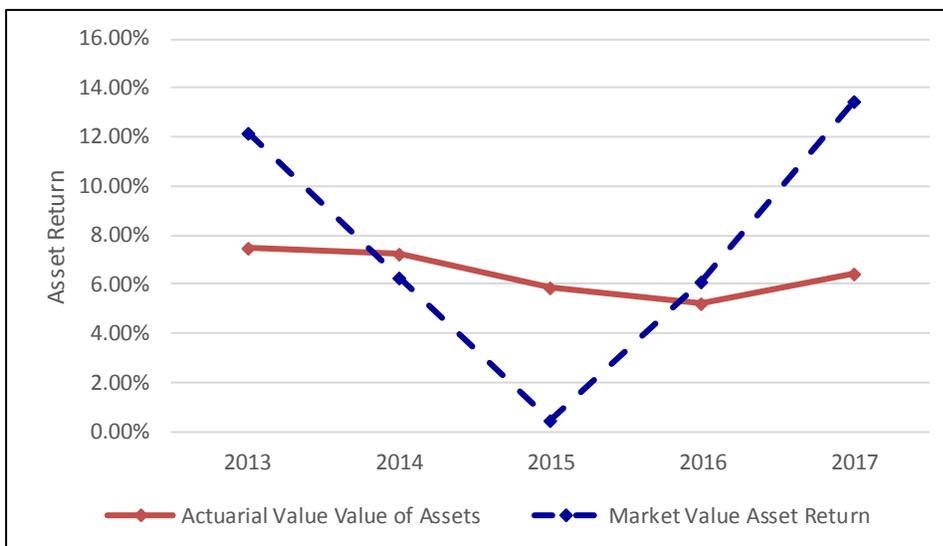


## Section 2: Valuation Process

Valuation Results: Actuarial Value of Assets (continued)

### Graph 4: Asset Returns

The graph below provides a history of the market value and actuarial value of asset returns over the past five years.



**Commentary:** The investment return for the market value of assets for calendar year 2017 was 13.46%. The actuarial value of assets smooths investment gains and losses. Lower than expected market returns in 2015 and 2016, which were partially offset by greater than expected market returns for 2017, resulted in an actuarial value of asset return for calendar year 2017 of 6.42% and a recognized actuarial asset loss of \$0.2 million during 2017.

A detailed summary of the Actuarial Value of Assets is provided in Section 4 of this report.



## Section 2: Valuation Process

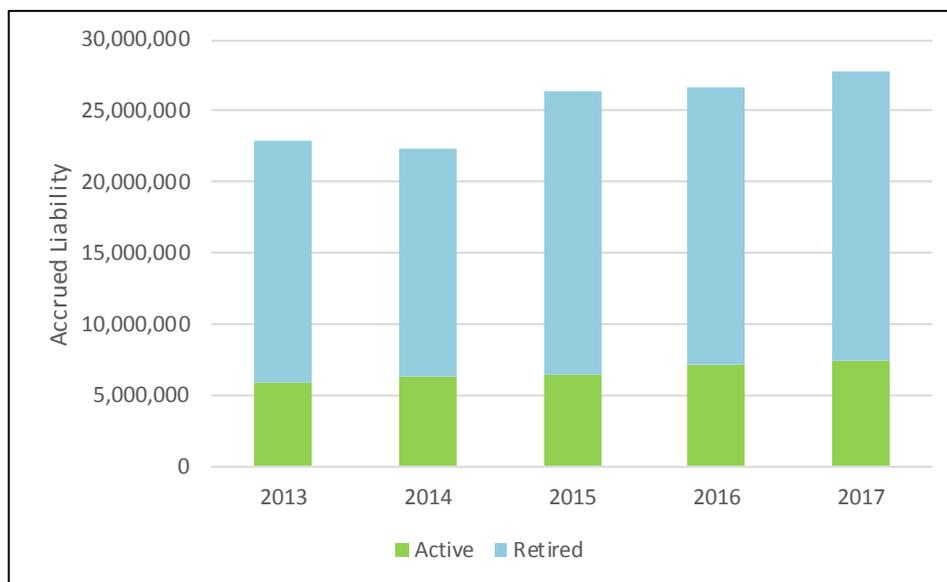
### Valuation Results: Actuarial Accrued Liability

Using the provided membership data, benefit provisions, and actuarial assumptions, the future benefit payments of LRS are estimated. These projected future benefit payments are discounted into today's dollars using the assumed rate of investment return assumption to determine the Present Value of Future Benefits (PVFB) of LRS. The PVFB is an estimate of the current value of the benefits promised to all members as of a valuation date.

Once the PVFB is developed, an actuarial cost method is used to allocate the PVFB. Under the actuarial cost method, the PVFB is allocated to past, current and future service, respectively known as the actuarial accrued liability (AAL), normal cost (NC) and present value of future normal costs (PVFNC). The AAL is also referred to as the amount of money LRS should ideally have in the trust. The NC is also referred to as the cost of benefits accruing during the year.

#### Graph 5: Actuarial Accrued Liability

The graph below provides a history of the actuarial accrued liability over the past five years.



**Commentary:** The AAL increased from \$29.2 million to \$30.4 million during 2017. LRS is an open plan, which means that new members enter the plan each year. In an open plan, liabilities are expected to grow from one year to next as more benefits accrue and the membership approaches retirement. Assumption changes increased the AAL by \$0.5 million.

A detailed summary of the AAL is provided in Section 5 of this report.



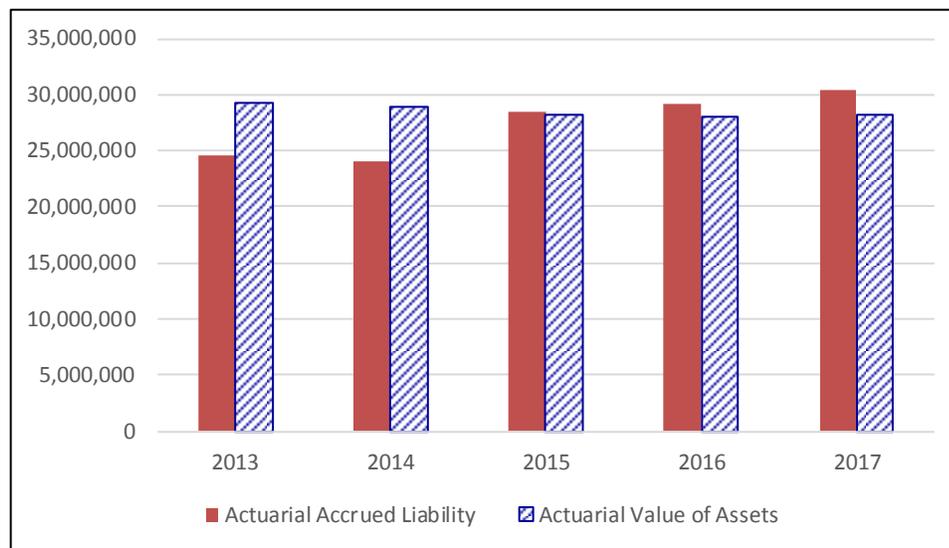
## Section 2: Valuation Process

### Valuation Results: Funded Ratio

The funded ratio is a measure of the progress that has been made in funding the plan as of the valuation date. It is the ratio of how much money LRS actually has in the fund to the amount LRS should have in the fund.

#### **Graph 6: Actuarial Accrued Liability and Actuarial Value of Assets**

The graph below provides a history of the actuarial accrued liability and actuarial value of assets over the past five years.



**Commentary:** The actuarial value of assets basis is used for computing contributions to alleviate contribution volatility. The difference in the actuarial accrued liability and the actuarial value of assets is the amount of pension debt to be paid off in 12 years.

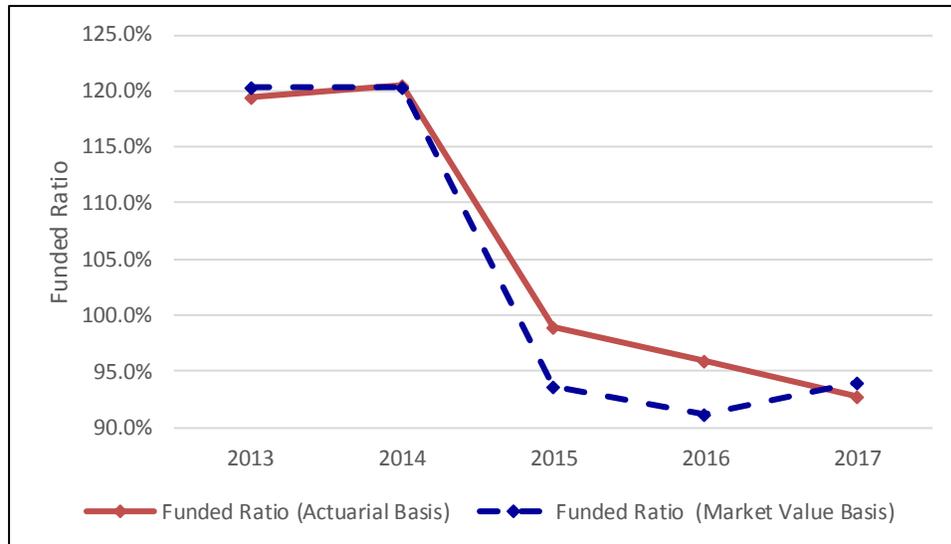


## Section 2: Valuation Process

Valuation Results: Funded Ratio (continued)

### Graph 7: Funded Ratios

The graph below provides a history of the funded ratio on a market and actuarial basis over the past five years.



**Commentary:** The ratio of assets to liabilities shows the health of the plan on an accrued basis. The funded ratio on an actuarial basis decreased from 95.9% at December 31, 2016 to 92.8% at December 31, 2017.



## Section 2: Valuation Process

### Valuation Results: Employer Contributions

G.S. 120-4.20 provides that the contributions of employers shall consist of a normal contribution and an accrued liability contribution.

The December 31, 2016 valuation suggested that the preliminary total employer contribution rate be set at 21.74% of payroll for the fiscal year ending June 30, 2019. Subsequently, the 2018 Appropriations Act (Session Laws 2017-57) set contributions at 22.39% of payroll effective for the fiscal year ending June 30, 2019, in order to account for recent legislation passed into law. As a result of this December 31, 2017 valuation, the preliminary actuarially determined employer contribution rate is 26.46% of payroll for the fiscal year ending June 30, 2020, subject to the impact of any future legislative changes effective during that fiscal year. On this basis, there is no preliminary reserve from undistributed gains that could be used for a cost-of-living adjustment or other benefit improvements.

A detailed summary of the actuarially determined employer contribution rates is provided in Section 6 of this report.

### Valuation Results: Accounting Information

The Governmental Account Standards Board (GASB) issues statements which establish financial reporting standards for defined benefit pension plans and accounting for pension expenditures and expenses for governmental employers.

The valuation has been prepared in accordance with the parameters of Statement No. 67 of the GASB and all applicable Actuarial Standards of Practice. The Net Pension Liability (Asset) under GASB 67 for the fiscal year ending June 30, 2018, is \$2,594,000 (compared to \$1,721,000 for fiscal year ending June 30, 2017). The required financial reporting information for the Retirement System under GASB No. 67 can be found in Section 7 of this report.



## Section 3: Membership Data

The Retirement Systems Division provided membership data as of the valuation date for each member of LRS. The membership data assists the actuary in estimating benefits that could be paid in the future. The tables below provide a summary of the membership data used in this valuation. Detailed tabulations of data are provided in Appendix B.

**Table 2: Active Member Data**

	Member Count	Average Age	Average Service	Reported Compensation
Male	127	58.63	6.07	\$ 2,692,623
Female	<u>43</u>	<u>64.93</u>	<u>6.93</u>	<u>889,133</u>
Total	170	60.22	6.29	\$ 3,581,756

**Table 3: Vested Terminated Member Data**

	Member Count	Average Age	Average Service	Deferred Retirement Allowance
Male	35	56.11	9.63	301,804
Female	<u>9</u>	<u>51.56</u>	<u>9.75</u>	<u>73,307</u>
Total	44	55.18	9.66	\$ 375,111

The table above includes terminated members entitled to retirement benefits but not yet receiving benefits.



## Section 3: Membership Data

**Table 4: Non-Vested Terminated Member Data**

	Member Count	Average Age	Average Service	Accumulated Contributions
Male	45	52.51	2.89	\$ 253,607
Female	<u>6</u>	<u>56.17</u>	<u>1.78</u>	<u>22,406</u>
Total	51	52.94	2.76	\$ 276,013

The table above includes non-vested terminated members who have not received a refund of contributions.

**Table 5: Data for Members Currently Receiving Benefits**

	Member Count	Average Age	Annual Retirement Allowances
<u>Retired Members (Healthy at Retirement)</u>			
Male	182	76.79	\$ 1,542,811
Female	<u>52</u>	<u>76.67</u>	<u>445,300</u>
Total	234	76.76	\$ 1,988,111
<u>Survivors of Deceased Members</u>			
Male	1	47.83	\$ 10,333
Female	<u>60</u>	<u>77.37</u>	<u>365,144</u>
Total	61	76.89	\$ 375,477
Grand Total	295	76.79	\$ 2,363,588



## Section 4: Asset Data

Assets are held in trust and are invested for the exclusive benefit of LRS members. The tables below provide the details of the Market Value of Assets for the current and prior years' valuations.

**Table 6: Market Value of Assets**

Asset Data as of	12/31/2017	12/31/2016
Beginning of Year Market Value of Assets	\$ 26,605,157	\$ 26,745,706
Contributions	926,339	626,019
Benefit Payments	(2,456,524)	(2,353,332)
Investment Income	<u>3,479,267</u>	<u>1,586,764</u>
Net Increase/(Decrease)	1,949,082	(140,549)
End of Year Value of Assets	\$ 28,554,239	\$ 26,605,157
Estimated Net Investment Return	13.46%	6.13%

**Table 7: Allocation of Investments by Category of the Market Value of Assets**

Asset Data as of	12/31/2017	12/31/2016
Allocation by Dollar Amount		
Public Equity	\$ 11,295,232	\$ 11,448,002
Fixed Income (LTIF)	7,469,932	7,119,224
Cash and Receivables	951,425	374,653
Other*	<u>8,837,650</u>	<u>7,663,278</u>
Total Market Value of Assets	\$ 28,554,239	\$ 26,605,157
Allocation by Percentage of Asset Value		
Public Equity	39.5%	43.0%
Fixed Income (LTIF)	26.2%	26.8%
Cash and Receivables	3.3%	1.4%
Other*	<u>31.0%</u>	<u>28.8%</u>
Total Market Value of Assets	100.0%	100.0%

\* Real Estate, Alternatives, Inflation and Credit



## Section 4: Asset Data

In order to reduce the volatility that investment gains and losses can have on the required contributions and funded status of LRS, the Board adopted an asset valuation method to determine the Actuarial Value of Assets used for funding purposes. The table below provides the calculation of the Actuarial Value of Assets at the valuation date.

**Table 8: Actuarial Value of Assets**

Asset Data as of	12/31/2017
Beginning of Year Market Value of Assets	\$ 26,605,157
Contributions	926,339
Benefit Payments and Refunds	<u>(2,456,524)</u>
Net Cash Flow	(1,530,185)
Expected Investment Return	1,861,442
Expected End of Year Market Value of Assets	26,936,414
End of Year Market Value of Assets	28,554,239
Excess of Market Value over Expected Market Value of Assets	1,617,825
80% of 2017 Asset Gain/(Loss)	1,294,260
60% of 2016 Asset Gain/(Loss)	(173,811)
40% of 2015 Asset Gain/(Loss)	(759,868)
20% of 2014 Asset Gain/(Loss)	<u>N/A</u>
Total Deferred Asset Gain/(Loss)	360,581
Preliminary End of Year Actuarial Value of Assets	28,193,658
Final End of Year Actuarial Value of Asset (not less than 80% and not greater than 120% of Market Value)	28,193,658
Estimated Net Investment Return on Actuarial Value	6.42%

**Commentary:** The actuarial value of assets smooths investment gains/losses, resulting in less volatility in the employer contribution. The asset valuation method recognizes asset returns in excess of or less than the expected return on the market value of assets over a five-year period. Actuarial value of assets was reset to the market value of assets at December 31, 2014.

Lower than expected market returns in 2015 and 2016, which were partially offset by greater than expected market returns in 2017, resulted in an actuarial value of asset return for calendar year 2017 of 6.42% and a recognized actuarial asset loss of \$0.2 million during 2017.



## Section 5: Liability Results

Using the provided membership data, benefit provisions, and actuarial assumptions, the future benefit payments of LRS are estimated. These projected future benefit payments are discounted into today's dollars using the assumed rate of investment return assumption to determine the Present Value of Future Benefits. The Present Value of Future Benefits is allocated to past, current and future service, respectively known as the actuarial accrued liability, normal cost and present value of future normal costs. The table below provides these liability numbers for the current and prior years' valuations.

**Table 9: Liability Summary**

Valuation Results as of	12/31/2017	12/31/2016
(a) Present Value of Future Benefits		
(1) Active Members	\$ 13,647,755	\$ 12,498,444
(2) Terminated Members	2,556,411	2,502,807
(3) Members Currently Receiving Benefits	<u>20,483,773</u>	<u>19,595,683</u>
(4) Total	\$ 36,687,939	\$ 34,596,934
(b) Present Value of Future Normal Costs	6,290,556	5,417,074
(c) Actuarial Accrued Liability: (a4) - (b)	\$ 30,397,383	\$ 29,179,860
(d) Actuarial Value of Assets	\$ 28,193,658	\$ 27,976,706
(e) Unfunded Actuarial Accrued Liability: (c) - (d)	\$ 2,203,725	\$ 1,203,154



## Section 5: Liability Results

The table below provides a reconciliation of the prior year's unfunded actuarial accrued liability to the current year's unfunded actuarial accrued liability (UAAL).

**Table 10: Reconciliation of Unfunded Actuarial Accrued Liability**

(in millions)	
Unfunded Actuarial Accrued Liability (UAAL) as of 12/31/2016	\$ 1.2
Increase due to Transition to New Actuary	0.3
Normal Cost and Administrative Expense	0.9
Reduction due to Actual Contributions during 2017	(0.9)
Interest on UAAL, Normal Cost, and Contributions	0.2
Asset (Gain) / Loss	0.2
Actuarial Accrued Liability (Gain) / Loss	(0.2)
Impact of Assumption Changes	0.5
Impact of Legislative Changes	-
Unfunded Actuarial Accrued Liability (UAAL) as of 12/31/2017	\$ 2.2

**Commentary:** During 2017, there was a transition from the prior actuary to CMC, resulting in valuation programing, modifications and differences in methodologies, such as payroll increase timing, that increased the UAAL by \$0.3 million. In addition during 2017, the UAAL increased faster than expected primarily due to the change in discount rate assumption from 7.20% to 7.00%. The loss on the expected return on the actuarial value of assets increased the UAAL by \$0.2 million.



## Section 6: Actuarially Determined Employer Contribution

The actuarially determined employer contribution consists of a normal cost rate and an accrued liability rate. The normal cost rate is the employer's portion of the cost of benefits accruing during the year after reducing for the member contribution. The accrued liability rate is the payment toward the unfunded accrued liability in order to pay off the unfunded accrued liability over 12 years. For the December 31, 2017 valuation, the disability benefits are included in the normal cost rate rather than the previous year method of valuing these benefits on a one-year term basis.

The table below provides the calculation of the actuarially determined employer contribution for the current and prior years' valuations.

**Table 11: Calculation of the Actuarially Determined Employer Contribution (ADEC)**

Valuation Date	12/31/2017	12/31/2016
ADEC for Fiscal Year Ending	6/30/2020	6/30/2019
Normal Cost Rate Calculation		
(a) Total Normal Cost Rate	26.94%	22.79%
(b) Employee Contribution Rate	7.00%	7.00%
(c) Expense Assumption	<u>1.00%</u>	<u>1.00%</u>
(d) Employer Normal Cost Rate: (a) - (b) +(c)	20.94%	16.79%
Disability Benefit Rate Calculation *		
(e) Disability Benefit Normal Cost	N/A	\$ 21,950
(f) Valuation Compensation	N/A	\$ 3,706,174
(g) Total Normal Cost Rate: (g) / (h)	N/A	0.59%
Accrued Liability Rate Calculation		
(h) Unfunded Accrued Liability**	\$ 2,181,259	\$ 1,203,154
(i) Total Amortization Payments***	\$ 282,429	\$ 161,670
(j) Valuation Compensation	\$ 3,945,376	\$ 3,706,174
(k) Accrued Liability Rate: (i) / (j)	7.16%	4.36%
Preliminary ADEC (d) + (k)	28.10%	21.74%
ADEC (with Direct Rate Smoothing)	26.46%	N/A
Impact of Legislative Changes	N/A	0.65%
Final ADEC	N/A	22.39%

\* The method of determining the contribution rate for the disability benefit has been changed from annual term cost to entry age normal, the same method that is used for other System benefits.

\*\*The unfunded accrued liability to be amortized does not include the cost of the one-time cost-of-living supplement to be paid in October 2018, as the entire cost of this supplement was funded in the appropriated contribution for fiscal year ending June 30, 2019.

\*\*\*See Table 14 for more detail.



## Section 6: Actuarially Determined Employer Contribution

The table below provides a reconciliation of the actuarially determined employer contribution.

**Table 12: Reconciliation of the Change in the ADEC**

Fiscal year ending June 30, 2019 Preliminary ADEC (Based on December 31, 2016 valuation)	21.74%
Impact of Legislative Changes*	<u>0.00%</u>
Fiscal year ending June 30, 2019 ADEC for Reconciliation	21.74%
Change due to Transition to New Actuary	3.24%
Change Due to Anticipated Reduction in UAAL**	-0.15%
Change due to Demographic (Gain)/Loss	-0.13%
Change due to Investment (Gain)/Loss	0.73%
Change Due to Contribution Experience	0.21%
Impact of Assumption Changes	2.46%
Impact of Direct Rate Smoothing	<u>-1.64%</u>
Fiscal year ending June 30, 2020 Preliminary ADEC (based on December 31, 2017 valuation)	26.46%

\*The impact of legislative changes does not reflect the cost of the one-time pension supplement to be paid in October 2018, as the entire cost of this supplement was funded in the appropriated contribution for fiscal year ending June 30, 2019 and is not reflected in the ADEC for fiscal year ending June 30, 2020.

\*\*Amortization of the UAAL is determined as a level dollar amount with payments expected to remain the same over the amortization period, but was calculated as a percentage of valuation payroll in the previous valuation. Payroll is expected to increase annually while the expected amortization payment does not increase. This causes the expected amortization payment to be a lesser percentage of the expected payroll.



## Section 6: Actuarially Determined Employer Contribution

Amortization methods determine the payment schedule for the unfunded actuarial accrued liability. LRS adopted a 12-year closed amortization period for fiscal year ending 2018. A new amortization base is created each year based on the prior years' experience. The tables below provide the calculation of the new amortization base and the amortization schedule for the current year's valuation.

**Table 13: Calculation of the New Amortization Base**

Calculation as of	12/31/2017
(a) Unfunded Actuarial Accrued Liability*	\$ 2,181,259
(b) Prior Years' Outstanding Bases	\$ 1,272,474
(c) New Amortization Base: (a) - (b)	\$ 908,785
(d) New Amortization Payment	\$ 122,426

\*The unfunded accrued liability to be amortized does not include the cost of the one-time cost-of-living supplement to be paid in October 2018, as the entire cost of this supplement was funded in the appropriated contribution for fiscal year ending June 30, 2019.

**Table 14: Amortization Schedule for Unfunded Accrued Liability**

Date Established	Original Balance	12/31/2017 Outstanding Balance	Annual Payment
December 31, 2015	\$ 249,266	\$ 269,279	\$ 33,701
December 31, 2016	935,816	1,003,195	126,303
December 31, 2017	908,785	908,785	122,426
Total		\$ 2,181,259	\$ 282,429

**Commentary:** This is the payment schedule for the pension debt of LRS.



## Section 6: Actuarially Determined Employer Contribution

The table below provides the cost of benefit enhancements for the current and prior years' valuation.

**Table 15: Cost of Benefit Enhancements**

Calculation as of	12/31/2017	12/31/2016
Increase in UAAL for 1% COLA*	\$ 236,000	N/A
Increase in ADEC for 1% COLA*	0.75%	0.75%

- \* The 1% COLA calculated at the December 31, 2017 valuation would be effective July 1, 2019. The COLA would be paid in full to retired members and survivors of deceased members on the retirement roll on July 1, 2018 and would be prorated for retired members and survivors of deceased members who commence benefits after July 1, 2018 but before June 30, 2019.



## Section 7: Accounting Results

The section contains the accounting information for Governmental Accounting Standards Board (GASB) Statement No. 67 for fiscal year ending June 30, 2018 based on a valuation date of December 31, 2017.

Please note that GASB Statement No. 67 (*Financial Reporting for Pension Plans*) is applicable for fiscal years ending 2014 and later.

The June 30, 2018 total pension liability presented in this section was determined by an actuarial valuation as of December 31, 2017, based on the assumptions, methods and plan provisions described in this report. The actuarial cost method used to develop the total pension liability is the Entry Age Normal Cost method, as required by GASB Statement No. 67.

GASB Statement No. 67 set forth certain items of information to be disclosed in the financial statements of the Plan. The tables below provide a distribution of the number of employees by type of membership.

**Table 16: Number of Active and Retired Members as of December 31, 2017**

Number of Active and Retired Participants December 31, 2017	
Group	Number
Retired members and survivors of deceased members currently receiving benefits	295
Terminated members and survivors of deceased members entitled to benefits but not yet receiving benefits	95
Active members	<u>170</u>
Total	560



## Section 7: Accounting Results

GASB Statement No. 67 set forth certain items of information to be disclosed in the financial statements of the Plan. The tables below provide the schedule of changes in Net Pension Liability (Asset).

**Table 17: Schedule of Changes in Net Pension Liability (Asset)**

Schedule of Changes in Net Pension Liability as of June 30, 2018	
<b>Total Pension Liability</b>	
Service Cost	\$ 1,006,000
Interest	2,028,000
Changes of Benefit Terms	24,000
Difference between Expected and Actual Experience	207,000
Change of Assumptions	511,000
Benefit Payments, including Refund of Member Contributions	<u>(2,531,000)</u>
Net Change in Total Pension Liability	1,245,000
Total Pension Liability - Beginning of Year	\$ 29,410,000
Total Pension Liability - End of Year	\$ 30,655,000
<b>Plan Fiduciary Net Position</b>	
Employer Contributions	\$ 689,000
Member Contributions	253,000
Net Investment Income	1,975,000
Benefit Payments, including Refund of Member Contributions	(2,531,000)
Administrative Expenses	(14,000)
Other	<u>0</u>
Net Change in Plan Fiduciary Net Position	372,000
Plan Fiduciary Net Position - Beginning of Year	\$ 27,689,000
Plan Fiduciary Net Position - End of Year	\$ 28,061,000

**Table 18: Net Pension Liability (Asset)**

Net Pension Liability (Asset)		
	June 30, 2018	June 30, 2017
Total Pension Liability	\$ 30,655,000	\$ 29,410,000
Plan Fiduciary Net Position	<u>28,061,000</u>	<u>27,689,000</u>
Net Pension Liability (Asset)	\$ 2,594,000	\$ 1,721,000
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	91.54%	94.15%



## Section 7: Accounting Results

The table below is the sensitivity of the net pension liability to changes in the discount rate.

**Table 19: Sensitivity of the Net Pension Liability (Asset) at June 30, 2017 to Changes in the Discount Rate**

Sensitivity of the Net Pension Liability to Changes in the Discount Rate			
	1% Decrease	Current	1% Increase
Discount Rate	6.00%	7.00%	8.00%
Net Pension Liability (Asset)	5,388,000	2,594,000	170,000

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System contributions will continue to follow the current funding policy, including “direct-rate smoothing” as adopted by the Board of Trustees on April 26, 2018. Based on those assumptions, the System’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Please see Appendix E for additional detail.

The table below provides the methods and assumptions used to calculate the actuarially determined contribution rate.

**Table 20: Additional Information for GASB Statement No. 67**

Valuation Date	12/31/2017
Actuarial Cost Method	Entry Age
Amortization Method	Level dollar closed
Amortization Period	12 year closed periods
Asset Valuation Method	Asset returns in excess of or less than the expected return on market value of assets reflected over a five-year period (not greater than 120% of market value and not less than 80% of market value)
Actuarial Assumptions:	
Investment Rate of Return	7.00%
Projected Salary Increases	5.50%
*Includes Inflation of	3.00%
**Includes Inflation and Productivity of	3.50%
Cost-of-living Adjustments	N/A



## Appendix A: Valuation Process and Glossary of Actuarial Terms

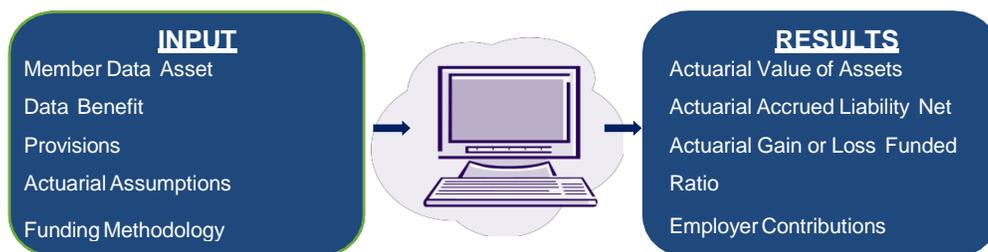
### Purpose of an Actuarial Valuation

The majority of Public Sector Retirement Systems in the State of North Carolina are defined benefit (DB) retirement systems. Under a DB retirement system, the amount of benefits payable to a member upon retirement, termination, death or disability is defined in various contracts and legal instruments and is based, in part, on the member's years of credited service and final compensation. The amount of contribution needed to fund these benefits cannot be known with certainty. A primary responsibility of the Board of Trustees of a Retirement System is to establish and monitor a funding policy for the contributions made to the Retirement System.

While somewhat uncommon, in some jurisdictions, contributions are made by the plan sponsor as benefits come due. This is known as pay-as-you-go financing. More commonly, contributions for benefits are made in advance during the course of active employment of the members. This is known as actuarial pre-funding. For example, the State of North Carolina mandates for the Teachers' and State Employees' Retirement System (the "TSERS") that "on account of each member there shall be paid into the pension accumulation fund by employers an amount equal to a certain percentage of the actual compensation of each member to be known as the 'normal contribution' and an additional amount equal to a percentage of the member's actual compensation to be known as the 'accrued liability contribution'. The rate per centum of such contributions shall be fixed on the basis of the liabilities of the Retirement System as shown by actuarial valuation, duly approved by the Board of Trustees, and shall be called the 'actuarially determined employer contribution rate'. The actuarially determined employer contribution rate shall be calculated annually by the actuary using assumptions and a cost method approved by the Actuarial Standards Board of the American Academy of Actuaries and selected by the Board of Trustees."

### The Actuarial Valuation Process

The following diagram summarizes the inputs and results of the actuarial valuation process. A narrative of the process follows the diagram. The reader may find it worthwhile to refer to the diagram from time to time.



Under the actuarial valuation process, current information about Retirement System members is collected annually by staff at the direction of the actuary, namely member data, asset data and information on benefit provisions. Member data is collected for each member of the Retirement System. The member data will assist the actuary in estimating benefits that could be paid in the future. The member information the actuary collects to estimate the amount of benefit includes elements such as current service, salary and benefit group identifier for members that have not separated service; for those that have, the actual benefit amounts are collected. The actuary collects information such as gender and date of birth to determine when a benefit might be paid and for how long. The actuary collects summary information about assets as of the valuation date and information on cash flows for the year ending on the valuation date.



## Appendix A: Valuation Process and Glossary of Actuarial Terms

Information about benefit provisions as of the valuation date is also collected. To bridge the gap between the information collected and potential benefits to be paid in the future, the actuary must make assumptions about future activities. These assumptions are recommended by the actuary to the Boards based on the results of an experience review. An experience review is a review of the Retirement System over a period of time, typically five years, where the actuary analyzes the demographic and economic assumptions of the Retirement System. Based on this review, the actuary will make recommendations on the demographic assumptions, such as when members will be projected to retire, terminate, become disabled and/or die in the future, as well as the economic assumptions, such as what rate of return is projected to be earned by the fund based on the Retirement System investment policy and what level of future salary increases is expected for members. To maintain the assumptions, the Board should adopt a prudent policy of having an experience review being performed every five years. The next experience review for the North Carolina Retirement Systems will be based on the five-year period ending on December 31, 2019 and will be presented during 2020, however, the Board of Trustees may update assumptions outside of the five-year review. Using these assumptions, the actuary is able to use the member data, asset data and benefit provision information collected to project the benefits that will be paid from the Retirement System to current members. These projected future benefit payments are based not only on service and pay through the valuation date but includes future pay and service, which has not yet been earned by the members but is expected to be earned.

These projected future benefit payments are discounted into today's dollars using the assumed rate of investment return assumption to determine the Present Value of Future Benefits (PVFB) of the Retirement System. The PVFB is an estimate of the value of the benefits promised to all members as of a valuation date. If the Retirement System held assets equal to the PVFB and all the assumptions were realized, there would be sufficient funds to pay off all the benefits to be paid in the future for members in the Retirement System as of the valuation date.

The PVFB is a large sum of money, typically much larger than the amount of Retirement System assets held in the trust. The next step is for the actuary to apply the Funding Policy as adopted by the Board to determine the employer contributions to be made to the Retirement System so that the gap between the PVFB and assets is systematically paid off over time. The Funding Policy is adopted by the Board based on discussions with the actuary. When the Board develops a funding policy, a balance between contributions which are responsive to the needs of the Retirement System yet stable should be struck. There are many different funding policies for the Board to consider, and the actuary is responsible for discussing the various features of the funding policies under consideration. Funding Policies are generally reviewed during an experience review, but it is not uncommon to review a funding policy in between, particularly during period where large increases or decreases in contributions are expected. The Funding Policy is composed of three components: the actuarial cost method, the asset valuation method, and the amortization method.

Once the PVFB is developed, an actuarial cost method is used to allocate the PVFB. Under the actuarial cost method, the PVFB is allocated to past, current and future service, respectively known as the actuarial accrued liability (AAL), normal cost (NC) and present value of future normal costs (PVFNC). The actuary computes the liability components (PVFB, NC, AAL, and PVFNC) for each participant in the Retirement System at the valuation date. These liability components are then totaled for the Retirement System. There are many actuarial cost methods. Different actuarial methods will produce different contribution patterns, but do not change the ultimate cost of the benefits.



## Appendix A: Valuation Process and Glossary of Actuarial Terms

The entry age normal cost method is the most prevalent method used for public sector plans in the United States, because the expected normal cost is calculated in such a way that it will tend to stay level as a percent of pay over a member's career. Most of the North Carolina Retirement Systems use the entry age normal cost method.

The actuarial accrued liability (AAL) is also referred to as the amount of money the Retirement System should ideally have in the trust. The unfunded actuarial accrued liability (UAAL) is the portion of actuarial accrued liability that is not covered by the assets of the Retirement System. The UAAL can be a negative number, which means that the Retirement System has more assets than actuarial accrued liability. We refer to this condition as overfunded liability in this summary. Having UAAL does not indicate that the Retirement System is in failing actuarial health. UAAL is a common occurrence. Currently, many retirement systems in the United States have UAAL as a result of the Great Recession of 2008. Another related statistic of the Retirement System is the funded ratio. The funded ratio is the percent of the actuarial accrued liabilities covered by the actuarial value of assets. The assets used for these purposes are an actuarial value of assets (AVA), not market. The actuarial value of assets is based on the asset valuation method as recommended by the actuary and adopted by the Board. An actuarial value of assets is a smoothed, or averaged, value of assets, which is used to limit employer contribution volatility. Typically, assets are smoothed, or averaged, over a period of 3 to 5 years, although longer periods are becoming more common. By averaging returns, the UAAL is not as volatile, which we will see later results in contributions that are not as volatile as well. The North Carolina Retirement Systems use an actuarial value of assets with a smoothing period of 5 years.

While having UAAL is common, it is acceptable only if it is systematically being paid off. The method by which the UAAL is paid off is known as the amortization method. The concept is similar to that of a mortgage payment. The Board adopts the amortization method used to pay off the UAAL over a period of time. The amortization method is composed of the amortization period, the amount of payment increase, whether the period is open or closed and by the amount of amortization schedules. The amortization period is the amount of time over which the UAAL will be paid off. This is generally a period of thirty years or less, but actuaries are beginning to recommend shorter periods. The payments can be developed to stay constant from year to year like a mortgage, but often they are developed to increase each year at the same level payroll increases. Amortization type can be closed or open. Under a closed period, the UAAL is expected to be paid off over the amortization period. This is similar to a typical mortgage. Under an open period, the amortization period remains unchanged year after year. The concept is similar to re-mortgaging annually. In many instances, an amortization schedule is developed, whereby the UAAL is amortized over a closed period from the point the UAAL is incurred. Finally, some amortization methods are defined by a schedule of payments, where a new schedule of payments is added with each valuation. Regardless of the amortization type or period, the funding policy should generate a contribution that pays off the UAAL, which results in the funded ratio trending to 100% over time. Caution should be used when an open method is used, because typically an open amortization policy does not result in the UAAL being paid off. North Carolina pays off a much larger amount of UAAL compared to other states. While many states struggle to pay a 30-year level percent of pay UAAL contribution, which doesn't even reduce the amount of UAAL, North Carolina pays down the UAAL with level dollar payments over 12 years. This aggressive payment of UAAL results in North Carolina being home to many of the best funded Public Retirement Systems in the United States.



## Appendix A: Valuation Process and Glossary of Actuarial Terms

To satisfy the requirements of the State of North Carolina, the actuary calculates the total annual contribution to the Retirement System as the normal cost plus a contribution towards UAAL. Said another way, this contribution is sufficient to pay for the cost of benefits accruing during the year (normal cost) plus the mortgage payment (UAAL payment). The total contribution is reduced by the amount of member contributions, if any, to arrive at the employer contribution. Continuing to follow this aggressive payment schedule of the UAAL results in the North Carolina Retirement Systems being home to many of the best funded in the United States.

An actuarial valuation report is produced annually, which contains the contribution for the fiscal year as well as the funded ratio of the Retirement System. The primary purpose of performing an actuarial valuation annually is to replace the estimated activities from the previous valuation, which were based on assumptions, with the actual experience of the Retirement System for the prior year. The experience gain (loss) is the difference between the expected and the actual UAAL of the Retirement System. An experience loss can be thought of as the amount of additional UAAL over and above the amount that was expected from the prior year due to deviation of actual experience from the assumption. Similarly, an experience gain can be thought of as having less UAAL than that which was expected from the prior year assumptions. As an example, if the Retirement System achieves an asset return of 15% when the assumption was a 7.00% return, an actuarial gain is said to have happened, which typically results in lower contributions and higher funded ratio, all else being equal. Alternatively, a return of 2% under the same circumstances would result in an actuarial loss, requiring an increase in contributions and a funded ratio that is lower than anticipated. Experience gains and losses are common within the valuation process. Typically gains and losses offset each other over time. To the extent that does not occur, the reasons for the gains and losses should be understood, and appropriate recommendations should be made by the actuary after an experience review to adjust the assumptions.

The actuarial valuation report will contain histories of key statistics from prior actuarial valuation reports. In particular, a history of the funded ratio of the Retirement System is an important exhibit. Trustees should understand the reason for the trend of the funded ratio of the Retirement System over time. The actuary will discuss the reasons for changes in the funded ratio of the Retirement System with each valuation report. To the extent that there are unexplained changes in funded ratio corrective action should be explored and the actuary will make recommendations as to whether there should be changes in the assumptions, funding policy, or some other portion of the actuarial valuation process.

In addition to historical information, projections of contributions and funded ratio based on current assumptions can sometimes be found in an actuarial valuation report. Projections of contributions can allow the employer to plan their budget accordingly. Surprises in Retirement System contributions to be paid by the employer serve no one. A one-year projection based on “bad” asset returns can provide ample time for the employer to plan, or allow for a discussion of changing the funding policy to occur. Contribution surprises are a primary contributor to employers considering pension reform. It is important to keep the employer apprised of future contribution requirements. A projection of funded ratio can serve the Trustees by illustrating the trend of the funded ratio over time. The funded ratio, under a prudent funding policy, should trend to 100% over a period of less than 30 years. (It is worthwhile to note that while 30 years has served as an industry standard for the longest



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period over which 100% funding should be achieved, that period is coming under scrutiny by the actuarial community and will likely be shortened.) If a projection of funded ratio does not trend to 100% over time, consideration should be given to fixing the funding policy to achieve this goal. For the North Carolina Retirement Systems, projections are generally performed for the January board meetings. While the projection period has tended to be limited to five years, a longer projection would show the funded ratio trend to 100% much faster than other Public Retirement Systems.

The actuarial report will contain schedules of information about the census, plan and asset information submitted by Retirement System staff upon which the actuarial valuation is based. It is important that the Board of Trustees review that information and determine if the information is consistent with their understanding of the Retirement System. If after questioning staff, the Board of Trustees is not comfortable that the information provided is correct, the actuary should be notified to determine if the actuarial valuation report should be corrected.

Finally, the valuation report and/or presentation should contain sufficient information in an understandable fashion to allow the Board to take action and adopt the contribution rate for the upcoming year. It should also allow stakeholders to understand key observations over the past year that resulted in contributions increasing (or decreasing) and where contributions are headed. The actuary is always open to making the results understandable. We work with the North Carolina Retirement Systems Division to make your reports and presentations understandable and actionable. If something doesn't make sense – speak up!!



## Appendix A: Valuation Process and Glossary of Actuarial Terms

### Glossary

Note that the first definitions given are the “official” definitions of the term. For some terms there is a second definition, in italics, which is the unofficial definition.

**Actuarial Accrued Liability (AAL).** The portion of the Present Value of Projected Benefits (PVFB) allocated to past service. Also difference between (i) the actuarial present value of future benefits, and (ii) the present value of future normal cost. Sometimes referred to as “accrued liability” or “past service liability.” *The amount of money that should be in the fund. The funding target.*

**Actuarial Assumptions.** Estimates of future plan experience with respect to rates of mortality, disability, retirement, investment income and salary increases. Demographic (“people”) assumptions (rates of mortality, separation, and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic (“money”) assumptions (salary increases and investment income) consist of an underlying rate appropriate in an inflation-free environment plus a provision for a long-term average rate of inflation. *Estimates of future events used to project what we know now- current member data, assets, and benefit provisions – into an estimate of future benefits.*

**Actuarial Cost Method.** A mathematical budgeting procedure for allocating the dollar amount of the Present Value of Projected Benefits (PVFB) between the normal costs to be paid in the future and the actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

**Actuarial Methods.** The collective term for the Actuarial Cost Method, the Amortization Payment for UAAL Method, and the Asset Valuation Method used to develop the contribution requirements for the Retirement System. *The funding policy.*

**Actuarial Equivalent.** Benefits whose actuarial present values are equal.

**Actuarial Present Value.** The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Actuarial Value of Assets (AVA).** A smoothed value of assets which is used to limit contribution volatility. Also known as the funding value of assets. *Smoothed value of assets.*



## Appendix A: Valuation Process and Glossary of Actuarial Terms

**Amortization Payment for UAAL.** Payment of the unfunded actuarial accrued liability by means of periodic contributions of interest and principal, as opposed to a lump sum payment. The components of the amortization payment for UAAL includes:

- Amortization period length – Generally amortization periods of up to 15 to 20 years (and certainly not longer than 25) are allowed. Similar to a mortgage, the shorter the amortization period, the higher the payment and the faster the UAAL is paid off.
- Amortization payment increases – Future payments can be level dollar, like a mortgage, or as a level percent of pay. Most Retirement Systems amortize UAAL as a level percent of pay which when combined with the employer normal cost that is developed as a level percent of pay can result in contributions that are easier to budget.
- Amortization type – An amortization schedule can be closed or open. A closed amortization schedule is similar to a mortgage – at the end of the amortization period the UAAL is designed to be paid off. An open amortization period is similar to refinancing the UAAL year after year.
- Amortization schedule – UAAL can be amortized over a single amortization period, or it can be amortized over a schedule.

*The amortization payment for UAAL can be thought of as the UAAL mortgage payment.*

**Asset Valuation Method.** The components of how the actuarial value of assets is to be developed. LRS uses a five-year smoothing of asset gains and losses, which is the most commonly used method.

**Experience Gain (Loss).** A measure of the difference between actual experience and experience anticipated by a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used. *The experience Gain (Loss) represents how much the actuary missed the mark in a given year.*

**Funded Ratio.** The percent of the actuarial accrued liabilities covered by the actuarial value of assets. Also known as the funded status. *The ratio of how much money you actually have in the fund to the amount you should have in the fund.*

**Normal Cost.** The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as “current service cost.” An amortization payment toward the unfunded actuarial accrued liability is paid in addition to the normal cost to arrive at the total contribution in a given year. *The cost of benefits accruing during the year.*

**Present Value of Future Normal Cost (PVFNC).** The portion of the Present Value of Projected Benefits (PVFB) allocated to future service. *The value in today’s dollars of the amount of contribution to be made in the future for benefits accruing for members in the Retirement System as of the valuation date.*



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**Present Value of Future Benefits (PVFB).** The projected future benefit payments of the plan are discounted into today's dollars using an assumed rate of investment return assumption to determine the Present Value of Future Benefits (PVFB) of the Retirement System. The PVFB is the discounted value of the projected benefits promised to all members as of a valuation date, including future pay and service for members which has not yet been earned. *If the Retirement System held assets equal to the PVFB and all the assumptions were realized, there would be sufficient funds to pay off all the benefits to be paid in the future for members in the Retirement System as of the valuation date.*

**Reserve Account.** An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Unfunded Actuarial Accrued Liability (UAAL).** The difference between the actuarial accrued liability (AAL) and actuarial value of assets (AVA). The UAAL is sometimes referred to as "unfunded accrued liability." *Funding shortfall, or prefunded amount if negative.*

**Valuation Date.** The date that the actuarial valuation calculations are performed as of. *Also known as the "snapshot date".*



## Appendix B: Detailed Tabulations of Member Data

**Table B-1: The Number and Average Reported Compensation of Active Members Distributed by Age and Service as of December 31, 2017**

Age	Years of Service										Total
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	0	0	0	0	0	0	0	0	0	0	0
	0	0	0	0	0	0	0	0	0	0	0
25 to 29	0	2	0	0	0	0	0	0	0	0	2
	0	20,659	0	0	0	0	0	0	0	0	20,659
30 to 34	0	3	1	0	0	0	0	0	0	0	4
	0	20,659	20,659	0	0	0	0	0	0	0	20,659
35 to 39	0	4	3	0	0	0	0	0	0	0	7
	0	20,659	22,119	0	0	0	0	0	0	0	21,285
40 to 44	0	4	3	0	0	0	0	0	0	0	7
	0	20,659	20,659	0	0	0	0	0	0	0	20,659
45 to 49	0	6	5	1	2	0	0	0	0	0	14
	0	20,659	21,512	20,659	37,883	0	0	0	0	0	23,424
50 to 54	0	4	6	1	1	0	0	0	0	0	12
	0	20,659	20,659	20,659	20,659	0	0	0	0	0	20,659
55 to 59	2	8	9	2	0	0	0	0	0	0	21
	13,008	20,659	21,859	20,659	0	0	0	0	0	0	20,445
60 to 64	1	7	16	3	1	0	0	0	0	0	28
	15,265	20,659	20,659	22,119	20,659	0	0	0	0	0	20,623
65 to 69	0	12	24	3	1	0	0	0	0	0	40
	0	20,659	20,659	22,119	55,107	0	0	0	0	0	21,630
70 & Over	2	5	14	4	6	2	1	0	1	0	35
	11,764	20,659	21,453	20,659	20,659	20,659	20,659	0	20,659	0	20,468
Total	5	55	81	14	11	2	1	0	1	0	170
	12,962	20,659	21,036	21,285	26,922	20,659	20,659	0	20,659	0	21,069



## Appendix B: Detailed Tabulations of Member Data

**Table B-2: The Number and Reported Compensation of Active Members Distributed by Age as of December 31, 2017**

Age	Men		Women	
	Number	Compensation	Number	Compensation
26	1	20,659		
27	1	20,659		
30	1	20,659		
32	1	20,659		
33	2	41,318		
35	3	61,977		
36	1	20,659		
38	1	20,659		
39	1	25,040	1	20,659
40	1	20,659		
41	1	20,659		
43	2	41,318		
44	3	61,977		
45	1	20,659		
46	1	20,659		
47	3	96,425		
48	3	66,240	1	20,659
49	5	103,295		
50	2	41,318	1	20,659
51	3	61,977		
53	2	41,318	1	20,659
54	3	61,977		
55	1	20,659		
56	3	61,977	1	20,659
57	4	82,636	2	39,289
58	3	61,977	1	31,462
59	3	48,704	3	61,977
60	4	82,635		
61	3	61,977	1	20,659
62	3	61,977	3	56,583
63	8	169,652		
64	4	82,636	2	41,318
65	5	137,742		
66	5	103,295	6	123,954
67	2	41,318	2	41,318
68	8	165,272	2	41,318
69	7	148,994	3	61,977



## Appendix B: Detailed Tabulations of Member Data

**Table B-2: The Number and Reported Compensation of Active Members Distributed by Age as of December 31, 2017 (continued)**

Age	Men		Women	
	Number	Compensation	Number	Compensation
70	1	20,659	1	20,659
71	4	82,635	1	20,659
72	1	20,659		
73	2	41,318	5	103,295
74	2	41,318	3	59,394
75	1	20,659	1	20,659
76	2	41,318		
77	1	20,659		
78	2	41,318	1	20,659
79	2	41,318		
81	1	31,771		
82			1	20,659
85	1	5,452		
86	1	20,659		
87	1	20,659		
<b>Total</b>	<b>127</b>	<b>2,692,623</b>	<b>43</b>	<b>889,133</b>



## Appendix B: Detailed Tabulations of Member Data

**Table B-3: The Number and Reported Compensation of Active Members Distributed by Service as of December 31, 2017**

Age	Men		Women	
	Number	Compensation	Number	Compensation
0	2	12,838	3	51,971
1	20	413,179	8	165,272
2	3	61,977		
3	17	351,202	4	82,636
4	2	41,318	1	20,659
5	28	582,832	11	227,249
6	3	61,977		
7	27	568,904	2	41,318
8	1	20,659	1	20,659
9	6	128,217	2	52,121
10	1	20,659		
11	2	45,699	3	61,977
12	1	20,659		
13	5	107,676	2	41,318
15	3	96,425	2	41,318
16	1	20,659		
17	3	96,425	1	20,659
19	1	20,659		
21			1	20,659
23			1	20,659
29			1	20,659
37	1	20,659		
<b>Total</b>	<b>127</b>	<b>\$ 2,692,623</b>	<b>43</b>	<b>\$ 889,133</b>



## Appendix B: Detailed Tabulations of Member Data

**Table B-4: The Number and Deferred Retirement Allowance of Terminated Vested Members Distributed by Age as of December 31, 2017**

Age	Men		Women	
	Number	Contributions	Number	Contributions
39			1	8,433
40	1	8,997		
41				
42				
43	1	4,983		
44	1	12,435		
45			1	5,217
47			1	4,983
49	2	9,575		
51	2	12,665	1	4,983
52	1	9,966		
53	2	15,217	1	4,983
54	3	19,655		
55	3	23,658	1	8,651
56	1	6,345		
57	2	22,705		
58	4	30,313	3	36,057
59	2	15,200		
60	2	23,115		
61	2	22,494		
62	3	26,365		
65	1	6,644		
68	1	15,494		
69	1	15,979		
<b>Total</b>	<b>35</b>	<b>301,804</b>	<b>9</b>	<b>73,307</b>



## Appendix B: Detailed Tabulations of Member Data

**Table B-5: The Number and Accumulated Contributions of Non-Vested Terminated Members Distributed by Age as of December 31, 2017**

Age	Men		Women	
	Number	Contributions	Number	Contributions
35	3	10,370		
36	2	4,146	1	5,350
37	1	6,387		
38	1	4,517		
41	1	6,844		
42	1	4,912		
44	2	9,349		
46	4	19,934		
47	1	6,387		
48	2	12,536		
50	1	6,387		
51	2	14,898		
52	1	7,471		
53	2	10,497	1	601
55	2	12,820		
57	1	4,558		
58	1	7,471		
60	2	15,850	1	5,659
61	2	16,242	1	1,601
62	2	10,052	1	3,882
64	2	10,005		
65	2	15,323		
66	2	12,993		
67	1	4,912	1	5,313
69	2	11,963		
70	1	3,850		
72	1	2,933		
<b>Total</b>	<b>45</b>	<b>253,606</b>	<b>6</b>	<b>22,406</b>



## Appendix B: Detailed Tabulations of Member Data

**Table B-6: The Number and Annual Retirement Allowances of Retired Members and Survivors of Deceased Members Distributed by Age as of December 31, 2017**

Age	Men		Women	
	Number	Allowances	Number	Allowances
47	1	10,333		
50			2	15,118
55			3	11,912
60			2	15,956
61	1	5,720	1	1,923
62	2	9,658		
63	3	23,339	1	7,240
64	2	11,128		
65	4	47,137	3	14,156
66	4	23,919		
67	3	27,216	2	10,026
68	4	38,524	5	27,419
69	12	98,058	3	30,788
70	2	21,957	4	10,942
71	9	122,399	4	26,404
72	9	82,217	8	65,158
73	7	50,290	2	8,117
74	7	60,179	2	18,459
75	12	74,491	8	58,891
76	10	72,206	3	16,599
77	11	98,029	4	20,198
78	2	8,285	4	44,887
79	3	22,991	3	31,194
80	10	80,374	3	16,979
81	10	72,102	3	27,781
82	6	60,466	5	37,268
83	11	127,624	2	30,829
84	2	15,137	5	28,222
85	8	57,712	3	20,799
86	4	19,470	6	57,395
87	5	38,842	5	51,078
88	3	43,680	1	624
89	3	15,175	2	14,090



## Appendix B: Detailed Tabulations of Member Data

**Table B-6: The Number and Annual Retirement Allowances of Retired Members and Survivors of Deceased Members Distributed by Age as of December 31, 2017 (continued)**

Age	Men		Women	
	Number	Allowances	Number	Allowances
90	2	12,550	4	14,613
91	3	16,679	1	763
92	2	14,631	1	9,227
93	2	33,502	3	18,926
94	1	2,730		
95	2	33,751	2	30,276
96	1	644		
97			1	7,696
98			1	8,490
Total	183	1,553,145	112	810,444



## Appendix B: Detailed Tabulations of Member Data

**Table B-7: The Number and Annual Retirement Allowances of Retired Members and Survivors of Deceased Members Distributed by Annuity Type as of December 31, 2017**

Annuity Type	Men		Women	
	Number	Allowances	Number	Allowances
Maximum	73	641,995	46	410,448
Option 1	1	9,616		
Option 2	97	771,300	6	34,852
Option 3	11	119,901		
Option 4				
Option 5-2				
Option 5-3				
Option 6-2				
Option 6-3				
Other				
Survivors of Deceased Members	1	10,333	60	365,144
Total	183	1,553,145	112	810,444



## Appendix C: Summary of Main Benefit and Contribution Provisions

All members of the General Assembly are eligible for membership.

"Compensation" means salary and expense allowance paid for service as a legislator in the General Assembly, exclusive of travel and per diem. "Highest annual compensation" means the 12 consecutive calendar months of compensation during a member's final legislative term for the highest position that a member held as a member of the General Assembly. "Creditable service" includes all service rendered as a member of the General Assembly.

### BENEFITS

#### Service Retirement Allowance

##### Conditions for Allowance

A service retirement allowance is payable to any member who retires from service and:

- (a) has attained age 50 and completed 20 or more years of creditable service; or
- (b) has attained age 60 and completed five or more years of creditable service.
- (c) Members retiring on or after September 1, 2005 are not entitled to a retirement allowance from this system while employed in a contributing position in the Teachers' and State Employees' Retirement System or the Consolidated Judicial Retirement System

##### Unreduced Allowance

An unreduced annual service retirement allowance is payable to a member who has attained age 65 and completed five years of creditable service.

The Service Retirement Allowance is equal to 4.02% of a member's highest annual compensation multiplied by the number of years of creditable service.

##### Reduced Allowance

A reduced annual service retirement allowance is payable to a member who retires from service after attaining age 60 and completing five years of creditable service.

The reduced amount is an allowance as computed above reduced by 1/4% for each month that the member's retirement date precedes the date upon which the member would have attained age 65 had he remained in service.

OR

A reduced annual service retirement allowance is payable to a member who retires from service after attaining age 50 and completing 20 years of creditable service.

The reduced amount is an allowance as computed above



## Appendix C: Summary of Main Benefit and Contribution Provisions

	<p>reduced by 5/12 of 1% for each month that the member's retirement date precedes the date upon which the member would have attained age 60, plus 1/4% for each month that the member's retirement date precedes the date upon which the member would have attained age 65.</p>
Maximum Amount	<p>The maximum annual service retirement allowance (on an unreduced basis) is 75% of the member's highest annual compensation.</p>
Disability Retirement Allowance	
Condition for Allowance	<p>Any member who becomes permanently and totally disabled prior to the attainment of age 60 and who has completed at least five years of creditable service may be retired by the Board of Trustees on a disability retirement allowance.</p>
Amount of Allowance	<p>The disability retirement allowance is computed as an unreduced service retirement allowance based on the number of years of creditable service the member would have had had he or she remained in service to age 60.</p>
Deferred Allowance	<p>Any member who separates from service after completing five years of creditable service and who leaves his or her total accumulated contributions in the system may receive a deferred allowance, beginning at age 50, computed in the same way as a service retirement allowance on the basis of his creditable service and compensation to the date of separation.</p>
Return of Contributions	<p>Upon the withdrawal of a member without a retirement allowance and upon his request, the member's contributions are returned, together with accumulated regular interest.</p> <p>Upon the death of a member before retirement, the member's contributions, together with the full accumulated regular interest thereon, are paid to the estate or to person(s) designated by the member unless the designated beneficiary, if eligible, elects the survivor's alternate benefit described below.</p> <p>The current interest rate on member contributions is 4%.</p>
Survivor's Alternate Benefit	<p>Upon the death of a member in service who has met conditions (a) or (b) below, the designated beneficiary may elect to receive a benefit equal to that which would have been payable under the provisions of Option 2 had the member retired on the first day of the month following death and elected such option, in lieu of the member's accumulated contributions, provided the member had not instructed the Board of Trustees in writing that he or she did not wish the alternate benefit to apply.</p>



## Appendix C: Summary of Main Benefit and Contribution Provisions

	<p>(a) attainment of age 60 and completion of five years of creditable service;</p> <p>(b) completion of 12 years of creditable service.</p>
Lump Sum Death Benefit	<p>Upon the death of a member in active service after completing one year of creditable service, a lump sum payment equal to the deceased member's highest annual compensation to a maximum of \$15,000 is made to his designated beneficiary or estate.</p>
Death After Retirement	<p>Upon the death of a beneficiary who did not retire under an effective election of Option 2 or Option 3, an amount equal to the excess if any, of his accumulated contributions at retirement over the retirement allowance payments received is paid to a designated person or to the beneficiary's estate.</p> <p>Upon the death of the survivor of a beneficiary who retired under an effective election of Option 2 or Option 3, an amount equal to the excess, if any, of the beneficiary's accumulated contributions at retirement over the total retirement allowance payments received is paid to such other person designated by the beneficiary or to the beneficiary's estate.</p>
Optional Arrangements at Retirement	<p>In lieu of the full retirement allowance, any member may elect to receive a reduced retirement allowance equal in value to the full allowance, with the provision that:</p> <p>Option 1 - A member retiring prior to July 1, 1993, may elect that at his death within 10 years from his retirement date, an amount equal to his or her accumulated contributions at retirement, less 1/120 for each month he or she has received a retirement allowance, is paid to the estate, or to a person(s) designated by the member, or</p> <p>Option 2 - At the death of the member his allowance shall be continued throughout the life of such other person as the member shall have designated at the time of retirement, or</p> <p>Option 3 - At the death of the member one-half of the allowance shall be continued throughout the life of such other person as the member shall have designated at the time of retirement.</p>



## Appendix C: Summary of Main Benefit and Contribution Provisions

### Post-Retirement Increases in Allowance

Future increases in allowances may be granted at the discretion of the State.

### Contributions

#### Member Contributions

Each member contributes 7% of annual compensation.

#### Employer Contributions

The State makes annual contributions consisting of a normal contribution and an accrued liability contribution. The normal contribution covers the liability on account of current service and is determined by the actuary after each valuation.

The accrued liability contribution covers the liability on account of service rendered before the establishment of the retirement system and the liability on account of increases in benefits for service rendered prior to the effective date of any amendment.

### Changes Since Prior Valuation

A one-time pension supplement was granted effective July 1, 2018 for retired members and survivors of deceased members receiving benefits as of September 1, 2018, payable in October 2018, pursuant to Session Law 2018-5 (Appropriations Act of 2018).



## Appendix D: Actuarial Assumptions and Methods

Assumptions are based on the experience investigation prepared as of December 31, 2014 and adopted by the Board of Trustees on January 21, 2016 for use beginning with the December 31, 2015 annual actuarial valuation. The interest rate of 7.00% was adopted by the Board of Trustees on April 26, 2018.

**Interest Rate:** 7.00% per annum compounded annually.

**Inflation:** Both general and wage inflation are assumed to be 3.00% per annum.

**Real Wage Growth:** 0.50% per annum.

**Annual Rate of Salary Increase:** 5.50%.

**Separations Before Retirement:** Representative values of the assumed annual rates of separation are as follows:

Age	Disability	Annual Rate of		Withdrawal
		Base Mortality*		
		Male	Female	
25	.0001	.0005	.0002	.0500
30	.0004	.0005	.0002	.0500
35	.0010	.0005	.0003	.0500
40	.0029	.0006	.0004	.0500
45	.0049	.0010	.0007	.0500
50	.0084	.0017	.0011	.0500
55	.0144	.0028	.0017	.0500
60		.0047	.0024	.0500
64		.0074	.0034	.0500

\* Base mortality rates as of 2014

**Service Retirement:** Representative values of the assumed annual rates of service retirement are as follows:

Age	Service					
	5	10	15	20	25	30
60	.100	.100	.100	.100	.100	.100
65	.250	.250	.250	.250	.250	.250
70	.150	.150	.150	.150	.150	.150
75	1.000	1.000	1.000	1.000	1.000	1.000



## Appendix D: Actuarial Assumptions and Methods

**Post-Retirement Mortality Rates:** Representative values of the assumed post-retirement mortality rates are as follows:

**Annual Rate of Death after Retirement**  
(Retired Members and Survivors of Deceased Members)

Age	Retirees (Healthy at Retirement)		Survivors of Deceased Members		Retirees (Disabled at Retirement)	
	Male	Female	Male	Female	Male	Female
55	.0057	.0036	.0057	.0036	.0234	.0145
60	.0078	.0052	.0078	.0052	.0266	.0170
65	.0110	.0080	.0110	.0080	.0317	.0209
70	.0168	.0129	.0168	.0129	.0403	.0282
75	.0268	.0209	.0268	.0209	.0543	.0410
80	.0447	.0348	.0447	.0348	.0766	.0610

**Deaths After Retirement (Members Healthy at Retirement):** Mortality rates are based on the RP-2014 Total Data Set for Healthy Annuitants Mortality Table. The RP-2014 annuitant tables have no rates prior to age 50. The RP-2014 Total Data Set Employee Mortality Table (with no adjustments) is used for ages less than 50.

**Death After Retirement (Members Disabled at Retirement):** Mortality rates are based on the RP-2014 Total Data Set for Disabled Annuitants Mortality Table.

**Deaths Prior to Retirement:** Mortality rates are based on the RP-2014 Total Data Set Employee Mortality Table.

**Mortality Projection:** All mortality rates are projected from 2014 using generational improvement with Scale MP-2015.

**Timing of Assumptions:** All withdrawals, deaths, disabilities, retirements and salary increases are assumed to occur July 1 of each year.

**Liability for Inactive Members:** The liability for members who terminated prior to five years of creditable service is estimated to be 100% of the member’s accumulated contributions. The liability for members who terminated after completing five years of creditable service is estimated based on the member’s current age and the service and reported compensation at termination of employment.

**Administrative Expenses:** 1.00% of payroll.

**Reported Compensation:** Calendar year compensation as furnished by the system’s office.

**Valuation Compensation:** Reported compensation adjusted to reflect the assumed rate of pay as of the valuation date.



## Appendix D: Actuarial Assumptions and Methods

**Actuarial Cost Method:** Entry age normal cost method. Entry age is established on an individual basis.

**Normal Cost:** Normal cost rate reflects the impact of new entrants during the year.

**Amortization Period:** 12-year closed, level-dollar amount. The first amortization base was created for the contribution payable for fiscal year ending 2018.

**Asset Valuation Method:** Actuarial value, as developed in Table 8. Actuarial value of assets is based upon a smoothed market value method. Under this method, asset returns in excess of or less than the expected return on market value of assets will be reflected in the actuarial value of assets over a five-year period. The Actuarial Value of Assets was reset to the market value of assets at December 31, 2014. The calculation of the Actuarial Value of Assets is based on the following formula:

$$MV - 80\% \times G/(L)_1 - 60\% \times G/(L)_2 - 40\% \times G/(L)_3 - 20\% \times G/(L)_4$$

MV = the market value of assets as of the valuation date

$G/(L)_i$  = the asset gain or (loss) for the i-th year preceding the valuation date

### Changes Since Prior Valuation:

The interest rate was changed from 7.20% to 7.00%, with this change phased into the employer contribution rate using direct-rate smoothing over a three-year period.

The method of determining the contribution rate for the disability benefit has been changed from annual term cost to entry age normal, the same method that is used for other System benefits.



## Appendix E: GASB 67 Fiduciary Net Position Projection

**Table E-1: Projection of Fiduciary Net Positions**

(in thousands)

Calendar Year	Beginning Fiduciary Position	Member Contributions	Employer Contributions	Benefit Payments	Administrative Expenses	Investment Earnings	Ending Fiduciary Position
2018	\$ 28,554	\$ 267	\$ 737	\$ 2,579	\$ 38	\$ 1,943	\$ 28,885
2019	28,885	238	807	2,634	34	1,966	29,228
2020	29,228	222	861	2,662	32	1,991	29,607
2021	29,607	203	842	2,704	29	2,014	29,934
2022	29,934	188	807	2,717	27	2,035	30,220
2023	30,220	174	746	2,762	25	2,051	30,404
2024	30,404	157	698	2,784	22	2,061	30,515
2025	30,515	143	638	2,876	20	2,063	30,463
2026	30,463	128	605	2,893	18	2,057	30,342
2027	30,342	117	560	2,910	17	2,047	30,139
2028	30,139	106	534	2,883	15	2,032	29,913
2029	29,913	98	494	2,870	14	2,015	29,637
2030	29,637	91	388	2,861	13	1,992	29,234
2031	29,234	84	237	2,841	12	1,959	28,661
2032	28,661	76	158	2,814	11	1,917	27,987
2033	27,987	71	144	2,771	10	1,871	27,291
2034	27,291	66	129	2,750	9	1,822	26,549
2035	26,549	61	115	2,708	9	1,771	25,780
2036	25,780	57	101	2,680	8	1,718	24,968
2037	24,968	52	90	2,627	7	1,662	24,137
2038	24,137	48	83	2,554	7	1,606	23,313
2039	23,313	46	75	2,506	7	1,550	22,470
2040	22,470	43	68	2,449	6	1,492	21,618
2041	21,618	40	63	2,364	6	1,435	20,786
2042	20,786	38	58	2,281	5	1,380	19,976
2043	19,976	36	52	2,205	5	1,325	19,179
2044	19,179	34	44	2,153	5	1,271	18,371
2045	18,371	31	39	2,086	4	1,216	17,567
2046	17,567	28	32	2,014	4	1,162	16,771
2047	16,771	25	30	1,937	4	1,109	15,994
2048	15,994	23	28	1,865	3	1,057	15,234
2049	15,234	21	23	1,796	3	1,006	14,485
2050	14,485	19	19	1,726	3	956	13,749
2051	13,749	17	18	1,664	2	906	13,025
2052	13,025	15	16	1,587	2	858	12,325
2053	12,325	14	14	1,518	2	811	11,644
2054	11,644	12	11	1,450	2	766	10,981
2055	10,981	10	9	1,382	1	722	10,338
2056	10,338	9	8	1,322	1	679	9,711
2057	9,711	8	6	1,255	1	637	9,106
2058	9,106	7	4	1,208	1	596	8,505
2059	8,505	5	4	1,144	1	556	7,924
2060	7,924	4	3	1,082	1	518	7,366
2061	7,366	3	1	1,025	-	480	6,826
2062	6,826	2	2	961	-	445	6,314
2063	6,314	2	1	903	-	411	5,824
2064	5,824	1	1	844	-	379	5,361
2065	5,361	1	1	787	-	348	4,925
2066	4,925	1	-	737	-	319	4,509
2067	4,509	-	-	684	-	292	4,117



## Appendix E: GASB 67 Fiduciary Net Position Projection

**Table E-1: Projection of Fiduciary Net Positions (continued)**

(in thousands)

Calendar Year	Beginning Fiduciary Position	Member Contributions	Employer Contributions	Benefit Payments	Administrative Expenses	Investment Earnings	Ending Fiduciary Position
2068	\$ 4,117	\$ -	\$ -	\$ 638	\$ -	\$ 266	\$ 3,745
2069	3,745			589		242	3,398
2070	3,398			543		219	3,075
2071	3,075			499		198	2,774
2072	2,774			457		178	2,495
2073	2,495			418		160	2,237
2074	2,237			381		143	1,999
2075	1,999			346		128	1,781
2076	1,781			313		114	1,582
2077	1,582			282		101	1,401
2078	1,401			253		89	1,237
2079	1,237			226		79	1,090
2080	1,090			200		69	959
2081	959			177		61	844
2082	844			155		54	743
2083	743			134		47	656
2084	656			116		42	582
2085	582			99		37	521
2086	521			84		34	471
2087	471			70		31	431
2088	431			58		28	401
2089	401			48		26	379
2090	379			39		38	379
2091	379			31		25	373
2092	373			25		25	374
2093	374			19		26	381
2094	381			15		26	392
2095	392			11		27	408
2096	408			8		28	429
2097	429			6		30	453
2098	453			4		32	480
2099	480			3		34	511
2100	511			2		36	545
2101	545			1		38	582
2102	582			1		41	621
2103	621			0		43	664
2104	664			0		47	711
2105	711			0		50	760
2106	760			0		53	813
2107	813			0		57	870
2108	870			0		61	931
2109	931			0		65	996
2110	996			0		70	1,066
2111	1,066			0		75	1,141
2112	1,141			0		80	1,221
2113	1,221			0		85	1,306
2114	1,306			0		91	1,397
2115	1,397			0		98	1,495
2116	1,495			0		105	1,600
2117	1,600			0		112	1,712



## Appendix E: GASB 67 Fiduciary Net Position Projection

### Table E-2: Actuarial Present Value of Projected Benefit Payments

(in thousands)

Calendar Year	Beginning Fiduciary Position	Benefit Payments	Funded Benefit Payments	Unfunded Benefit Payments	Funded Payments at 7.00%	Present Value of Benefit Payments	
						Unfunded Payments at 3.87%	Using Single Discount Rate of 7.00%
2018	\$ 28,554	\$ 2,579	\$ 2,579	\$ -	\$ 2,493	\$ -	\$ 2,493
2019	28,885	2,634	2,634	-	2,380	-	2,380
2020	29,228	2,662	2,662	-	2,248	-	2,248
2021	29,607	2,704	2,704	-	2,134	-	2,134
2022	29,934	2,717	2,717	-	2,004	-	2,004
2023	30,220	2,762	2,762	-	1,904	-	1,904
2024	30,404	2,784	2,784	-	1,793	-	1,793
2025	30,515	2,876	2,876	-	1,732	-	1,732
2026	30,463	2,893	2,893	-	1,628	-	1,628
2027	30,342	2,910	2,910	-	1,530	-	1,530
2028	30,139	2,883	2,883	-	1,417	-	1,417
2029	29,913	2,870	2,870	-	1,318	-	1,318
2030	29,637	2,861	2,861	-	1,228	-	1,228
2031	29,234	2,841	2,841	-	1,140	-	1,140
2032	28,661	2,814	2,814	-	1,055	-	1,055
2033	27,987	2,771	2,771	-	971	-	971
2034	27,291	2,750	2,750	-	901	-	901
2035	26,549	2,708	2,708	-	829	-	829
2036	25,780	2,680	2,680	-	766	-	766
2037	24,968	2,627	2,627	-	702	-	702
2038	24,137	2,554	2,554	-	638	-	638
2039	23,313	2,506	2,506	-	585	-	585
2040	22,470	2,449	2,449	-	534	-	534
2041	21,618	2,364	2,364	-	482	-	482
2042	20,786	2,281	2,281	-	435	-	435
2043	19,976	2,205	2,205	-	393	-	393
2044	19,179	2,153	2,153	-	358	-	358
2045	18,371	2,086	2,086	-	325	-	325
2046	17,567	2,014	2,014	-	293	-	293
2047	16,771	1,937	1,937	-	263	-	263
2048	15,994	1,865	1,865	-	237	-	237
2049	15,234	1,796	1,796	-	213	-	213
2050	14,485	1,726	1,726	-	191	-	191
2051	13,749	1,664	1,664	-	172	-	172
2052	13,025	1,587	1,587	-	154	-	154
2053	12,325	1,518	1,518	-	137	-	137
2054	11,644	1,450	1,450	-	123	-	123
2055	10,981	1,382	1,382	-	109	-	109
2056	10,338	1,322	1,322	-	98	-	98
2057	9,711	1,255	1,255	-	87	-	87
2058	9,106	1,208	1,208	-	78	-	78
2059	8,505	1,144	1,144	-	69	-	69
2060	7,924	1,082	1,082	-	61	-	61
2061	7,366	1,025	1,025	-	54	-	54
2062	6,826	961	961	-	47	-	47
2063	6,314	903	903	-	42	-	42
2064	5,824	844	844	-	36	-	36
2065	5,361	787	787	-	32	-	32
2066	4,925	737	737	-	28	-	28
2067	4,509	684	684	-	24	-	24



## Appendix E: GASB 67 Fiduciary Net Position Projection

**Table E-2: Actuarial Present Value of Projected Benefit Payments (continued)**  
(in thousands)

Calendar Year	Beginning Fiduciary Position	Benefit Payments	Funded Benefit Payments	Unfunded Benefit Payments	Present Value of Benefit Payments Using Single Discount Rate of		
					Funded Payments at 7.00%	Unfunded Payments at 3.87%	7.00%
2068	\$ 4,117	\$ 638	\$ 638	\$ -	\$ 21	\$ -	\$ 21
2069	3,745	589	589	-	18	-	18
2070	3,398	543	543	-	16	-	16
2071	3,075	499	499	-	13	-	13
2072	2,774	457	457	-	11	-	11
2073	2,495	418	418	-	10	-	10
2074	2,237	381	381	-	8	-	8
2075	1,999	346	346	-	7	-	7
2076	1,781	313	313	-	6	-	6
2077	1,582	282	282	-	5	-	5
2078	1,401	253	253	-	4	-	4
2079	1,237	226	226	-	4	-	4
2080	1,090	200	200	-	3	-	3
2081	959	177	177	-	2	-	2
2082	844	155	155	-	2	-	2
2083	743	134	134	-	2	-	2
2084	656	116	116	-	1	-	1
2085	582	99	99	-	1	-	1
2086	521	84	84	-	1	-	1
2087	471	70	70	-	1	-	1
2088	431	58	58	-	-	-	-
2089	401	48	48	-	-	-	-
2090	379	39	39	-	-	-	-
2091	379	31	31	-	-	-	-
2092	373	25	25	-	-	-	-
2093	374	19	19	-	-	-	-
2094	381	15	15	-	-	-	-
2095	392	11	11	-	-	-	-
2096	408	8	8	-	-	-	-
2097	429	6	6	-	-	-	-
2098	453	4	4	-	-	-	-
2099	480	3	3	-	-	-	-
2100	511	2	2	-	-	-	-
2101	545	1	1	-	-	-	-
2102	582	1	1	-	-	-	-
2103	621	0	0	-	-	-	-
2104	664	0	0	-	-	-	-
2105	711	0	0	-	-	-	-
2106	760	0	0	-	-	-	-
2107	813	0	0	-	-	-	-
2108	870	0	0	-	-	-	-
2109	931	0	0	-	-	-	-
2110	996	0	0	-	-	-	-
2111	1,066	0	0	-	-	-	-
2112	1,141	0	0	-	-	-	-
2113	1,221	0	0	-	-	-	-
2114	1,306	0	0	-	-	-	-
2115	1,397	0	0	-	-	-	-
2116	1,495	0	0	-	-	-	-
2117	1,600	0	0	-	-	-	-



## Appendix F: Data for Section 2 Graphs

The tables below provide the numbers associated with the graphs in Section 2 of this report.

**Graph 1: Market Value of Assets and Asset Returns**

	Market Value of Assets	Asset Return
2013	29,541,619	12.21%
2014	28,977,047	6.25%
2015	26,745,706	0.42%
2016	26,605,157	6.13%
2017	28,554,239	13.46%

**Graph 3: Actuarial Value and Market Value of Assets**

	Actuarial Value of Assets	Market Value of Assets
2013	29,318,253	29,541,619
2014	29,012,219	28,977,047
2015	28,265,441	26,745,706
2016	27,976,706	26,605,157
2017	28,193,658	28,554,239

**Graph 4: Asset Returns**

	Actuarial Value Value of Assets	Market Value Asset Return
2013	7.45%	12.21%
2014	7.22%	6.25%
2015	5.88%	0.42%
2016	5.25%	6.13%
2017	6.42%	13.46%



## Appendix F: Data for Section 2 Graphs

**Graph 5: Actuarial Accrued Liability**

Fiscal Year Ending	Active	Deferred	Retired	Total
2013	5,879,560	1,695,813	16,981,822	24,557,195
2014	6,336,348	1,679,451	16,051,662	24,067,461
2015	6,390,641	2,221,225	19,944,862	28,556,728
2016	7,081,370	2,502,807	19,595,683	29,179,860
2017	7,357,199	2,556,411	20,483,773	30,397,383

**Graph 6: Actuarial Accrued Liability and Actuarial Value of Assets**

	Actuarial Accrued Liability	Actuarial Value of Assets
2013	24,557,195	29,318,253
2014	24,067,461	29,012,219
2015	28,556,728	28,265,441
2016	29,179,860	27,976,706
2017	30,397,383	28,193,658

**Graph 7: Funded Ratios**

	Funded Ratio (Actuarial Basis)	Funded Ratio (Market Value Basis)
2013	119.4%	120.3%
2014	120.5%	120.4%
2015	99.0%	93.7%
2016	95.9%	91.2%
2017	92.8%	94.0%