

The experience and dedication you deserve

#### **North Carolina Retirement Systems**

**Experience Study Supplement** 

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**December 9, 2020** 







## Agenda

- Discuss the Experience Review Process
- Review Key Takeaways/Cost Impact of Recommendations
- Review recommendations for:
  - Economic Assumptions
  - Demographic Assumptions
  - Funding Methods
  - Administrative Factors
- No Board decisions today
  - Boards to review today
  - Provide direction on additional analysis if needed
  - Board scheduled to adopt recommendations at the January Board meeting





#### **The Actuarial Valuation Process**

- Over the short term, employer contributions are determined by the annual actuarial valuation based on estimated benefits, expenses and investment return using Assumptions and Funding Methods recommended by the actuary and adopted by the Board through the Experience Review process
- Over the long term, employer contributions are adjusted to reflect actual benefits, expenses and investment return.

#### Inputs

Member Data
Asset Data
Benefit Provisions

Assumptions

**Funding Methods** 



#### Results

Actuarial Value of Assets
Actuarial Accrued Liability
Net Actuarial Gain or Loss
Funded Ratio
Benefit Enhancement
Additional Disclosures
Projections





## Purpose of the Experience Study

- From GFOA Best Practice Enhancing Reliability of Actuarial Valuations for Pension Plans:
  - Actuarial Experience Study. While an actuarial gain/loss analysis helps provide a better understanding of a plan's assumed and actual experience during the year, this timeframe is not long enough to identify trends. An actuarial experience study reviews the differences between a plan's assumed and actual experience over multiple years (typically 3 to 5), with the goal of examining the trends related to actual experience and recommending changes to assumptions, if needed.
- The assumptions and funding methodology of the North Carolina Retirement Systems are reviewed every five years and documented in the Experience Study.
  - The last experience study was reviewed and adopted in January 2016 and first used in the December 31, 2015 valuations.
  - The results of this experience study will be used for the December 31, 2020 through 2024 actuarial valuations.





## **Experience Study Process**

- Based on five-year period from January 1, 2015 December 31, 2019
  - Compare Experience ("Actual") with Assumptions ("Expected")
  - Consider trends observed during the previous Experience Study
- Make Judgments About Future Trends:
  - Plan-Specific Experience vs. National Trends
  - Long-Term vs. Short-Term Factors
- Recommend changes in assumptions and funding methodology as needed based on Actuarial Standards of Practice
  - ASOP 4 Measuring Pension Obligations and Determining Pension Plan Costs or Contributions
  - ASOP 27 Selection of Economic Assumptions for Measuring Pension Obligations
  - ASOP 35 Selection of Demographic and Other Noneconomic Assumptions for Measuring Pension Obligations
  - ASOP 44 Selection and Use of Asset Valuation Methods for Pension Valuations
- Implement effective with the December 31, 2020 Actuarial Valuation, which determines contribution rates effective July 1, 2022
- Next Experience Review is scheduled to be implemented effective with the December 31, 2025 Actuarial Valuation.





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## Key Takeaways/Financial Impact





#### **Teachers' and State Employees' Retirement System**

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Va	luation Component Reviewed	Observation	Recommendation	Financial Impact
Den	nographic Assumptions			
1	Post-Retirement Mortality Rates	Fewer deaths	Decrease rates	Increase
2	Active Mortality	Limited exposures	Decrease rates	Increase
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease
4	Service retirement	Fewer retirements	Decrease rates	Decrease
5	Disability retirement	Limited exposures	Decrease rates	Immaterial
6	Termination from active employment	More terminations	Increase rates	Decrease
Eco	nomic Assumptions			
7	Investment return	Lower projected returns	Reduce 0.50% (Alt 1)/ 0.25% (Alt 2)	Increase
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase
9	Individual pay increases	Mixed increases	Adjust closer to experience	Increase
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Increase
Fun	ding Method			
11	Amortization Method	Current method reasonable	No change	No change
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Decrease
13	Asset valuation method	Current method reasonable	No change	No change
14	Administrative expenses	Expenses lower than assumed	Keep at 0.10% of payroll	No change

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The load on normal cost to account for new entrants was increased.
- 12. The method for calculating terminated vested liability was refined, resulting in a large liability reduction.





#### **Teachers' and State Employees' Retirement System**

- The AAL would increase by 2.9% from \$84.87 billion to \$87.32 billion under Alternative 1; under Alternative 2, it would increase by 0.1% to \$84.94 billion.
- The ADEC would increase by 3.01% of payroll from 15.74% to 18.75% under Alternative 1; under Alternative 2, it would increase by 0.63% of payroll to 16.37%.
- The Employer Contribution would increase by 0.60% of payroll from 15.74% to 16.34% under Alternative 1; under Alternative 2 it would increase by 0.13% of payroll to 15.87%.

	Current Valuation	Reflect Alternative 1 Economic Assumptions	Reflect Demographic Assumptions	Reflect Funding Method	Alternative 1 w/ Five-year Direct Rate Smoothing	Alternative 2 w/ Five-year Direct Rate Smoothing
	valuation	Assumptions	Assumptions	Wethod	Silloothing	Smoothing
Employer Contribution						
Employer Normal Cost	5.16%	6.49%	5.96%	6.40%	6.40%	5.78%
Payment for UAAL	10.58%	13.96%	13.62%	12.35%	12.35%	10.59%
Preliminary ADEC*	15.74%	20.45%	19.58%	18.75%	18.75%	16.37%
Impact of Direct Rate Smoothing	0.00%	0.00%	0.00%	0.00%	-2.41%	-0.50%
Impact of Rate Stabilization Policy	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Employer Contribution	15.74%	20.45%	19.58%	18.75%	16.34%	15.87%
Cumulative <b>∆</b> in Employer Contribution		4.71%	3.84%	3.01%	0.60%	0.13%
Actuarial Accrued Liability (AAL)	\$ 84,873,315,272	\$ 89,361,980,053	\$ 88,935,609,166	\$ 87,319,940,006	\$ 87,319,940,006	\$ 84,941,027,914
Actuarial Value of Assets (AVA)	73,353,759,963	73,353,759,963	73,353,759,963	73,353,759,963	73,353,759,963	73,353,759,963
Unfunded Accrued Liability (UAAL)	11,519,555,309	16,008,220,090	15,581,849,203	13,966,180,043	13,966,180,043	11,587,267,951
Funded Ratio (AVA / AAL)	86.4%	82.1%	82.5%	84.0%	84.0%	86.4%
Cumulative <b>∆</b> in UAAL		\$ 4,488,664,781	\$ 4,062,293,894	\$ 2,446,624,734	\$ 2,446,624,734	\$ 67,712,642

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses.



## Projections TSERS

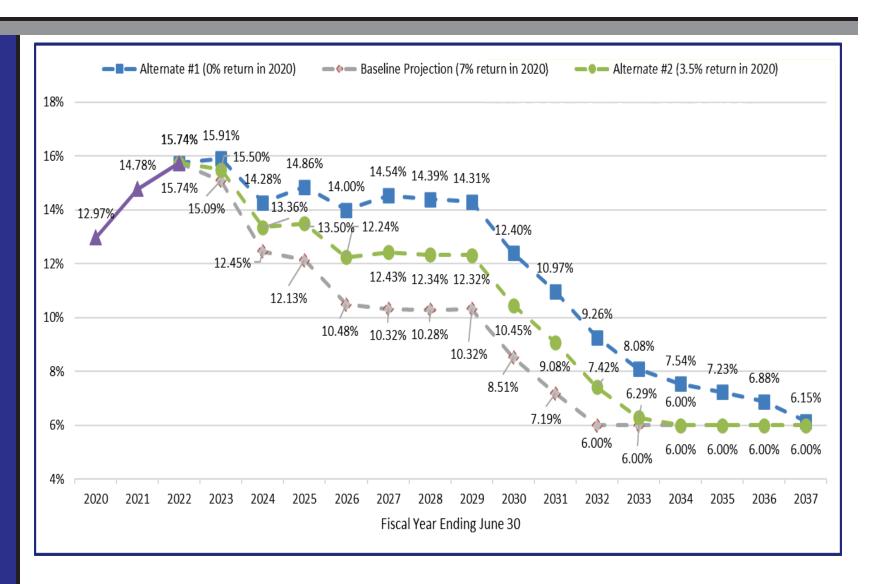


- Projections of contribution requirements and funded status into the future can be helpful planning tools for stakeholders. This section provides such projections. The projections of the actuarial valuation are known as deterministic projections. Deterministic projections are based on one scenario in the future. The baseline deterministic projection is based on December 31, 2019 valuation results.
- Key Projection Assumptions
  - Baseline valuation interest rate of 7.00% for all years for current assumptions and 7.00% for 2020 and 6.5% for all remaining years in conjunction with direct rate smoothing of the employer contribution rate over a 5-year period beginning July 1, 2022.
  - Actuarial assumptions and methods as described in Appendix D of the 12/31/2019 valuation report for current assumptions. Proposed assumptions as described in the 2014-2019 experience study from 12/31/2020 forward for new assumptions. All future demographic experience is assumed to be exactly realized.
  - The contribution rate under the Employer Contribution Rate Stabilization Policy (ECRSP) is contributed until fiscal year ending 2022.
  - The actuarially determined employer contribution rate is contributed for fiscal years ending 2023 and beyond.
  - 0% increase in the total active member population
  - No cost-of-living adjustments granted
  - Future pay increases based on long-term salary increase assumptions
- In addition, we have provided alternate deterministic projections:
  - Estimated 2020 asset return of 0.00%, and 3.50%
  - 6.50% investment return assumption based on:
    - Valuation interest rate of 6.50% for all years in conjunction with direct rate smoothing of the employer contribution rate over a 5-year period beginning July 1, 2022; includes 2.50% inflation.
    - Investment return on market value of assets of 6.50% beginning December 31, 2020.
    - Direct rate smoothing of employer contribution rate over a 5-year period beginning July 1, 2022 through June 30, 2027.





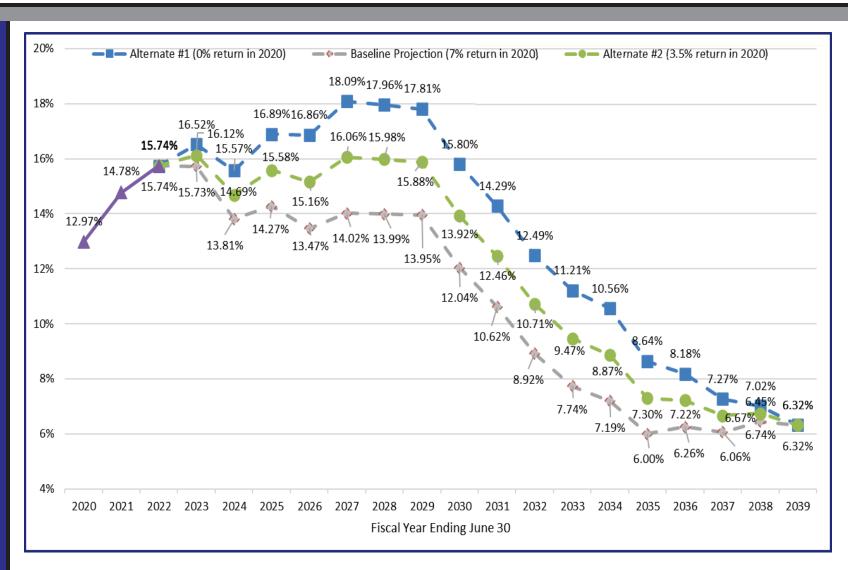
# Contribution Rate Projection - Current Assumptions







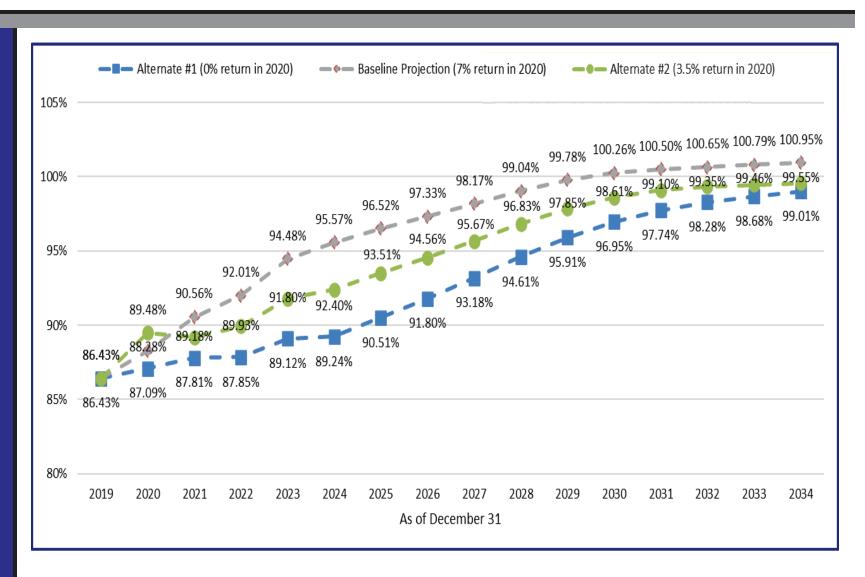
# Contribution Rate Projection - Proposed Assumptions







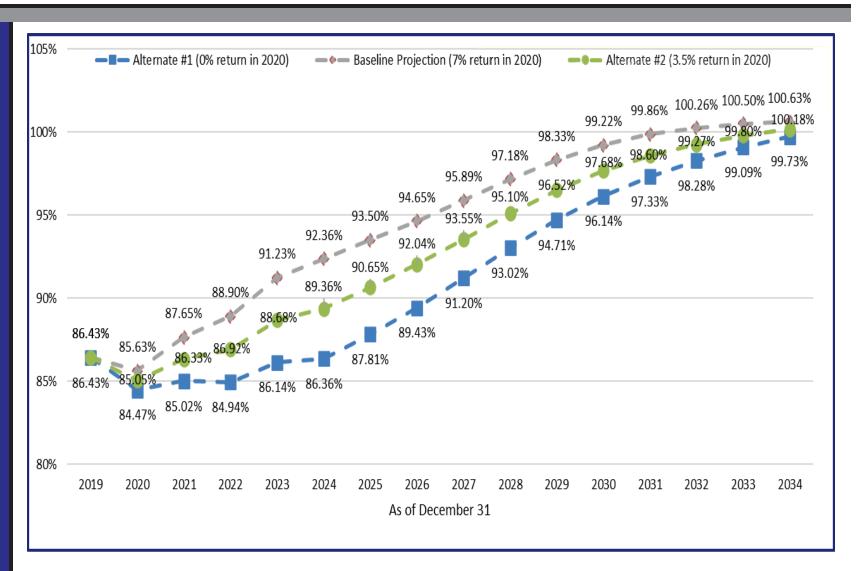
# Funded Ratio Projection - Current Assumptions







# Funded Ratio Projection - Proposed Assumptions







#### **Consolidated Judicial Retirement System**

Va	luation Component Reviewed	Observation	Recommendation	Financial Impact
Den	nographic Assumptions			
1	Post-Retirement Mortality Rates	Fewer deaths	Decrease rates	Increase
2	Active Mortality	Limited exposures	Decrease rates	Increase
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease
4	Service retirement	Fewer retirements	Decrease rates	Decrease
5	Disability retirement	Fewer disabilities	Decrease rates	Immaterial
6	Termination from active employment	More terminations	Increase rates	Decrease
Eco	nomic Assumptions			
7	Investment return	Lower projected returns	Reduce 0.50% (Alt 1)/ 0.25% (Alt 2)	Increase
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase
9	Individual pay increases	Lower Increases	Decrease rates	Increase
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Increase
Fun	ding Method			
11	Amortization Method	Current method reasonable	No change	No change
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Increase
13	Asset valuation method	Current method reasonable	No change	No change
14	Administrative expenses	Expenses lower than assumed	Reduce to 0.05% of payroll	Decrease

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The load on normal cost to account for new entrants was increased.
- 12. Revised for eligibility service which increased AAL and reduced normal cost.





#### **Consolidated Judicial Retirement System**

- The AAL would increase by 6.6% from \$725.45 million to \$773.26 million under Alternative 1; under Alternative 2, it would increase by 4.0% to \$754.7 million.
- The ADEC would increase by 3.03% of payroll from 38.70% to 41.73% under Alternative 1; under Alternative 2, it would decrease by 0.68% of payroll to 38.02%.
- The Employer Contribution would increase by 0.61% of payroll from 38.70% to 39.31% under Alternative 1; under Alternative 2 it would decrease by 0.14% of payroll to 38.56%.

	Current	Reflect Alternative 1 Economic	Reflect Demographic	Reflect Funding	Alternative 1 w/ Five-year Direct Rate	Alternative 2 w/ Five-year Direct Rate
	Valuation	Assumptions	Assumptions	Method	Smoothing	Smoothing
Employer Contribution						
Employer Normal Cost	17.59%	18.17%	12.60%	13.16%	13.16%	12.18%
Payment for UAAL	21.11%	25.80%	28.57%	28.57%	28.57%	25.84%
Preliminary ADEC*	38.70%	43.97%	41.17%	41.73%	41.73%	38.02%
Impact of Direct Rate Smoothing	0.00%	0.00%	0.00%	0.00%	-2.42%	0.54%
Impact of Rate Stabilization Policy	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Employer Contribution	38.70%	43.97%	41.17%	41.73%	39.31%	38.56%
Cumulative <b>∆</b> in Employer Contribution		5.27%	2.47%	3.03%	0.61%	-0.14%
Actuarial Accrued Liability (AAL)	\$ 725,452,544	\$ 756,085,704	\$ 773,258,310	\$ 773,258,310	\$ 773,258,310	\$ 754,695,935
Actuarial Value of Assets (AVA)	621,547,192	621,547,192	621,547,192	621,547,192	621,547,192	621,547,192
Unfunded Accrued Liability (UAAL)	103,905,352	134,538,512	151,711,118	151,711,118	151,711,118	133,148,743
Funded Ratio (AVA / AAL)	85.7%	82.2%	80.4%	80.4%	80.4%	82.4%
Cumulative <b>∆</b> in UAAL		\$ 30,633,160	\$ 47,805,766	\$ 47,805,766	\$ 47,805,766	\$ 29,243,391

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses.





#### **Legislative Retirement System**

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Va	luation Component Reviewed	Observation	Recommendation	Financial Impact
Der	nographic Assumptions			
1	Post-Retirement Mortality Rates	Fewer deaths	Decrease rates	Increase
2	Active Mortality	Limited exposures	Decrease rates	Increase
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease
4	Service retirement	Fewer retirements	Decrease rates	Decrease
5	Disability retirement	Fewer disabilities	Decrease rates	Immaterial
6	Termination from active employment	More terminations	Increase rates	Decrease
Eco	nomic Assumptions			
7	Investment return	Lower projected returns	Reduce 0.50% (Alt 1)/ 0.25% (Alt 2)	Increase
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase
9	Individual pay increases	Lower Increases	Increase rates	Increase
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Increase
Fun	ding Method			
11	Amortization Method	Current method reasonable	No change	No change
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Increase
13	Asset valuation method	Current method reasonable	No change	No change
14	Administrative expenses	Expenses lower than assumed	No change	No change

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The load on normal cost to account for new entrants was increased.





#### **Legislative Retirement System**

- The AAL would decrease by 0.4% from \$30.27 million to \$30.14 million under Alternative 1; under Alternative 2, it would decrease by 2.6% to \$29.5 million..
- The ADEC would decrease by 2.98% of payroll from 27.15% to 24.17% under Alternative 1; under Alternative 2, it would decrease by 3.77% of payroll to 23.38%.
- The Employer Contribution would decrease by 0.60% of payroll from 27.15% to 26.55% under Alternative 1; under Alternative 2 it would decrease by 0.75% of payroll to 26.40%.

	Current	Reflect Alternative 1 Economic	Reflect Demographic	Reflect Funding	Alternative 1 w/ Five-year Direct Rate	Alternative 2 w/ Five-year Direct Rate
	Valuation	Assumptions	Assumptions	Method	Smoothing	Smoothing
Employer Contribution						
Employer Normal Cost	19.77%	17.86%	15.95%	17.35%	17.35%	16.49%
Payment for UAAL	7.38%	9.91%	6.82%	6.82%	6.82%	6.89%
Preliminary ADEC*	27.15%	27.77%	22.77%	24.17%	24.17%	23.38%
Impact of Direct Rate Smoothing	0.00%	0.00%	0.00%	0.00%	2.38%	3.02%
Impact of Rate Stabilization Policy	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Employer Contribution	27.15%	27.77%	22.77%	24.17%	26.55%	26.40%
Cumulative <b>∆</b> in Employer Contribution		0.62%	-4.38%	-2.98%	-0.60%	-0.75%
Actuarial Accrued Liability (AAL)	\$ 30,269,003	\$ 31,066,842	\$ 30,136,751	\$ 30,136,751	\$ 30,136,751	\$ 29,495,518
Actuarial Value of Assets (AVA)	28,028,978	28,028,978	28,028,978	28,028,978	28,028,978	28,028,978
Unfunded Accrued Liability (UAAL)	2,240,025	3,037,864	2,107,773	2,107,773	2,107,773	1,466,540
Funded Ratio (AVA / AAL)	92.6%	90.2%	93.0%	93.0%	93.0%	95.0%
Cumulative <b>∆</b> in UAAL		\$ 797,839	\$ (132,252)	\$ (132,252)	\$ (132,252)	\$ (773,485)

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses.





#### **National Guard Pension Fund**

Va	luation Component Reviewed	Observation	Recommendation	Financial Impact
Den	nographic Assumptions			
1	Post-Retirement Mortality Rates	More deaths	Increase rates	Decrease
2	Active Mortality	Limited exposures	Decrease rates	Increase
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease
4	Service retirement	More retirements	Increase rates	Increase
5	Disability retirement	N/A	Decrease rates	Immaterial
6	Termination from active employment	More terminations	Increase rates	Decrease
Eco	nomic Assumptions			
7	Investment return	Lower projected returns	Reduce 0.50% (Alt 1)/ 0.25% (Alt 2)	Increase
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase
9	Individual pay increases	Not applicable	Not applicable	Not applicable
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Not applicable
Fun	ding Method			
11	Amortization Method	Current method reasonable	No change	No change
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Increase
13	Asset valuation method	Current method reasonable	No change	No change
14	Administrative expenses	Expenses volatile	Assume \$150,000 per year	Immaterial

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The normal cost was increased by \$725,000 to account for new hires with less than 7 years of service.





#### **National Guard Pension Fund**

- The AAL would increase by 3.4% from \$161.8 million to \$167.24 million under Alternative 1; under Alternative 2, it would increase by 0.5% to \$162.58 million.
- The ADEC would increase by \$1,498,074 from \$6,382,278 to \$7,880,352 under Alternative 1; under Alternative 2, it would increase by \$176,633 to \$6,558,911.
- The Employer Contribution would remain unchanged at \$11,031,715 under Alternative 1; under Alternative 2 it would remain unchanged at \$11,031,715.

		Current Valuation		Reflect Alternative 1 Economic Assumptions		Reflect Demographic Assumptions		Reflect Funding Method		Alternative 1 w/ Five-year Direct Rate Smoothing		Alternative 2 w/ Five-year Direct Rate Smoothing
Employer Contribution												
Employer Normal Cost		329,704		388,825		321,745	ı	1,149,734		1,149,734		1,124,904
Payment for UAAL	\$	6,052,574	\$_	7,260,973	\$_	6,730,608	\$	6,730,618	\$_	6,730,618	\$_	5,434,007
Preliminary ADEC*		6,382,278		7,649,798		7,052,353	ı	7,880,352		7,880,352		6,558,911
Impact of Direct Rate Smoothing	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0
Impact of Rate Stabilization Policy	l	4,649,437	١_	3,381,917	١.	3,979,362	Ι.	3,151,363	١.	3,151,363	١_	4,472,804
Employer Contribution	\$	11,031,715	\$	11,031,715	\$	11,031,715	\$	11,031,715	\$	11,031,715	\$	11,031,715
Cumulative <b>∆</b> in Employer Contribution			\$	0	\$	0	\$	0	\$	0	\$	0
Actuarial Accrued Liability (AAL)	\$	161,797,526	\$	171,305,597	\$	166,092,709	\$	167,242,623	\$	167,242,623	\$	162,583,545
Actuarial Value of Assets (AVA)		142,486,044		142,486,044		142,486,044	ı	142,486,044		142,486,044		142,486,044
Unfunded Accrued Liability (UAAL)		19,311,482		28,819,553		23,606,665	ı	24,756,579		24,756,579		20,097,501
Funded Ratio (AVA / AAL)		88.1%		83.2%		85.8%	1	85.2%		85.2%		87.6%
Cumulative <b>∆</b> in UAAL			\$	9,508,071	\$	4,295,183	\$	5,445,097	\$	5,445,097	\$	786,019

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses. Direct rate smoothing is not applicable due to Rate Stabilization Policy.





#### **Disability Income Plan**

Va	luation Component Reviewed	Observation	Recommendation	Financial Impact
Den	nographic Assumptions			
1	Post-Retirement Mortality Rates	Fewer deaths	Decrease rates	Increase
2	Active Mortality	Limited exposures	Decrease rates	Increase
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease
4	Service retirement	Fewer retirements	Decrease rates	Decrease
5	Disability retirement	Fewer disabilities	Decrease rates	Immaterial
6	Termination from active employment	More terminations	Increase rates	Decrease
Eco	nomic Assumptions			
7	Investment return	Lower projected returns	Reduce 0.75% (Alt 1)/ 0.50% (Alt 2)	Increase
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase
9	Individual pay increases	Mixed increases	Adjust closer to experience	Increase
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Increase
Fun	ding Method			
11	Amortization Method	Current method reasonable	No change	No change
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Increase
13	Asset valuation method	Current method reasonable	No change	No change
14	Administrative expenses	Current assumption reasonable	No change	No change

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The load on normal cost to account for new entrants was increased.





#### **Disability Income Plan**

- The AAL would decrease by 0.1% from \$326.43 million to \$326.08 million under Alternative 1; under Alternative 2, it would decrease by 0.6% to \$324.31 million..
- The ADEC would increase by 0.02% of payroll from 0.09% to 0.11% under Alternative 1; under Alternative 2, it would increase by 0.02% of payroll to 0.11%.
- The Employer Contribution would remain unchanged at 0.09% under Alternative 1; under Alternative 2 it would remain unchanged at 0.09%.

	Current Valuation	Reflect Alternative 1 Economic Assumptions	Reflect Demographic Assumptions	Reflect Funding Method	Alternative 1 w/ Five-year Direct Rate Smoothing	Alternative 2 w/ Five-year Direct Rate Smoothing
Employer Contribution						
Employer Normal Cost	0.09%	0.10%	0.11%	0.11%	0.11%	0.11%
Payment for UAAL	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Preliminary ADEC*	0.09%	0.10%	0.11%	0.11%	0.11%	0.11%
Impact of Direct Rate Smoothing	0.00%	0.00%	0.00%	0.00%	-0.02%	-0.02%
Impact of Rate Stabilization Policy	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Employer Contribution	0.09%	0.10%	0.11%	0.11%	0.09%	0.09%
Cumulative <b>∆</b> in Employer Contribution		0.01%	0.02%	0.02%	0.00%	0.00%
Actuarial Accrued Liability (AAL)	\$ 326,431,066	\$ 330,991,993	\$ 326,079,778	\$ 326,079,778	\$ 326,079,778	\$ 324,311,575
Actuarial Value of Assets (AVA)	361,335,426	361,335,426	361,335,426	361,335,426	361,335,426	361,335,426
Unfunded Accrued Liability (UAAL)	(34,904,360)	(30,343,433)	(35,255,648)	(35,255,648)	(35,255,648)	(37,023,851)
Funded Ratio (AVA / AAL)	110.7%	109.2%	110.8%	110.8%	110.8%	111.4%
Cumulative <b>∆</b> in UAAL		\$ 4,560,927	\$ (351,288)	\$ (351,288)	\$ (351,288)	\$ (2,119,491)

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses.





#### Fire and Rescue Squad Workers Pension Fund

Va	luation Component Reviewed	Observation	Recommendation	Financial Impact
Der	nographic Assumptions			
1	Post-Retirement Mortality Rates	More deaths	Increase rates	Decrease
2	Active Mortality	Limited exposures	Decrease rates	Increase
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease
4	Service retirement	Fewer retirements	Decrease rates	Decrease
5	Disability retirement	Small group	Decrease rates	Immaterial
6	Termination from active employment	Fewer terminations	Decrease rates	Increase
Eco	nomic Assumptions			
7	Investment return	Lower projected returns	Reduce 0.50% (Alt 1)/ 0.25% (Alt 2)	Increase
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase
9	Individual pay increases	Not applicable	Not applicable	Not applicable
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Not applicable
Fun	ding Method			
11	Amortization Method	Current method reasonable	No change	No change
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Increase
13	Asset valuation method	Current method reasonable	No change	No change
14	Administrative expenses	Expenses somewhat consistent	no change	No change

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The load on normal cost to account for new entrants was increased.





#### Fire and Rescue Squad Workers Pension Fund

- The AAL would increase by 1.7% from \$482.82 million to \$490.81 million under Alternative 1; under Alternative 2, it would decrease by 1.2% to \$476.87 million..
- The ADEC would increase by \$960,533 from \$15,182,523 to \$16,143,056 under Alternative 1; under Alternative 2, it would decrease by \$1,335,686 to \$13,846,837.
- The Employer Contribution would remain unchanged at \$19,352,208 under Alternative 1; under Alternative 2 it would remain unchanged at \$19,352,208.

		Current Valuation		Reflect Alternative 1 Economic Assumptions		Reflect Demographic Assumptions		Reflect Funding Method	l	Alternative 1 w/ Five-year Direct Rate Smoothing		Alternative 2 w/ Five-year Direct Rate Smoothing
Employer Contribution Employer Normal Cost Payment for UAAL Preliminary ADEC* Impact of Direct Rate Smoothing Impact of Rate Stabilization Policy Employer Contribution Cumulative ∆ in Employer Contribution Actuarial Accrued Liability (AAL) Actuarial Value of Assets (AVA) Unfunded Accrued Liability (UAAL) Funded Ratio (AVA / AAL)	\$_ \$_ \$	5,899,243 9,283,280 15,182,523 0 4,169,685 19,352,208 482,816,865 445,876,956 36,939,909 92.3%	\$ \$ \$	6,891,433 12,990,298 19,881,731 0 (529,523) 19,352,208 0 511,409,026 445,876,956 65,532,070 87.2%	\$ _ \$ \$ \$	5,842,163 10,300,893 16,143,056 0 3,209,152 19,352,208 0 490,805,882 445,876,956 44,928,926 90.8%	\$ _ \$ \$ \$	5,842,163 10,300,893 16,143,056 0 3,209,152 19,352,208 0 490,805,882 445,876,956 44,928,926 90.8%	\$ _ \$ _ \$ \$	5,842,163 10,300,893 16,143,056 0 3,209,152 19,352,208 0 490,805,882 445,876,956 44,928,926 90.8%	\$ _ \$ _ \$ \$ \$	5,365,284 8,481,553 13,846,837 0 5,505,371 19,352,208 0 476,866,566 445,876,956 30,989,610 93.5%
Cumulative <b>∆</b> in UAAL			\$	28,592,161	\$	7,989,017	\$	7,989,017	\$	7,989,017	\$	(5,950,299)

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses. Direct rate smoothing is not applicable due to Rate Stabilization Policy.





#### Local Governmental Employees Retirement System - General Employees and Firefighters

Va	luation Component Reviewed	Observation	Recommendation	Financial Impact		
Demographic Assumptions						
1	Post-Retirement Mortality Rates	Fewer deaths	Decrease rates	Increase		
2	Active Mortality	Limited exposures	Decrease rates	Increase		
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease		
4	Service retirement	Fewer retirements	Decrease rates	Decrease		
5	Disability retirement	Fewer disabilities	Decrease rates	Immaterial		
6	Termination from active employment	More terminations	Increase rates	Decrease		
Economic Assumptions						
7	Investment return	Lower projected returns	Reduce 0.50% (Alt 1)/ 0.25% (Alt 2)	Increase		
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase		
9	Individual pay increases	Higher Increases	Increase rates	Increase		
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Increase		
Funding Method						
11	Amortization Method	Current method reasonable	No change	No change		
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Decrease		
13	Asset valuation method	Current method reasonable	No change	No change		
14	Administrative expenses	Expenses lower than assumed	Decrease to 0.13% of payroll	Decrease		

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The load on normal cost to account for new entrants was increased.
- 12. The method for calculating terminated vested liability was refined, resulting in a large liability reduction.





#### Local Governmental Employees Retirement System - General Employees and Firefighters

- The AAL would increase by 3.8% from \$30.7 billion to \$31.85 billion under Alternative 1; under Alternative 2, it would increase by 0.8% to \$30.94 billion.
- The ADEC would increase by 3.21% of payroll from 11.27% to 14.48% under Alternative 1; under Alternative 2, it would increase by 0.53% of payroll to 11.80%.
- The Employer Contribution would increase by 0.63% of payroll from 11.35% to 11.98% under Alternative 1; under Alternative 2 it would increase by 0.09% of payroll to 11.44%.

	Current	Reflect Alternative 1 Economic	Reflect Demographic	Reflect Funding	Alternative 1 w/ Five-year Direct Rate	Alternative 2 w/ Five-year Direct Rate
	Valuation	Assumptions	Assumptions	Method	Smoothing	Smoothing
Employer Contribution						
Employer Normal Cost	5.44%	6.78%	6.15%	6.58%	6.58%	5.97%
Payment for UAAL	5.83%	9.25%	9.09%	7.90%	7.90%	5.83%
Preliminary ADEC*	11.27%	16.03%	15.24%	14.48%	14.48%	11.80%
Impact of Direct Rate Smoothing	0.08%	0.00%	0.00%	0.00%	-2.50%	-0.36%
Impact of Rate Stabilization Policy	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Employer Contribution	11.35%	16.03%	15.24%	14.48%	11.98%	11.44%
Cumulative <b>∆</b> in Employer Contribution		4.68%	3.89%	3.13%	0.63%	0.09%
Actuarial Accrued Liability (AAL)	\$ 30,700,921,303	\$ 32,580,352,904	\$ 32,495,359,213	\$ 31,853,585,336	\$ 31,853,585,336	\$ 30,939,433,947
Actuarial Value of Assets (AVA)	27,435,046,235	27,435,046,235	27,435,046,235	27,435,046,235	27,435,046,235	27,435,046,235
Unfunded Accrued Liability (UAAL)	3,265,875,068	5,145,306,669	5,060,312,978	4,418,539,101	4,418,539,101	3,504,387,712
Funded Ratio (AVA / AAL)	89.4%	84.2%	84.4%	86.1%	86.1%	88.7%
Cumulative <b>∆</b> in UAAL		\$ 1,879,431,601	\$ 1,794,437,910	\$ 1,152,664,033	\$ 1,152,664,033	\$ 238,512,644

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses. Note that the AAL and AVA above is for all of LGERS.





#### **Local Governmental Employees Retirement System - Law Enforcement Officers**

Va	luation Component Reviewed	Observation	Recommendation	Financial Impact		
Demographic Assumptions						
1	Post-Retirement Mortality Rates	More deaths	Increase rates	Decrease		
2	Active Mortality	Limited exposures	Decrease rates	Increase		
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease		
4	Service retirement	More retirements	Increase rates	Increase		
5	Disability retirement	Fewer disabilities	Decrease rates	Immaterial		
6	Termination from active employment	More terminations	Increase rates	Decrease		
Economic Assumptions						
7	Investment return	Lower projected returns	Reduce 0.50% (Alt 1)/ 0.25% (Alt 2)	Increase		
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase		
9	Individual pay increases	Higher Increases	Increase rates	Increase		
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Increase		
Funding Method						
11	Amortization Method	Current method reasonable	No change	No change		
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Decrease		
13	Asset valuation method	Current method reasonable	No change	No change		
14	Administrative expenses	Expenses lower than assumed	Keep at zero.	No change		

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The load on normal cost to account for new entrants was increased.
- 12. The method for calculating terminated vested liability was refined, resulting in a large liability reduction.





#### Local Governmental Employees Retirement System - Law Enforcement Officers

- The AAL would increase by 3.8% from \$30.7 billion to \$31.85 billion under Alternative 1; under Alternative 2, it would increase by 0.8% to \$30.94 billion.
- The ADEC would increase by 3.99% of payroll from 12.94% to 16.93% under Alternative 1; under Alternative 2, it would increase by 1.09% of payroll to 14.03%.
- The Employer Contribution would increase by 0.97% of payroll from 12.10% to 13.07% under Alternative 1; under Alternative 2 it would increase by 0.39% of payroll to 12.49%.

	Current	Reflect Alternative 1 Economic	Reflect Demographic	Reflect Funding	Alternative 1 w/ Five-year Direct Rate	Alternative 2 w/ Five-year Direct Rate
	Valuation	Assumptions	Assumptions	Method	Smoothing	Smoothing
Employer Contribution						
Employer Normal Cost	7.11%	8.84%	8.60%	9.03%	9.03%	8.20%
Payment for UAAL	5.83%	9.25%	9.09%	7.90%	7.90%	5.83%
Preliminary ADEC*	12.94%	18.09%	17.69%	16.93%	16.93%	14.03%
Impact of Direct Rate Smoothing	-0.84%	0.00%	0.00%	0.00%	-3.86%	-1.54%
Impact of Rate Stabilization Policy	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Employer Contribution	12.10%	18.09%	17.69%	16.93%	13.07%	12.49%
Cumulative <b>∆</b> in Employer Contribution		5.99%	5.59%	4.83%	0.97%	0.39%
Actuarial Accrued Liability (AAL)	\$ 30,700,921,303	\$ 32,580,352,904	\$ 32,495,359,213	\$ 31,853,585,336	\$ 31,853,585,336	\$ 30,939,433,947
Actuarial Value of Assets (AVA)	27,435,046,235	27,435,046,235	27,435,046,235	27,435,046,235	27,435,046,235	27,435,046,235
Unfunded Accrued Liability (UAAL)	3,265,875,068	5,145,306,669	5,060,312,978	4,418,539,101	4,418,539,101	3,504,387,712
Funded Ratio (AVA / AAL)	89.4%	84.2%	84.4%	86.1%	86.1%	88.7%
Cumulative <b>∆</b> in UAAL		\$ 1,879,431,601	\$ 1,794,437,910	\$ 1,152,664,033	\$ 1,152,664,033	\$ 238,512,644

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses. Note that the AAL and AVA above is for all of LGERS.



# Projections LGERS



- Projections of contribution requirements and funded status into the future can be helpful planning tools for stakeholders. This section provides such projections. The projections of the actuarial valuation are known as deterministic projections. Deterministic projections are based on one scenario in the future. The baseline deterministic projection is based on December 31, 2018 valuation results and assumptions.
- Key Projection Assumptions
  - Valuation interest rate of 7.00% for all years in conjunction with direct rate smoothing of the employer contribution rate over a 3-year period beginning July 1, 2019.
  - Baseline investment return of 14.88% on market value of assets in calendar 2019 and 7.00% thereafter.
  - Actuarial assumptions and methods as described in Appendix D of the latest actuarial valuation report. All future demographic experience is assumed to be exactly realized.
  - The contribution rate under the Employer Contribution Rate Stabilization Policy (ECRSP) and Direct Rate Smoothing is contributed until fiscal year ending 2022.
  - The actuarially determined employer contribution rate is contributed for fiscal years ending 2023 and beyond.
  - 0% increase in the total active member population
  - No cost-of-living adjustments granted
  - Future pay increases based on long-term salary increase assumptions



# Projections LGERS

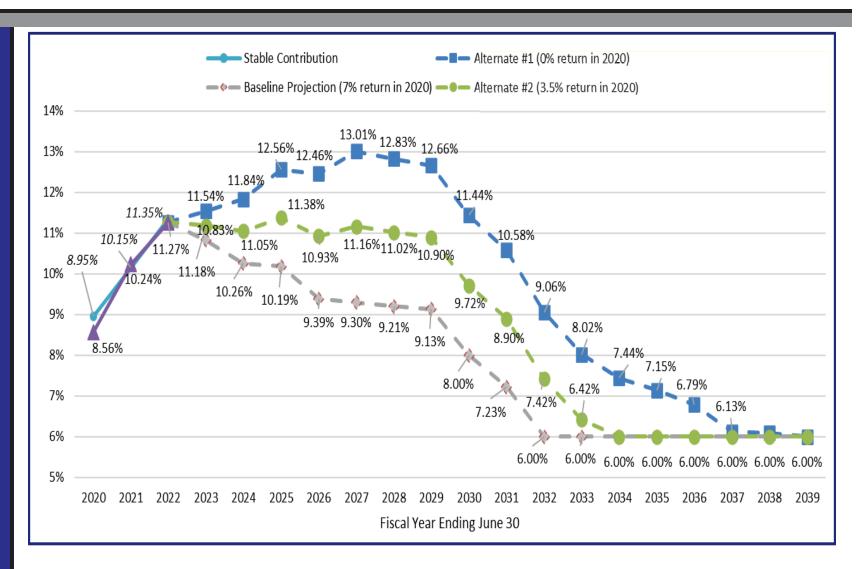


- The revised ECRSP adopted by the Board of Trustees on January 31, 2019 requires that recommended contributions for general employees be set at 8.95% of payroll for fiscal year ending 2020, 10.15% for fiscal year ending 2021, and 11.35% for fiscal year ending 2022, with the following additional adjustments, if applicable:
  - If the underlying actuarially determined employer contribution rate (ADEC) for a given fiscal year is 50% higher than the scheduled employer contribution rate for that fiscal year, the scheduled employer contribution rate for the current and future fiscal years increases 0.50%;
  - If the underlying ADEC for a given fiscal year is 50% lower than the scheduled employer contribution rate for that fiscal year, the scheduled employer contribution rate for the current and future fiscal year decreases 0.50%;
  - If the General Assembly grants any additional COLA beyond the amount of COLA granted by the Board, increases the multiplier for active employees, or changes the benefit structure in a way that has a cost to the system, the schedule of contributions for the current and future fiscal years will be increased by the cost of the benefit enhancement. The cost of any COLA granted by the Board under the authority allowed by statute will not impact the scheduled contribution rates.
  - Contribution rates for law enforcement officers will be 0.75% higher than contribution rates for general employees.
- In addition, we have provided alternate deterministic projections:
  - Estimated 2020 asset return of 0.00%
  - 6.50% investment return assumption based on:
    - Valuation interest rate of 6.50% for all years in conjunction with direct rate smoothing of the employer contribution rate over a 5-year period beginning July 1, 2022; includes 2.50% inflation.
    - Investment return on market value of assets of 6.50% beginning December 31, 2020.
    - Direct rate smoothing of employer contribution rate over a 5-year period beginning July 1, 2022 through June 30, 2027



## Contribution Rate Projection General Employees and Firefighters- Current Assumptions

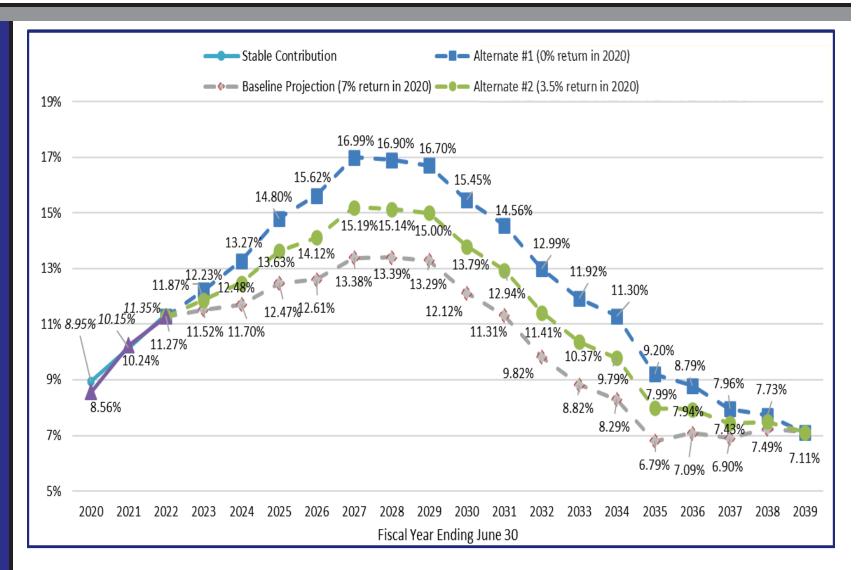






## Contribution Rate Projection General Employees and Firefighters- Proposed Assumptions

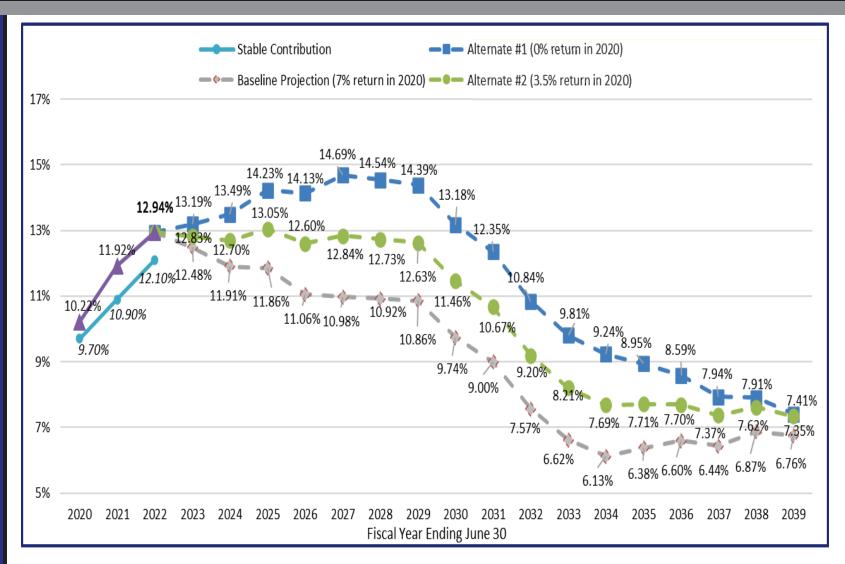






# Contribution Rate Projection Law Enforcement Officers- Current Assumptions

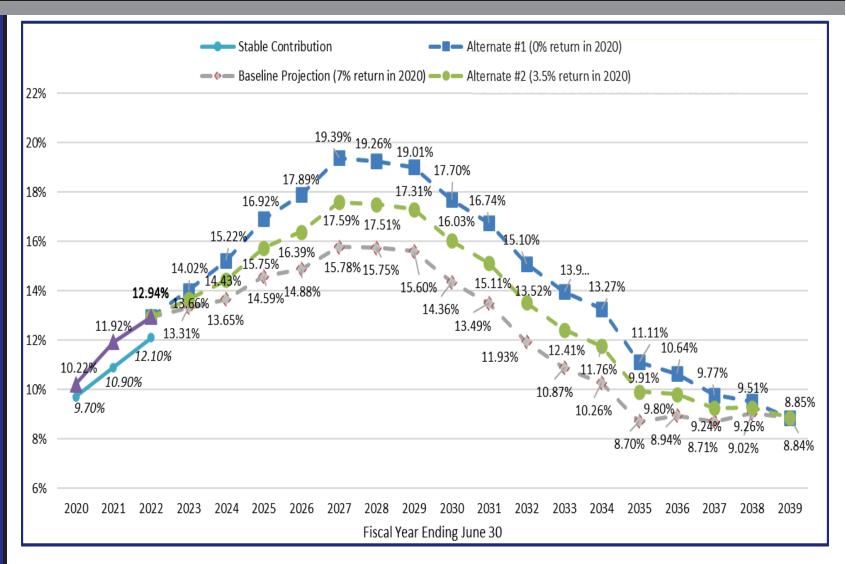






# Contribution Rate Projection Law Enforcement Officers- Proposed Assumptions

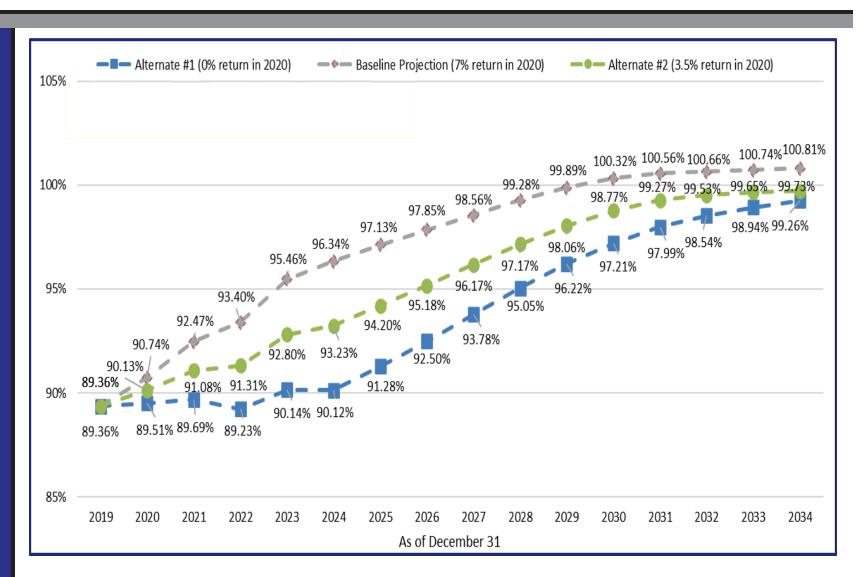








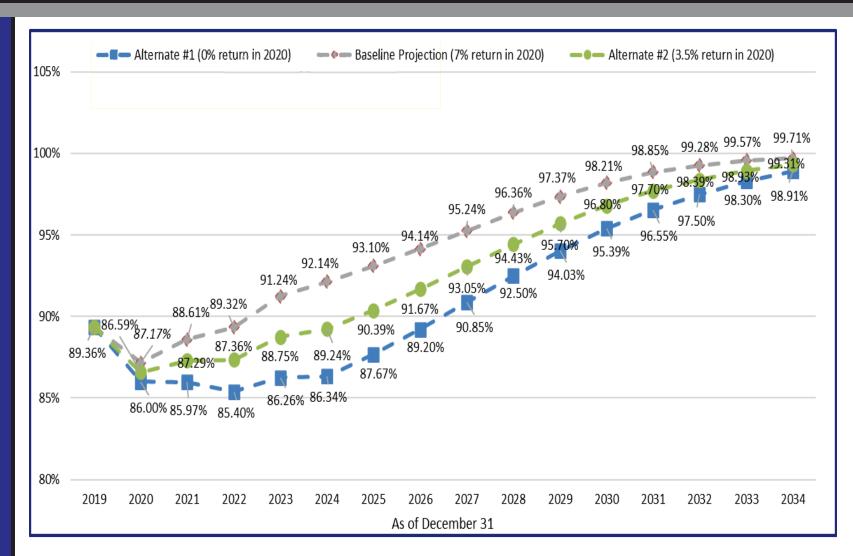
# Funded Ratio Projection - Current Assumptions





# Funded Ratio Projection - Proposed Assumptions









### **Key Takeaways**

### Register of Deeds' Supplemental Pension Fund

Va	luation Component Reviewed	Observation	Recommendation	Financial Impact
Den	nographic Assumptions			
1	Post-Retirement Mortality Rates	Fewer deaths	Decrease rates	Increase
2	Active Mortality	Limited exposures	Decrease rates	Increase
3	Mortality improvement	SOA projects lower improvement	Update from MP-2015 to MP-2019	Decrease
4	Service retirement	Fewer retirements	Decrease rates	Decrease
5	Disability retirement	Fewer disabilities	Decrease rates	Immaterial
6	Termination from active employment	More terminations	Increase rates	Decrease
Eco	nomic Assumptions			
7	Investment return	Lower projected returns	Reduce 0.75% (Alt 1)/ 0.50% (Alt 2)	Increase
8	Inflation	SSA predicts lower	Lower by 0.50%	Increase
9	Individual pay increases	Higher Increases	Increase rates	Increase
10	Productivity growth	Decrease not as much as inflation	Increase by 0.25%	Increase
Fun	ding Method			
11	Amortization Method	Current method reasonable	No change	No change
12	Actuarial Cost method	Current method reasonable	Refine method - see below	Increase
13	Asset valuation method	Current method reasonable	No change	No change
14	Administrative expenses	Expenses lower than assumed	Decrease rate	Decrease

#### Notes:

- 1. The Pub-2010 Public Retirement Plans Mortality Tables published by the Society of Actuaries in January 2019 provided a closer fit than the previous table which were based on corproate plan expereince, resulting in less modifications.
- 3. For the fifth consecutive year, the SOA has reduced its projection of mortality improvement, resultings in lower liabilities.
- 7. Lower investment returns are the largest single source of liability and cost increases
- 12. The load on normal cost to account for new entrants was increased.
- 12. Previously unreflected provisions included.





### **Financial Impact**

#### Register of Deeds' Supplemental Pension Fund

Had the proposed assumptions and methods been reflected for the December 31, 2019 Actuarial Valuation, the financial impact would have been as follows:

- The AAL would increase by 5.8% from \$30.91 million to \$32.71 million under Alternative 1; under Alternative 2, it would increase by 3.1% to \$31.86 million.
- The ADEC would remain unchanged at \$0 under Alternative 1; under Alternative 2, it would remain unchanged at \$0.
- The Employer Contribution would remain unchanged at \$0 under Alternative 1; under Alternative 2 it would remain unchanged at \$0.

		Current Valuation		Reflect Alternative 1 Economic Assumptions		Reflect Demographic Assumptions		Reflect Funding Method		Alternative 1 w/ Five-year Direct Rate Smoothing		Alternative 2 w/ Five-year Direct Rate Smoothing
Employer Contribution Employer Normal Cost Payment for UAAL Preliminary ADEC* Impact of Direct Rate Smoothing Impact of Rate Stabilization Policy Employer Contribution Cumulative Δ in Employer Contribution Actuarial Accrued Liability (AAL) Actuarial Value of Assets (AVA) Unfunded Accrued Liability (UAAL) Funded Ratio (AVA / AAL)	\$_ \$_ \$ \$	1,079,297 (1,079,297) 0 0 0 0 0 30,907,611 50,389,452 (19,481,841) 163.0%	\$ \$ \$ \$ \$ \$	1,249,870 (1,249,870) 0 0 0 0 0 0 33,374,940 50,389,452 (17,014,512) 151.0%	\$ <del>-</del> \$ \$ \$	1,308,822 (1,308,822) 0 0 0 0 0 33,107,362 50,389,452 (17,282,090) 152.2%	\$ <b>-</b> \$ \$ \$	1,353,046 (1,353,046) 0 0 0 0 0 32,708,957 50,389,452 (17,680,495) 154.1%	\$ _ \$ \$ \$ \$	1,353,046 (1,353,046) 0 0 0 0 0 32,708,957 50,389,452 (17,680,495) 154.1%	\$ <b>-</b> \$ \$ \$	1,292,084 (1,292,084) 0 0 0 0 0 0 31,858,185 50,389,452 (18,531,267) 158.2%
Cumulative <b>∆</b> in UAAL			\$	2,467,329	\$	2,199,751	\$	1,801,346	\$	1,801,346	\$	950,574

<sup>\*</sup> Actuarially Determined Employer Contribution. Note that the employer normal cost includes administrative expenses.





### **Financial Impact**

#### **Death Benefit Plans**

	Current	г		г	
	Valuation		Alternative 1		Alternative 2
Teachers' and State Employees' Retirement System Death Benefit Plan					
Liabilities	\$ 169,651,732	\$	163,695,331	\$	160,918,265
Current Assets	58,812,369		58,812,369		58,812,369
Present Value of Future Contributions	256,670,319		254,505,681		249,644,940
Surplus / (Deficit)	145,830,956		149,622,719		147,539,044
Δ in Surplus/(Deficit			3,791,763		1,708,088
Local Governmental Employees' Retirement System Death Benefit Plan					
Liabilities	\$ 58,975,706	\$	52,993,061	\$	52,025,503
Current Assets	88,568,566		88,568,566		88,568,566
Present Value of Future Contributions	43,141,531		39,207,132		38,400,828
Surplus / (Deficit)	72,734,391		74,782,637		74,943,891
Δ in Surplus/(Deficit			2,048,246		2,209,500
Separate Insurance Benefits Plan for Law Enforcement Officers					
Liabilities	\$ 37,917,284	\$	46,212,762	\$	43,414,858
Current Assets	59,136,649		59,136,649		59,136,649
Present Value of Future Contributions	0		0		0
Surplus / (Deficit)	21,219,365		12,923,887		15,721,791
Δ in Surplus/(Deficit			(8,295,478)		(5,497,574)
Retirees' Contributory Death Benefit Plan					
Liabilities	\$ 1,266,494,557	\$	1,458,950,966	\$	1,375,347,090
Current Assets	271,691,476		271,691,476		271,691,476
Present Value of Future Contributions	967,643,306		1,039,448,340		992,257,484
Surplus / (Deficit)	(27,159,775)		(147,811,150)		(111,398,130)
Δ in Surplus/(Deficit			(120,651,375)		(84,238,355)



## Items Studied during the Experience Review



### **Economic Assumptions**



### **Economic Assumptions**



- Inflation
- > Investment return
- > Real return
- Individual salary increases
- Real wage growth
- Social Security increases
- System payroll growth

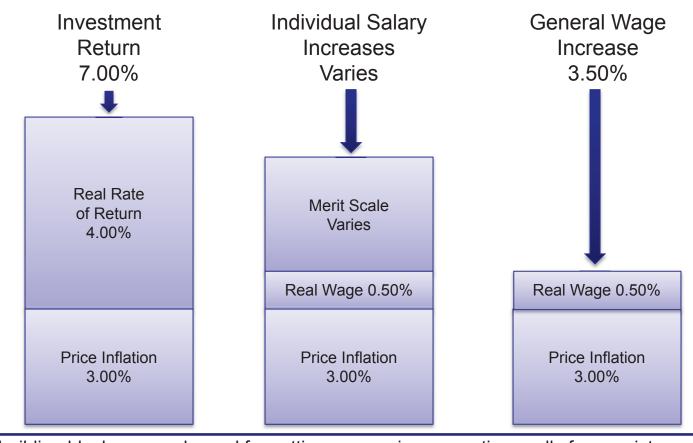
Economic Assumptions are assumptions related to money. They tend to be driven by external factors outside of the control of stakeholders.

Economic Assumptions are set based on ASOP 27. They tend to be based on the future economic environment.



## **Economic Assumptions Building Block Method**



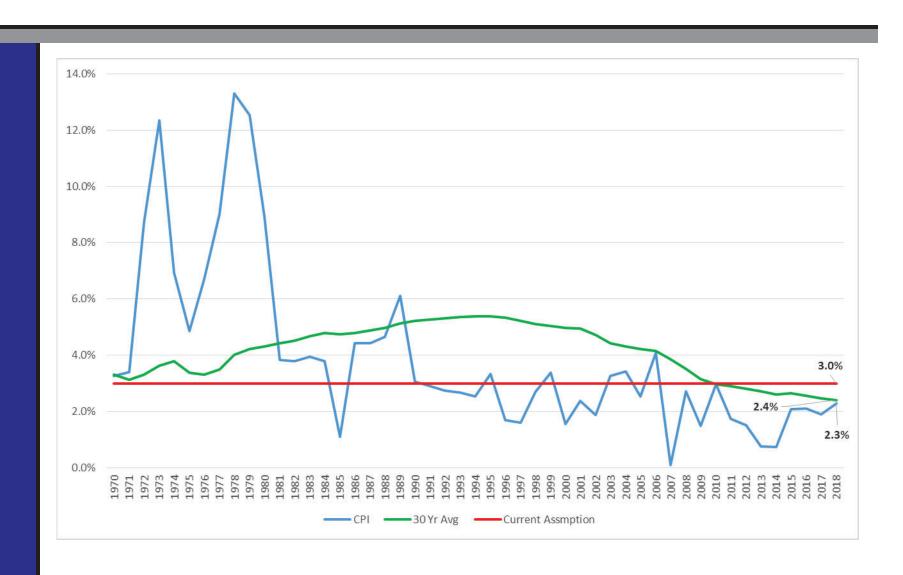


The building block approach used for setting economic assumptions calls for consistency across all assumptions. For example, the same price inflation should be used for the investment return, individual salary increases and general wage increase assumption.





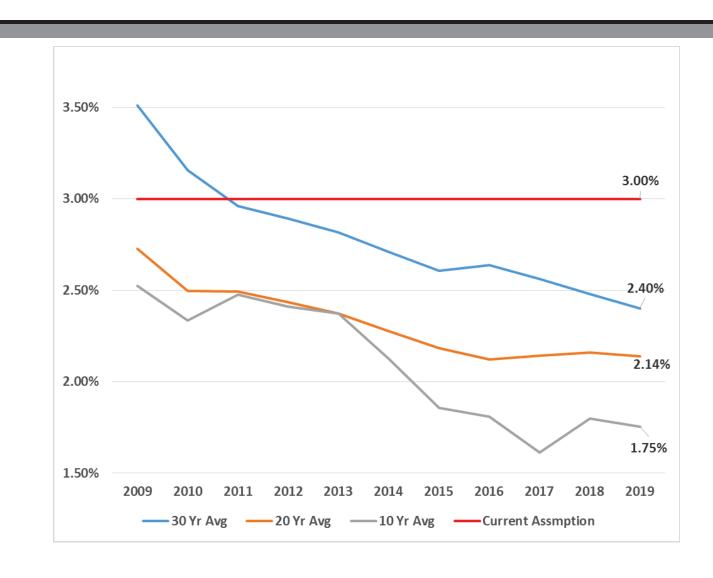
### **CPI Last 50 Years**







### **Rolling CPI Averages**





## Federal Reserve Board Monetary Policy



- Policy during most of the post WWII period was to combat price inflation
- Policy since 2012 has been to have an inflation target of 2.0%.
  - Price index target is the Personal Consumption Expenditures index (PCE)
  - Since 2000, the CPI has averaged 0.5% higher than the PCE
  - Since 2008, the CPI has averaged 0.3% higher than the PCE
- ➤ A "symmetric" 2.0% target has been discussed which indicates a willingness to let inflation run higher than the 2.0% target



### PCE, PCE Target, and CPI





CPI is based on a fixed basket of consumer goods while the PCE basket of goods changes with substitution.

For example, if there were an outbreak of mad cow disease and the price of beef skyrocketed, the CPI will reflect the total increase in price. If consumers bought less beef and substituted pork, the PCE will reflect the shift in consumer behavior – the basket of goods would change to more pork and less beef.



## 2020 Social Security Report Long Range Inflation Assumption\*



➤ High: 3.0%

➤ Intermediate: 2.4%

➤ Low: 1.8%

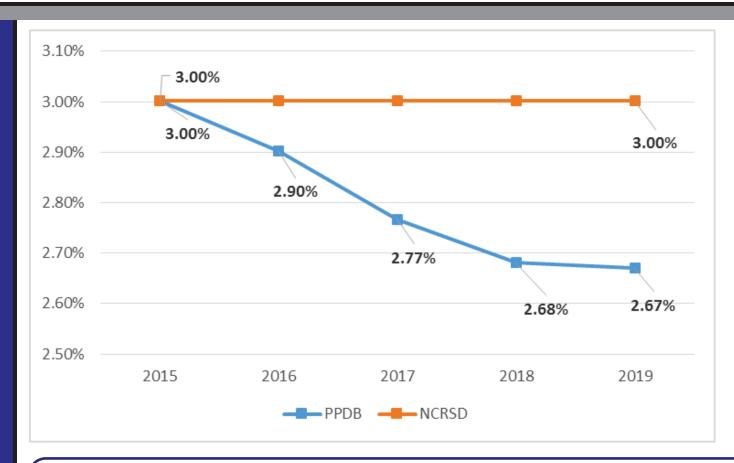
\*From "The Long-Range Economic Assumptions for the 2020 Trustees Report" authored by the Office of the Chief Actuary of the Social Security Administration dated April 22, 2020

https://www.ssa.gov/OACT/TR/2020/2020 Long-Range Economic Assumptions.pdf



## Average Assumed Inflation Rate Public Plans Database\*





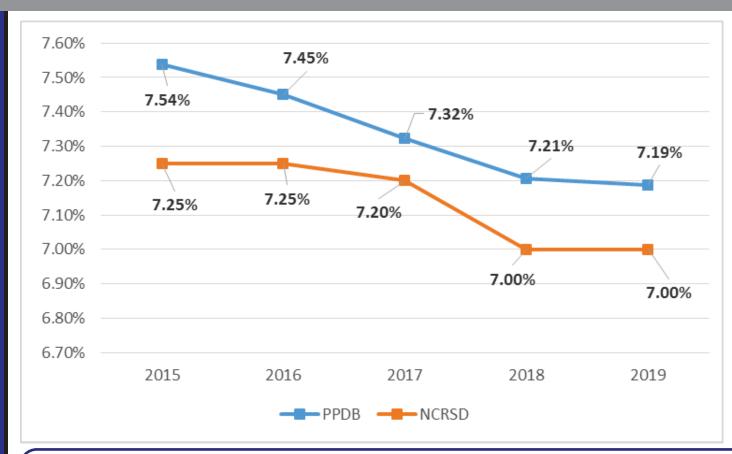
\*From the Center for Retirement Research at Boston College

https://publicplansdata.org/



# Average Expected Return Assumption Public Plans Database\*





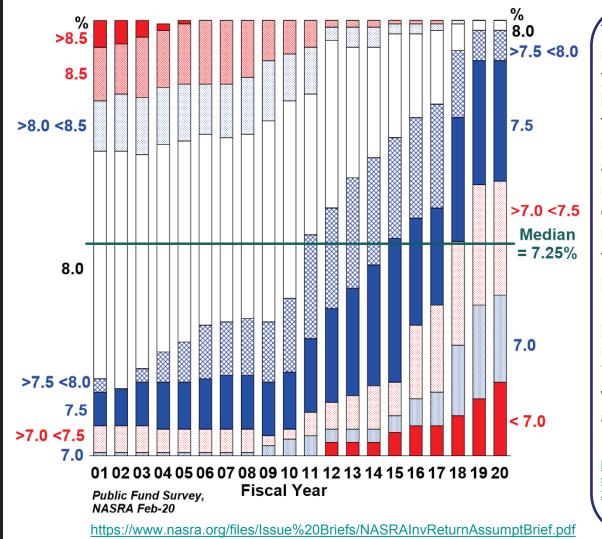
\*From the Center for Retirement Research at Boston College

https://publicplansdata.org/



### Change in Distribution of Public Pension Investment Return Assumptions (NASRA)





The reduction in assumed returns over the past 20 years has been driven by lower expectations of future returns by investment professionals and has resulted in increases in liabilities and employer contribution rates.

The latest information presented to the IAC puts NCRS at the 6th percentile in long-term investment risk, and the 7.0% return assumption is well over 10th percentile among peers.

https://files.nc.gov/nctreasurer/document s/files/IMD/MeetingDocuments/5-20-20 iac performance presentation.pdf



## **Expected Returns - Asset Allocation Studies and Actuarial Assumptions**



The following slide was presented at the April 2018 Board Meeting. This information was a primary consideration for reducing the investment return assumption to 7.00%.

**Current Information** 

#### 2016 IMD Asset Allocation Study

- Study performed in 2016
  - Based on market conditions and asset allocation as of year-end 2015
  - Incorporates Employer Contribution Rate Stabilization Policies adopted by Boards in 2016
- Expected range of annualized passive compound returns is summarized below
  - o All returns are net of expenses
- Both 7.25% (pre-2017 assumption) and 7.20% (adopted in 2017) are somewhat greater than the median 20-year expected return, and close to (but greater than) median 30-year expected return
- At Feb. 2018 Investment Advisory Committee meeting, it was noted that there have been only modest changes in return expectations since the 2016 study, so that there is no urgent need for a new study

Horizon	5 <sup>th</sup> Percentile	25 <sup>th</sup> Percentile	50 <sup>th</sup> Percentile	75 <sup>th</sup> Percentile	95 <sup>th</sup> Percentile
10 Years	0.2%	4.0%	5.9%	8.0%	11.5%
20 Years	2.2%	4.8%	6.7%	8.5%	11.8%
30 Years	3.1%	5.3%	7.1%	8.7%	12.0%

Source: North Carolina Department of State Treasurer and Buck Consulting



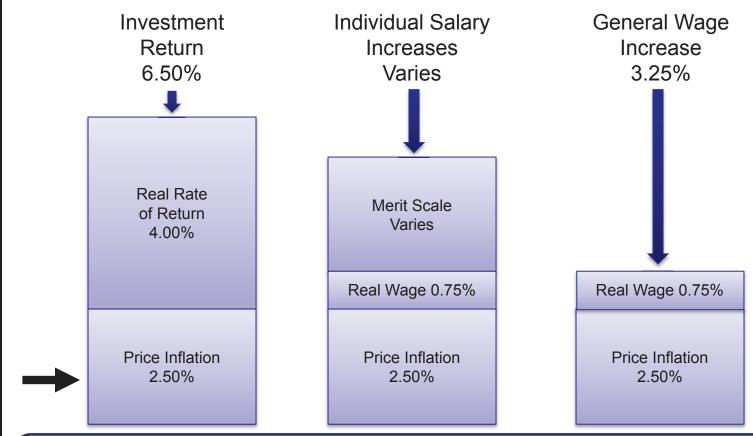


Projected returns are based on the asset allocation, which is a key consideration to setting the investment return assumption.



## **Economic Assumptions Building Block Method**





The building block approach used for setting economic assumptions calls for consistency across all assumptions. For example, the same price inflation should be used for the investment return, individual salary increases and general wage increase assumption. The reduction in price inflation impacts investment return, individual salary increases and general wage increases.





### Salary Increases

- Generally, a participant's compensation will increase over the long term based on Inflation + Productivity Growth + Merit Adjustments
- ➤ We recommend Inflation be reduced to 2.50%
- ➤ We recommend Productivity Growth be increased to 0.75%. Wage inflation did not decline as much as consumer prices.
- Merit Adjustments are increases in a member's salary unrelated to above
  - CMC removed the current Inflation and Productivity Growth assumption (3.50%) from actual salaries to determine Merit Adjustments for each member over 2015 – 2019
  - We then studied Merit Adjustments by service and employee group
- Overall salary increases were generally lower across all groups
- Higher (lower) salary increases result in higher (lower) estimated benefits and higher (lower) projected costs.
- Because contributions are financed over projected payroll, higher (lower) salary increases tend to defer (accelerate) employer contributions.
- Tables of the proposed salary merit increase rates can be found in the Appendix.



## Other Economic Assumptions – Disability Income Plan



- Medical Premium Trend
  - Recommend using the same assumptions as the State Health Plan
- Expected Across-the-Board Salary Increases
  - For disability events that first occur on or after January 1, 1988, extended STD and LTD benefits (before reductions) recommend assuming an increase of 3.25% per year (inflation + productivity). Otherwise, no increases will be assumed.
- Expected Long-term National Average Wage Growth
  - Recommend 3.25% per year (inflation + productivity) for the purposes of calculating Social Security benefits.
- Expected Future Increases in Social Security Benefits
  - For disability events that first occur on or after January 1, 1988, recommend Social Security disability benefits be assumed to increase by 2.50% per year (inflation). Otherwise, no increases will be assumed.



## Items Studied during the Experience Review



### Demographic Assumptions



### **Demographic Assumptions**



- Mortality
- > Retirement
- > Termination
- Disability
- Other Demographic Assumptions

Demographic
Assumptions are
assumptions related to
people. They tend to be
established based on
behavior of the members
of the retirement system.

Demographic assumptions are set based on ASOP 35 and should reflect the best estimate of future experience, which is typically informed by studying trends in census information over the experience review period.



### **Demographic Assumptions**



### Mortality





### **Mortality**

- Mortality tables vary by age, gender, employee group and health status
  - Current retiree mortality rates are based on RP-2014 tables adjusted to reflect various TSERS and LGERS populations
  - Since the last review public sector tables, collectively known as PUB2010, have been released
    - Tables were released in 2019
    - These tables are a much better fit, requiring less adjustment
    - Some small adjustments, such as setting ages forward or backward, were utilized to fine tune the fit
- Mortality assumption also includes a provision to reflect future mortality improvements
  - Current assumption is based on mortality projection scale MP-2015
  - Since the last review, mortality has increased compared to that predicted by MP-2015. The most recent scale, MP-2019, represents the fifth straight year of increasing mortality
- > Cost impact:
  - The change in rates did not change results significantly
  - The change to MP-2019 decreases costs



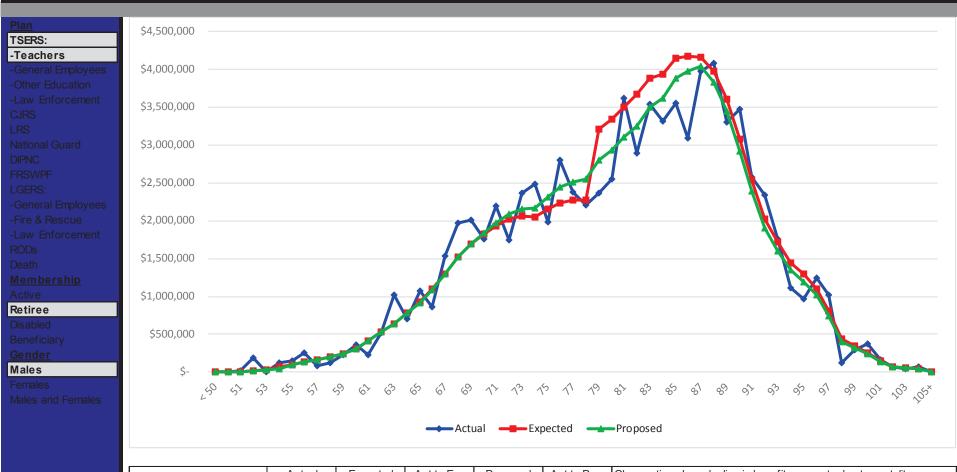


### **Mortality**

- The Active and Disabled mortality assumptions make use of standard tables because they are not a big driver of costs and there is not sufficient experience to warrant adjusting a standard table:
  - Active Mortality: relatively low number of deaths and the potentially lower amount of benefits due than had the member retired.
  - Disabled Mortality: like Actives, infrequency of disability relative to other benefits
- Beneficiary mortality for all systems was grouped together (separated only by gender) as follows to give credibility to the data:
  - CJRS and LRS beneficiaries were determined to exhibit different mortality than the other plans and we recommend an unadjusted standard table for these plans
  - For all other plans we recommend a standard table with adjustments for males and females.
- Please see the Appendix for a description of the tables recommended for each plan and group





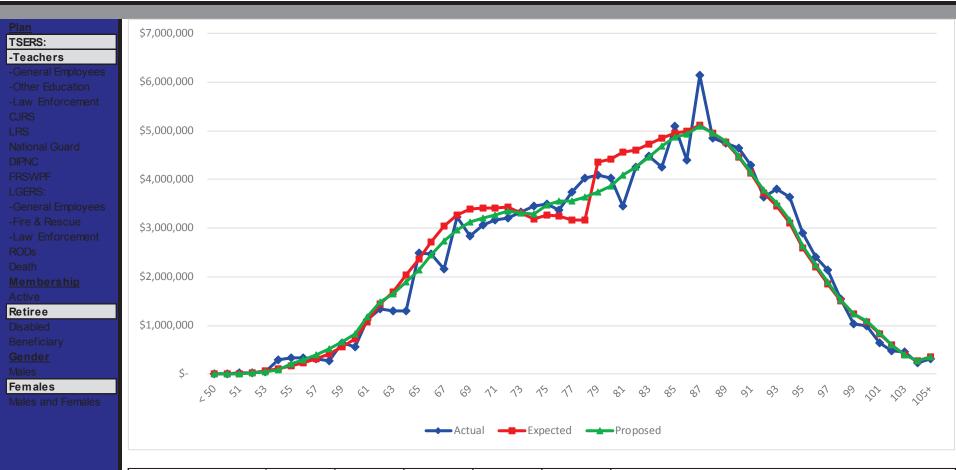


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	83.29	85.97	0.9688	82.93	1.0043	the period than expected overall
Total	83.29	85.97	0.9688	82.93	1.0043	

Recommendation: adjust rates, generally downwards to reflect actual experience





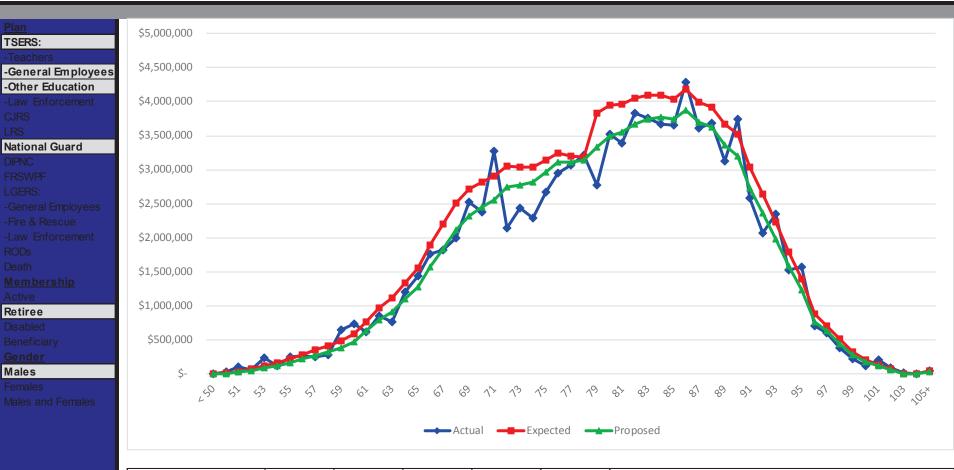


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	134.92	137.34	0.9824	135.21	0.9978	the period than expected overall
Total	134.92	137.34	0.9824	135.21	0.9978	

Recommendation: adjust rates, generally dow nw ards to reflect actual experience





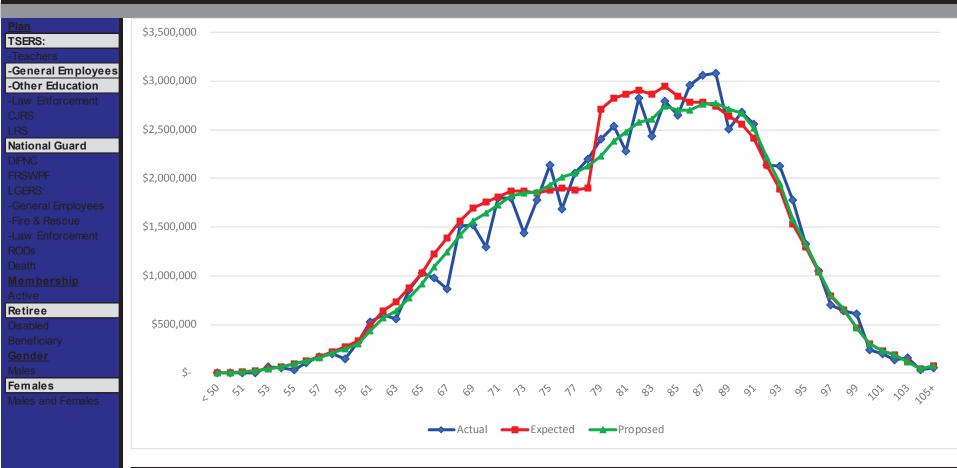


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	96.00	106.79	0.8990	95.89	1.0011	the period than expected overall
Total	96.00	106.79	0.8990	95.89	1.0011	

Recommendation: adjust rates, generally downwards to reflect actual experience





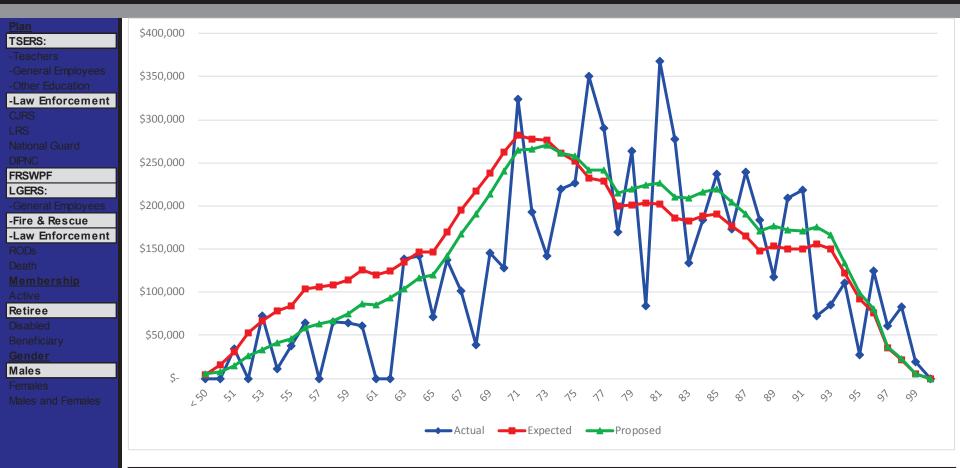


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	71.69	74.38	0.9638	71.84	0.9979	the period than expected overall
Total	71.69	74.38	0.9638	71.84	0.9979	

Recommendation: adjust rates, generally downwards to reflect actual experience





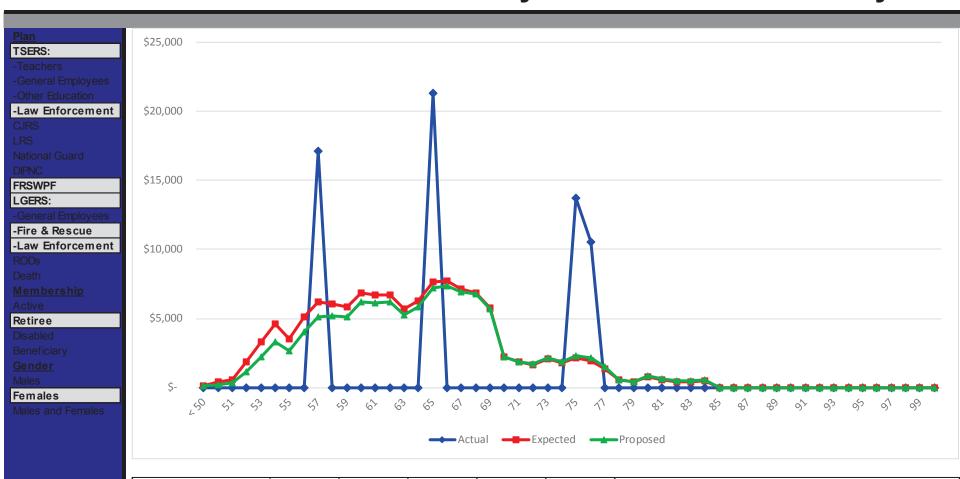


		Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
١	Reduction in benefits \$M	6.50	7.62	0.8540	7.34	0.8855	the period than expected overall
	Total	6.50	7.62	0.8540	7.34	0.8855	

Recommendation: adjust rates, generally dow nw ards to reflect actual experience







	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	0.06	0.12	0.5084	0.11	0.5568	the period than expected overall
Total	0.06	0.12	0.5084	0.11	0.5568	

Recommendation: adjust rates, generally downwards to reflect actual experience







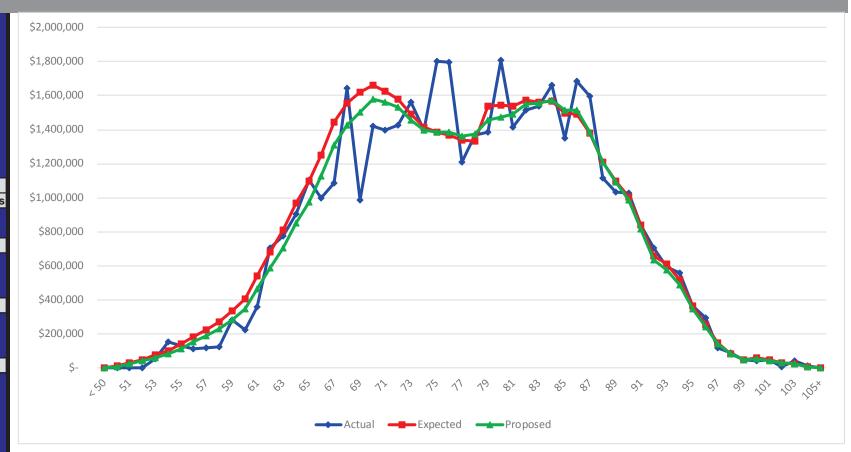
LGERS:

-General Employees

RODs

Retiree

Males

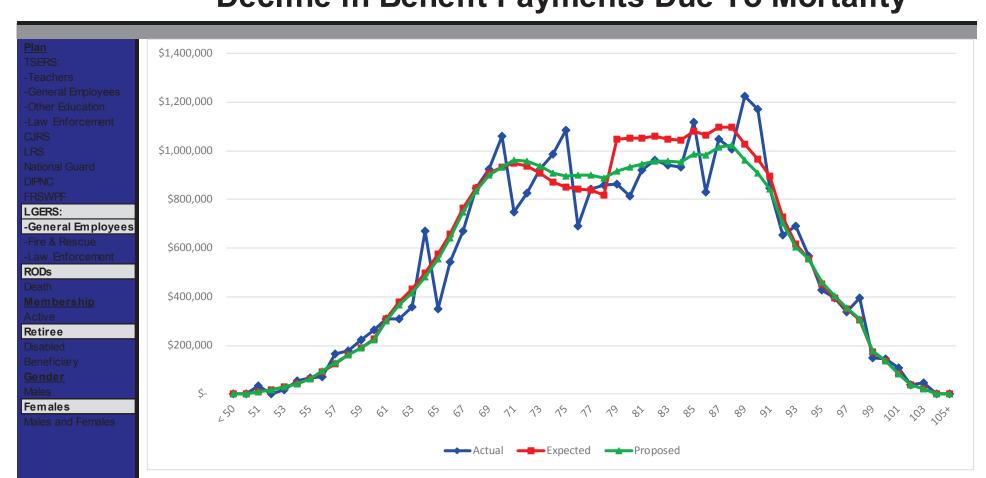


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	44.04	45.72	0.9633	43.87	1.0038	the period than expected overall
Total	44.04	45.72	0.0633	/13.87	1 0038	

Recommendation: adjust rates, generally downwards to reflect actual experience





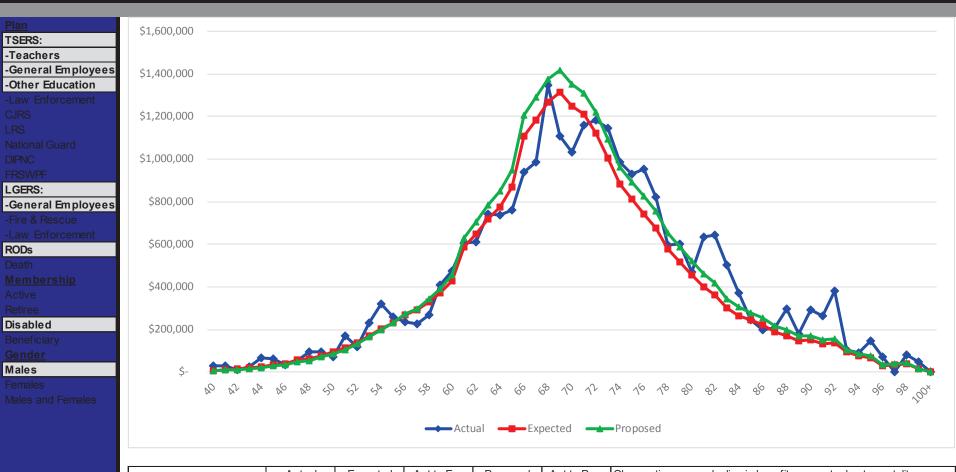


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	30.71	31.66	0.9702	30.72	0.9999	the period than expected overall
Total	30.71	31.66	0.9702	30.72	0.9999	

Recommendation: adjust rates, generally downwards to reflect actual experience





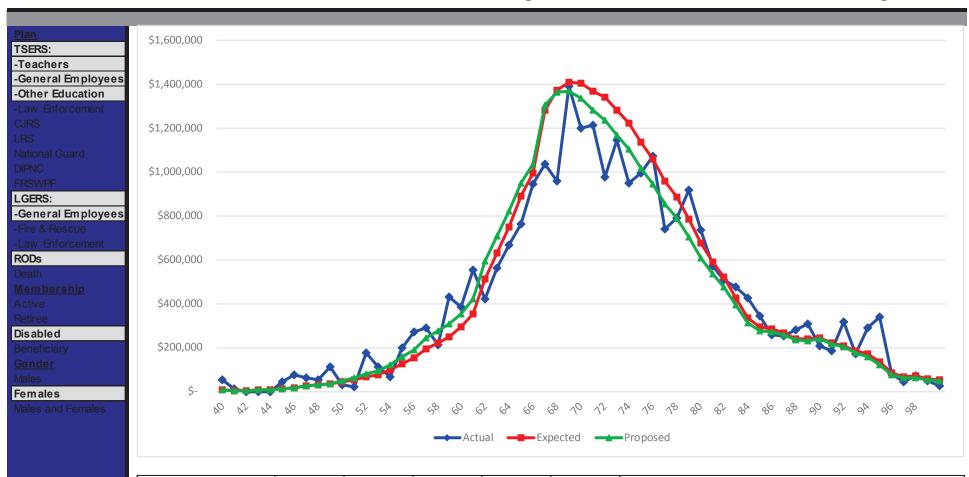


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more decline in benefit payments due to mortality over
Reduction in benefits \$M	25.81	23.84	1.0826	25.91	26.0785	the period than expected overall
Total	25.81	23.84	1.0826	25.91	0.9961	

Recommendation: adjust rates, generally upw ards, to reflect actual experience





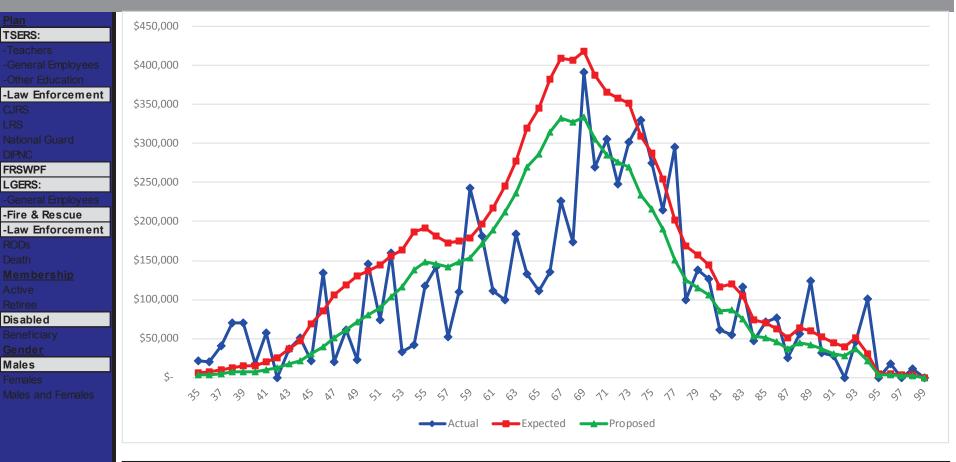


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	26.08	26.87	0.9706	26.24	26.0785	the period than expected overall
Total	26.08	26.87	0.9706	26.24	0.9938	

Recommendation: adjust rates, generally downwards to reflect actual experience





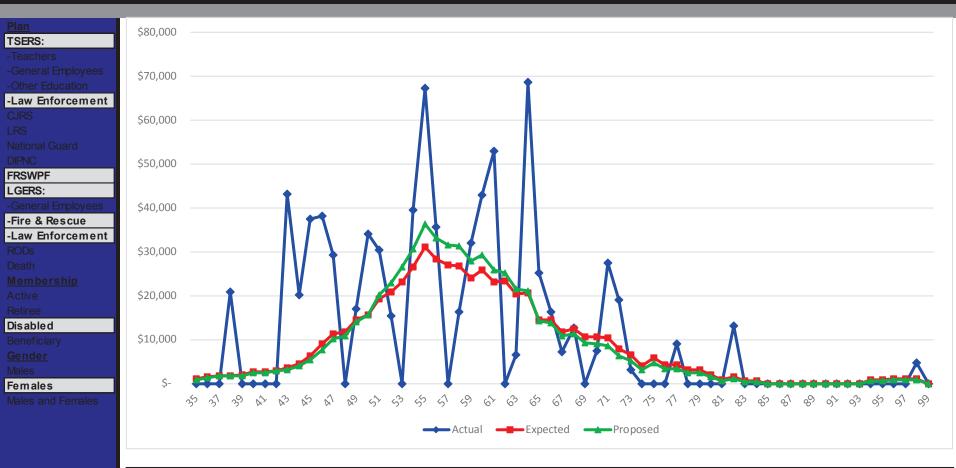


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: less decline in benefit payments due to mortality over
Reduction in benefits \$M	7.03	9.56	0.7354	7.25	0.7937	the period than expected overall
Total	7.03	9.56	0.7354	7.25	0.9696	

Recommendation: adjust rates, generally downwards to reflect actual experience







	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more decline in benefit payments due to mortality over
Reduction in benefits \$M	0.79	0.57	1.3917	0.59	0.7937	the period than expected overall
Total	0.79	0.57	1.3917	0.59	1.3498	

Recommendation: adjust rates, generally upw ards, to reflect actual experience





### Mortality

### **Decline in Benefit Payments Due To Mortality**

#### Plan TSERS

- -Teachers
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

DIFINO

I GERS

- -General Employees
- -Fire & Rescu
- -Law Enforcement

RODS

Mambarshi

Active

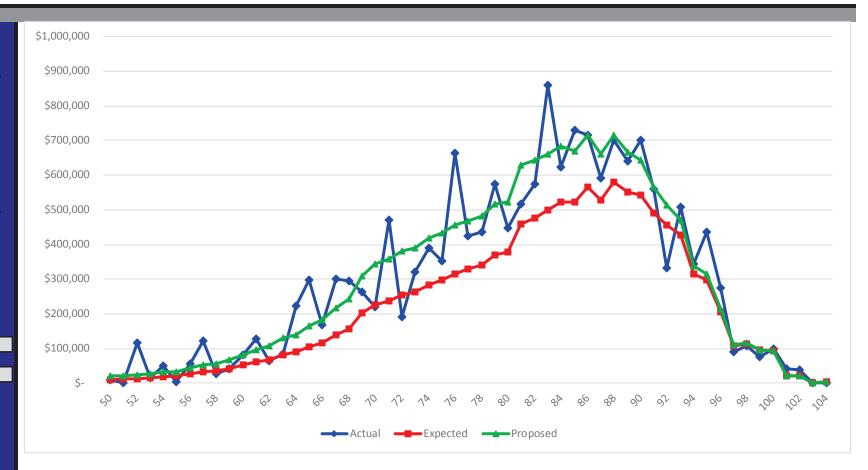
Retiree

Beneficiary

<u>Gender</u>

Males

Males and Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more decline in benefit payments due to mortality over
Reduction in benefits \$M	16.44	12.47	1.3185	16.46	0.9987	the period than expected overall
Total	16.44	12.47	1.3185	16.46	0.9987	

Recommendation: adjust rates, generally upw ards, to reflect actual experience





# Mortality

## **Decline in Benefit Payments Due To Mortality**

## TSERS:

- -Teacher
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

**DIPNC** 

FRSVVP

-General Employees

- -Fire & Resci
- -Law Enforcement

RODs

Death

<u>Membership</u>

Active

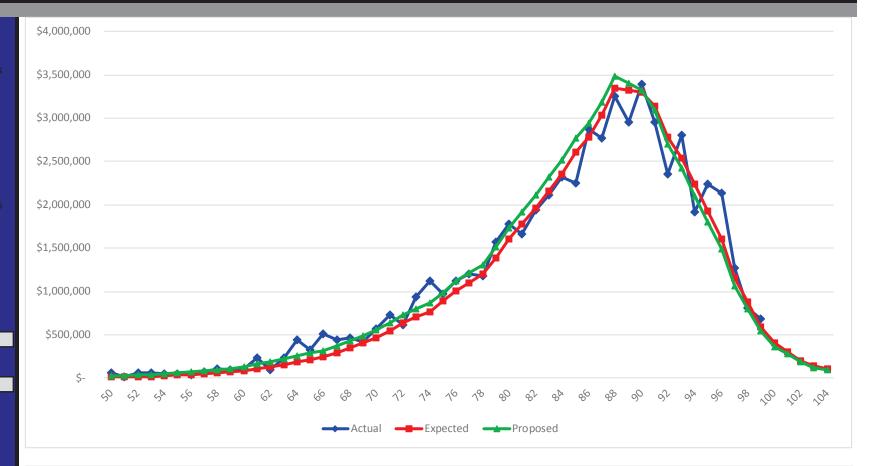
Retiree

Beneficiary

Gender

Females

Males and Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more decline in benefit payments due to mortality over
Reduction in benefits \$M	59.12	56.80	1.0408	59.36	0.9959	the period than expected overall
Total	59.12	56.80	1.0408	59.36	0.9959	

Recommendation: adjust rates, generally upw ards, to reflect actual experience

Cost Impact: minimal



## **Demographic Assumptions**



# Retirement





- Retirement rates vary by age, gender, employee group and type of retirement (i.e., reduced and unreduced)
- ➤ The current retirement rates are based on the recommendation made in the prior experience study
- Use of actual experience of the plans is common practice
- ➤ The current retirement rates resulted in expected retirements greater than actual retirements for all employee groups other than National Guard and Law Enforcement Officers; proposed rates were adjusted to reflect this experience
- Generally, assuming more (fewer) retirements results in higher (lower) estimated costs
- All retirement eligibility periods were studied for each group, but the age ranges shown on the graphs represent those ranges with the most credibility and may not cover all retirement eligibility periods for each group.





#### TSERS:

#### -Teachers

- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

FRSWP

-General Employee:

- -Fire & Rescue
- -Law Enforcemen

RODS

Membership

Active

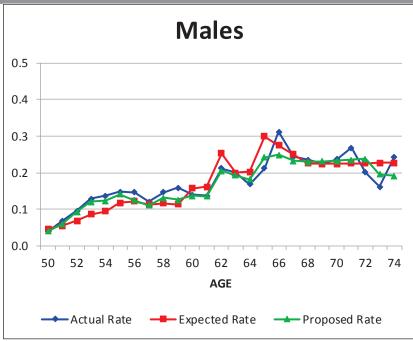
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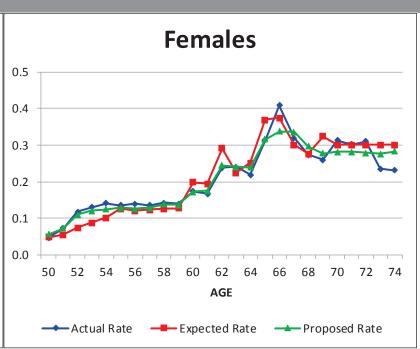
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Condor

Males Females

Malas and Famala





	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: few er retirements over the period than expected overall
Males	4,112.00	4,392.88	0.9361	4,202.17	0.9785	
Females	16,948.00	17,311.73	0.9790	16,986.32	0.9977	
Total	21,060	21,704.61	0.9703	21,188.49	0.9939	Recommendation: adjust rates, generally downwards to reflect
						actual experience





TSERS:

-Teacher

-General Employees

Other Education

Law Enforcement

LRS

National Guard

FRSWP

-General Employee

-Fire & Rescue

-Law Enforcemen

Death

Membership

Active

Retiree

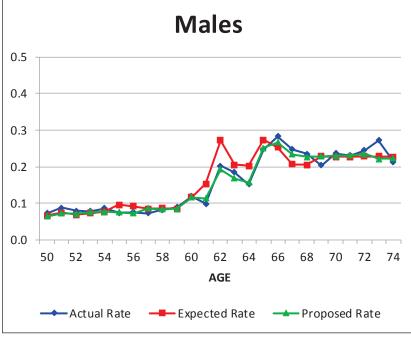
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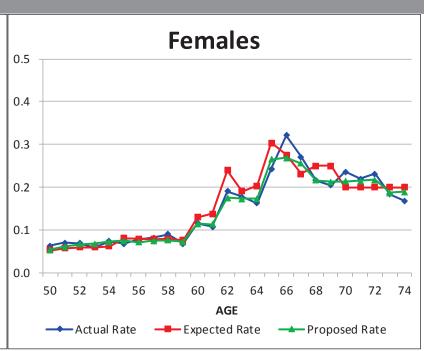
Gender

Males

Females

Males and Females





	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: few er retirements over the period than expected overall
Males	6,611.00	7,585.02	0.8716	6,828.53	0.9681	
Females	7,990.00	9,012.03	0.8866	8,118.88	0.9841	
Total	14,601	16,597.05	0.8797	14,947.41	0.9768	Recommendation: adjust rates, generally downwards to reflect
			•			actual experience





#### TSERS:

-Teachers

-Ceneral Employees

#### -Other Education

-Law Enforcement

LRS

National Guard

**FRSWP** 

LGERS:

General Employees

-Fire & Rescu

-Law Enforcement

Death

Membership

#### Active

Retiree

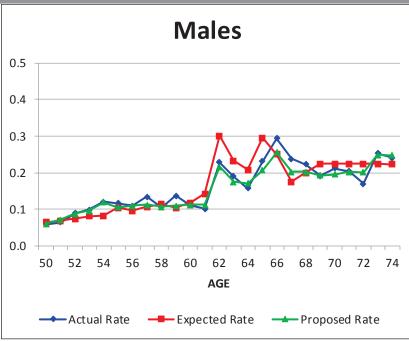
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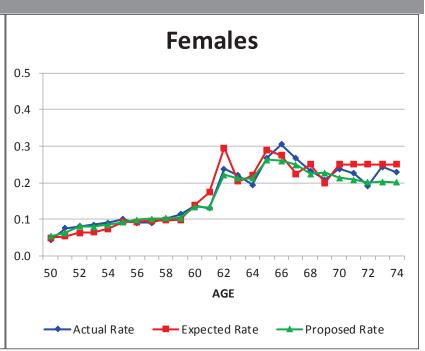
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Males

Females

Males and Females





	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: few er retirements over the period than expected overall
Males	2,900.00	3,463.93	0.8372	3,116.94	0.9304	
Females	6,505.00	7,087.38	0.9178	6,631.55	0.9809	
Total	9,405	10,551.31	0.8914	9,748.49	0.9648	Recommendation: adjust rates, generally downwards to reflect
,			•			actual experience

Cost Impact: docre





#### TSERS:

-Teachers

-General Employees

#### -Law Enforcement

CJRS

National C

DIPNC

LGERS

-General Employees

-Fire & Rescu

-Law Enforcemen

Death

<u>Membership</u>

Active

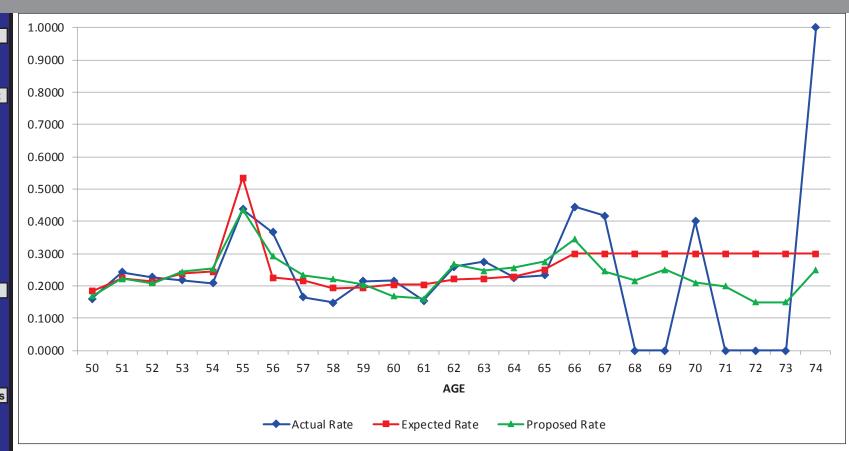
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Beneficia

<u>Gende</u>ı

Iviales

Males and Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more retirements over the period than expected overall
Males	754.00	697.88	1.0804	742.05	1.0161	
Total	754.00	697.88	1.0804	742.05	1.0161	

Recommendation: adjust rates, generally upw ards, to reflect actual experience





#### TSFRS:

- -Teachers
- -General Employees
- -Other Education
- Law Enforcement

#### CJRS

LRS

National Guard

FRSWP

-General Employee

- -Fire & Rescue
- -Law Enforcemen

RODS

Death

**Membership** 

#### Active

Retiree

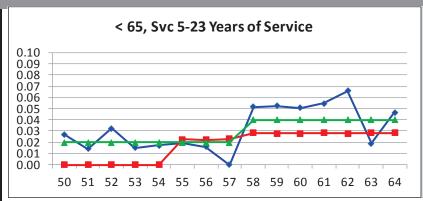
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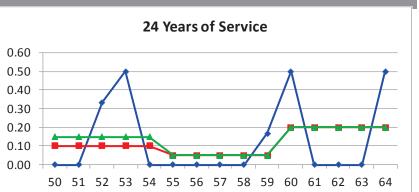
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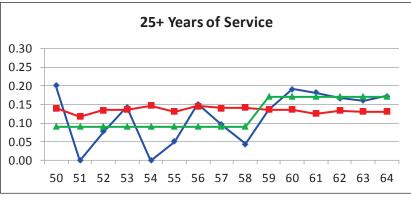
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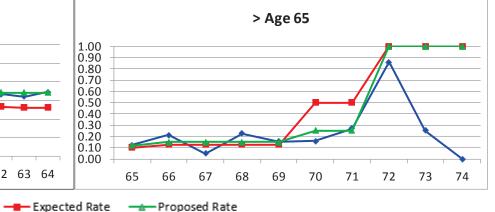
Males and Females







→ Actual Rate



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: few er retirements over the period than expected overall
5 - 23 years of Service	28.00	14.67	1.9087	25.42	1.1015	other than the follow ing groups: 5 - 23 years of Service, 24 Years of
24 Years of Service	7.00	6.60	1.0606	7.30	0.9589	Service
25+ Years of Service	36	40.24	0.8946	37.75	0.9536	Recommendation: adjust rates, generally downwards to reflect
> Age 65	92	118.17	0.7785	105.60	0.8712	actual experience
Total	163	179.68	0.9072	176.07	0.9258	Cost Impact: increase





#### <u>Plan</u>

- -Teachers
- -General Employ
- Other Education
- -Law Enforcement

#### LRS

National Guard

DIPNC

LGERS

-General Employees

-Fire & Rescu

-Law Enforcement

RODS

Membershir

#### Active

D. C.

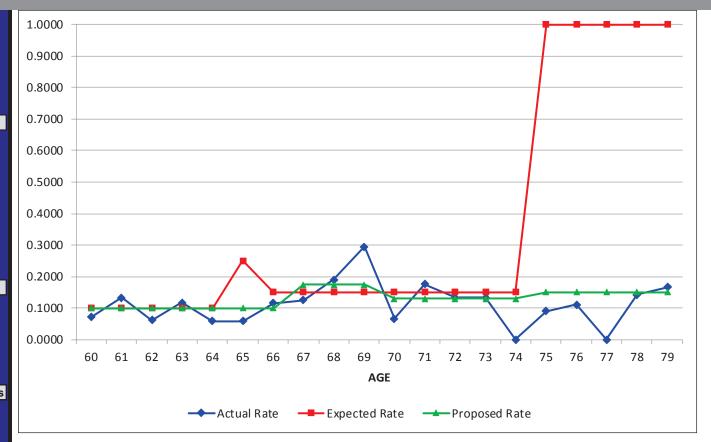
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Maioo

Males and Females



ı		Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: fewer retirements over the period than expected overall
ı	Males	39.00	89.45	0.4360	51.67	0.7548	
ı	Total	39.00	89.45	0.4360	51.67	0.7548	

Recommendation: adjust rates, generally downwards to reflect actual experience





#### TSFRS:

- -Teachers
- -General Employees
- -Other Education
- -Law Enforcement

#### I RS

**National Guard** 

DIPNC

LCEDE

- -General Employees
- -Fire & Rescue
- -Law Enforcement

KODS

Momborobir

Active

D.C

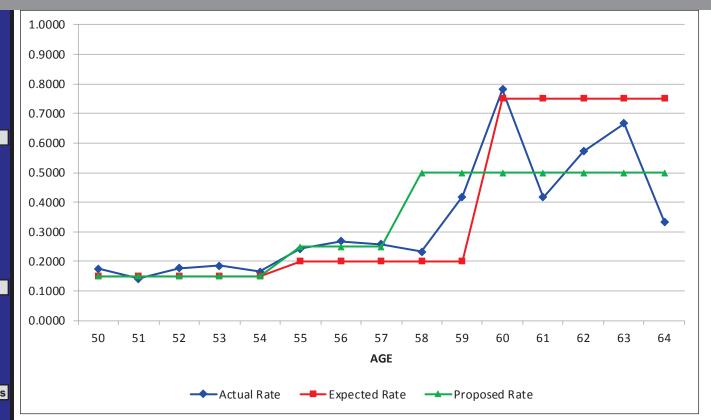
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Males and Females

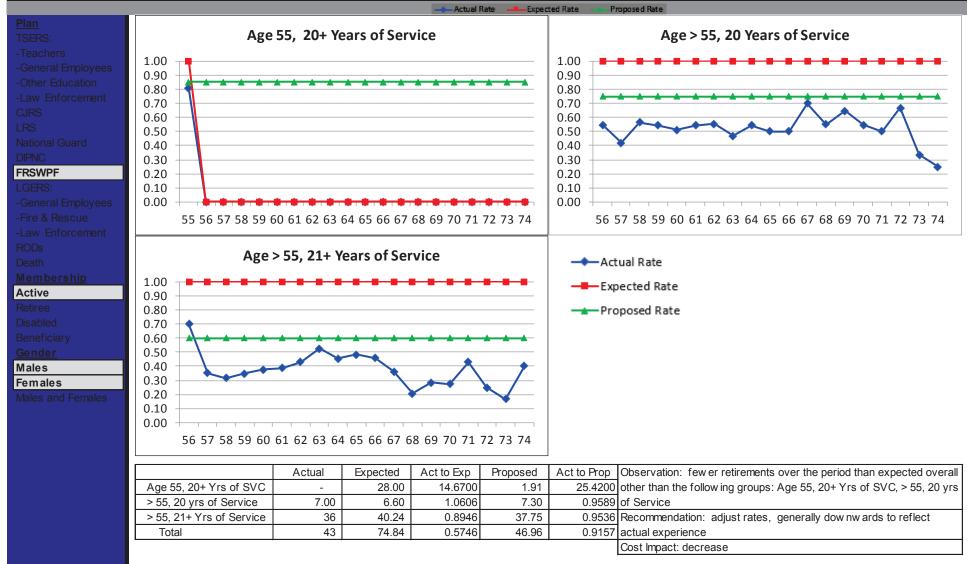


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more retirements over the period than expected overall
Males	327.00	290.60	1.1253	324.40	1.0080	
Total	327.00	290.60	1.1253	324.40	1.0080	

Recommendation: adjust rates, generally upwards, to reflect actual experience











LGERS:

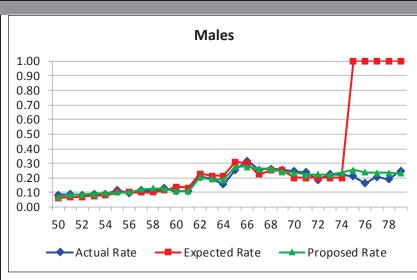
-General Employees

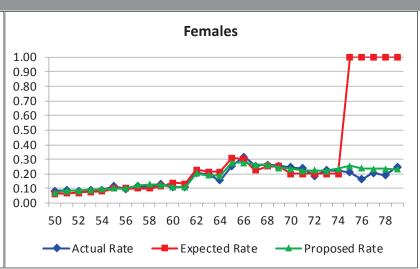
RODs

Active

Males

Females





	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: few er retirements over the period than expected overall
Males	6,359.00	7,191.42	0.8842	6,545.59	0.9715	
Females	7,698.00	8,828.28	0.8720	7,844.64	0.9813	
Total	14,057	16,019.70	0.8775	14,390.23	0.9768	Recommendation: adjust rates, generally downwards to reflect
				,		actual experience





#### Plan TOEDS

- -Teachers
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

FRSWP

LGERS:

-Fire & Rescue

-Law Enforcemen

Death

Membership

Active

Retiree

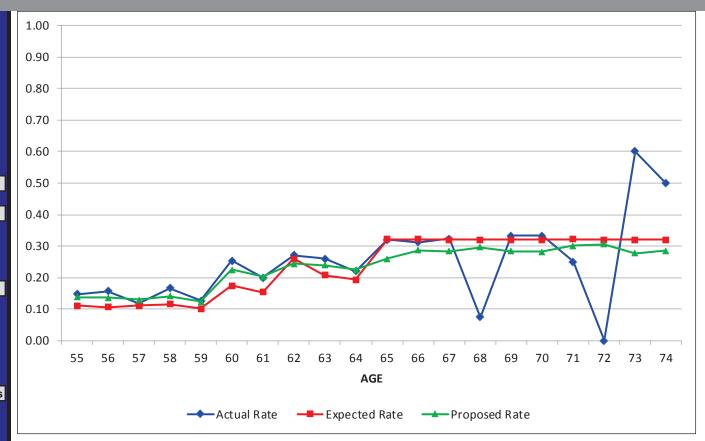
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<u>Gende</u>i

N /- I - -

Female

Males and Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more retirements over the period than expected overall
Total	1,116.00	876.89	1.2727	1,040.72	1.0723	
Total	1.116.00	876.89	1.2727	1.040.72	1.0723	

Recommendation: adjust rates, generally upwards, to reflect actual experience





#### Plan TSERS

- -Teachers
- General Employees
- -Other Education
- -Law Enforcement

LDC

National Guard

**FRSWP** 

LGERS:

-General Employee

-Law Enforcement

RODs

Death

<u>Membership</u>

Active

Retiree

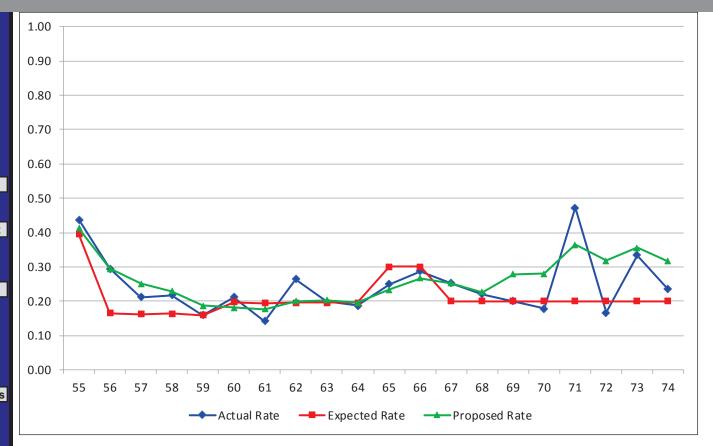
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Males and Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more retirements over the period than expected overall
Total	2,874.00	2,665.77	1.0781	2,806.94	1.0239	
Total	2 874 00	2 665 77	1 0781	2 806 94	1 0230	

Recommendation: adjust rates, generally upwards, to reflect actual experience



## **Demographic Assumptions**



# **Termination**



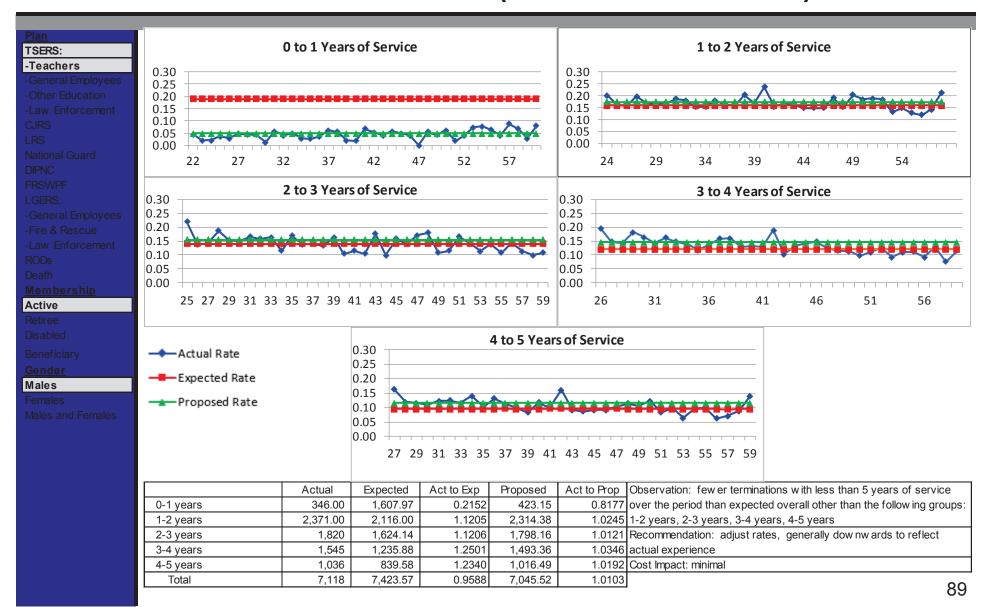


## **Termination**

- The valuation anticipates that members may leave active service for reasons other than retirement, disability and death. We refer to these other reasons as termination.
  - For TSERS, because disability is handled in the DIPNC plan, the termination rates are inclusive of disability
  - For Fire and Rescue, termination rates are inclusive of lapses
- Rates of termination can vary significantly from plan to plan, employee group and by gender, so use of actual experience of the plan is common practice
- Rates of termination tend to be higher earlier in a member's career, so two sets of rates are developed:
  - A set of rates for the first five years of a member's career. These rates are higher than those assumed in the rest of the career and vary based on the member's service
  - A set of rates for the rest of a member's career that vary based on the member's age
- Proposed Termination rates adjusted the current rates to reflect whether actual experience was more or less than expected
- For CJRS, we are recommending adding termination rates for the first time of 2% at all ages
- For valuation purposes termination rates shut off at retirement eligibility
- Generally, assuming more (fewer) terminations results in higher (lower) estimated costs

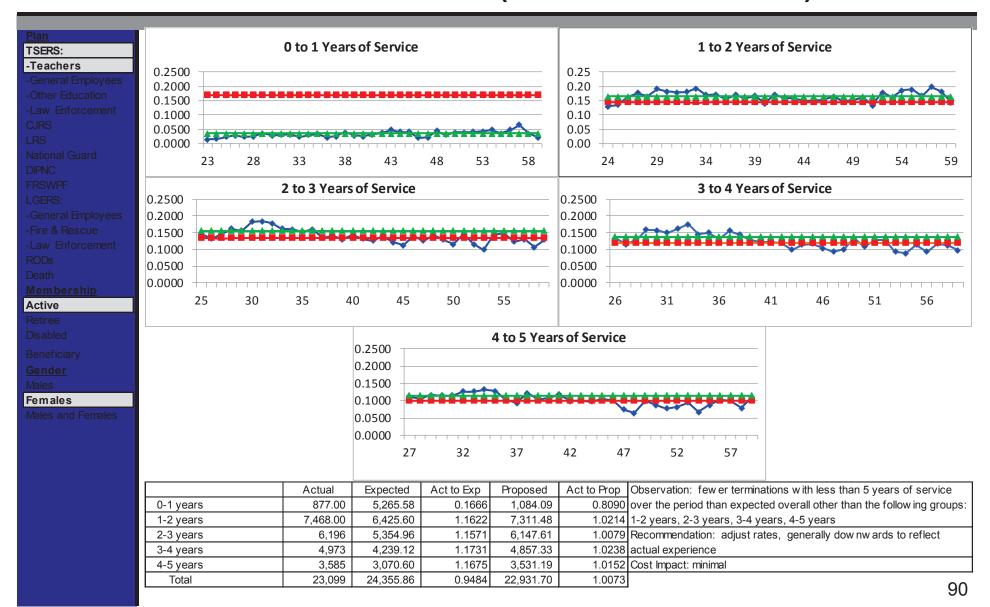






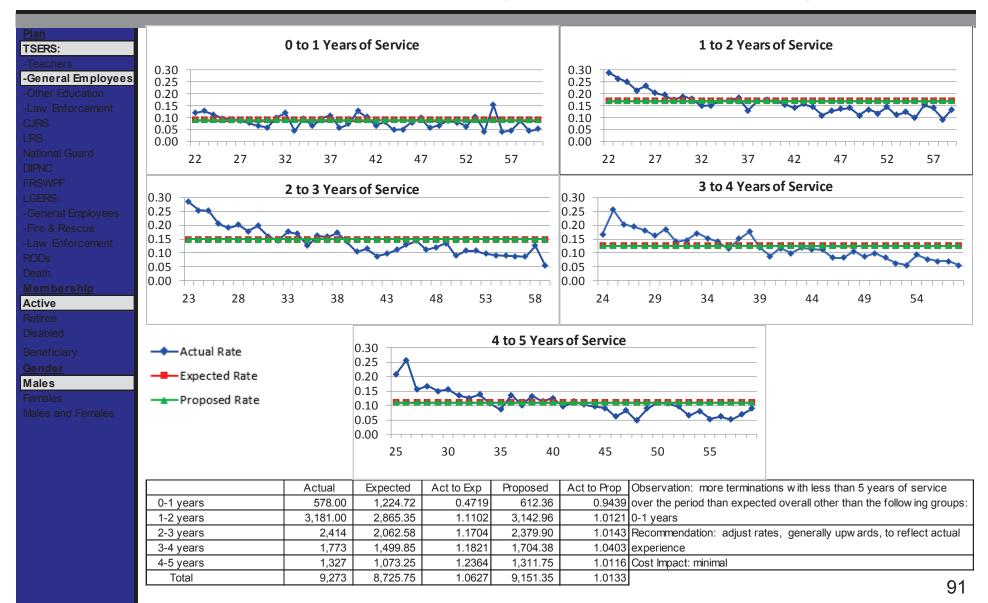






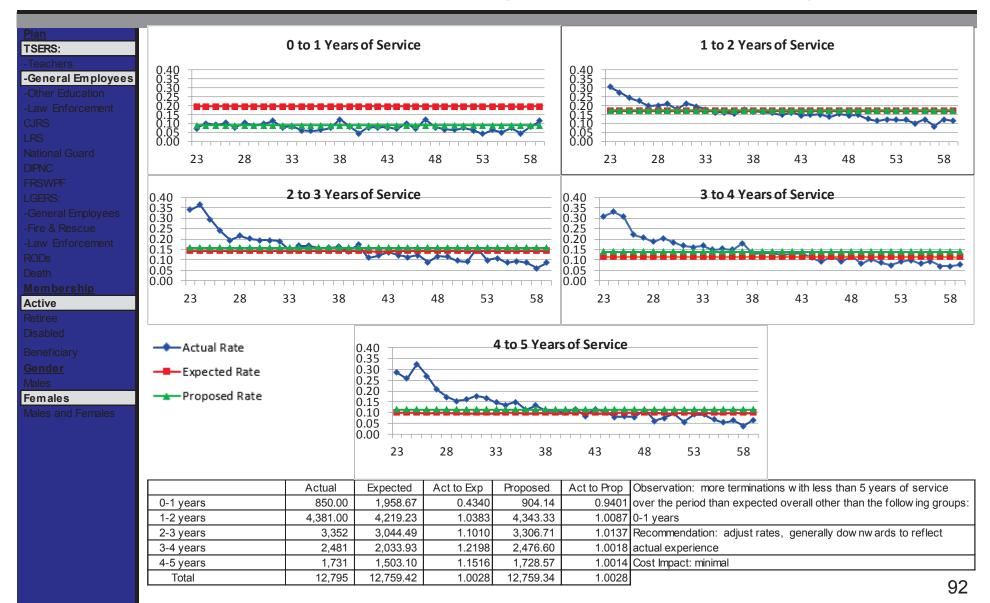






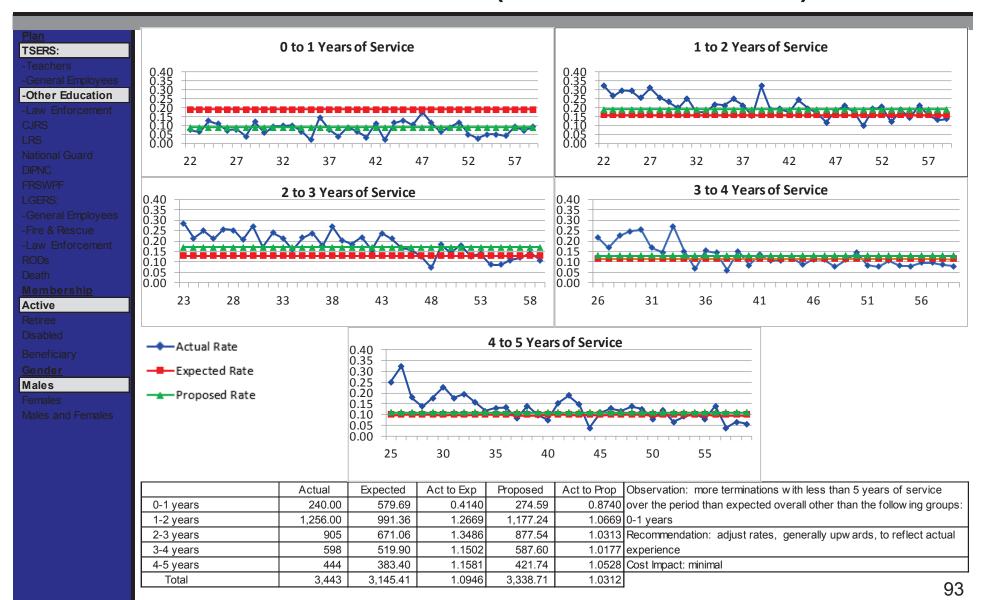






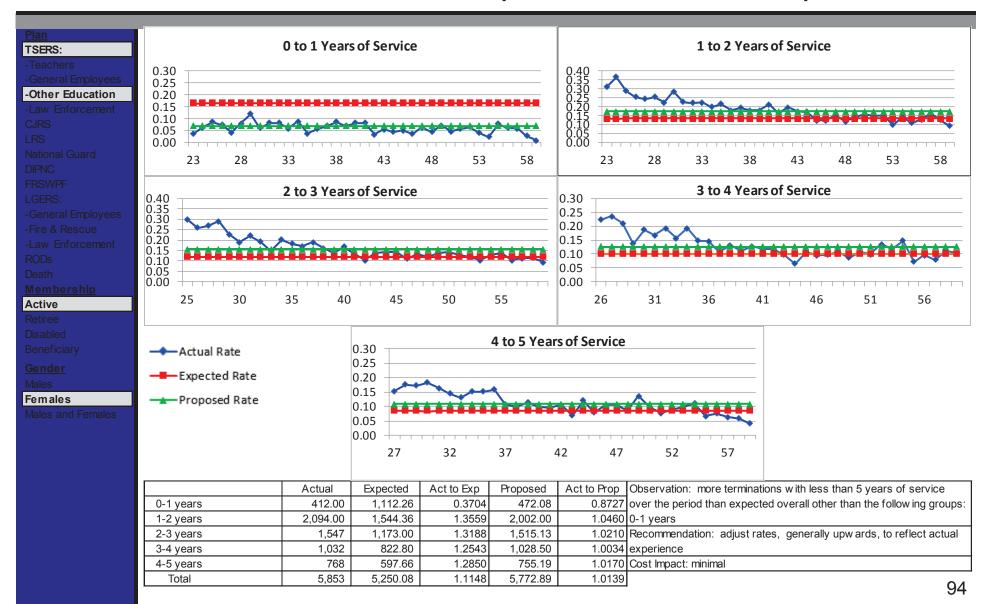




















1-2 years

Total

556.00

1.367

196.28

3.112.25

2.8327

0.4392

376.70

2.030.99

1.4760 1-2 years

actual experience Cost Impact: minimal

0.6731 Recommendation: adjust rates, generally downwards to reflect



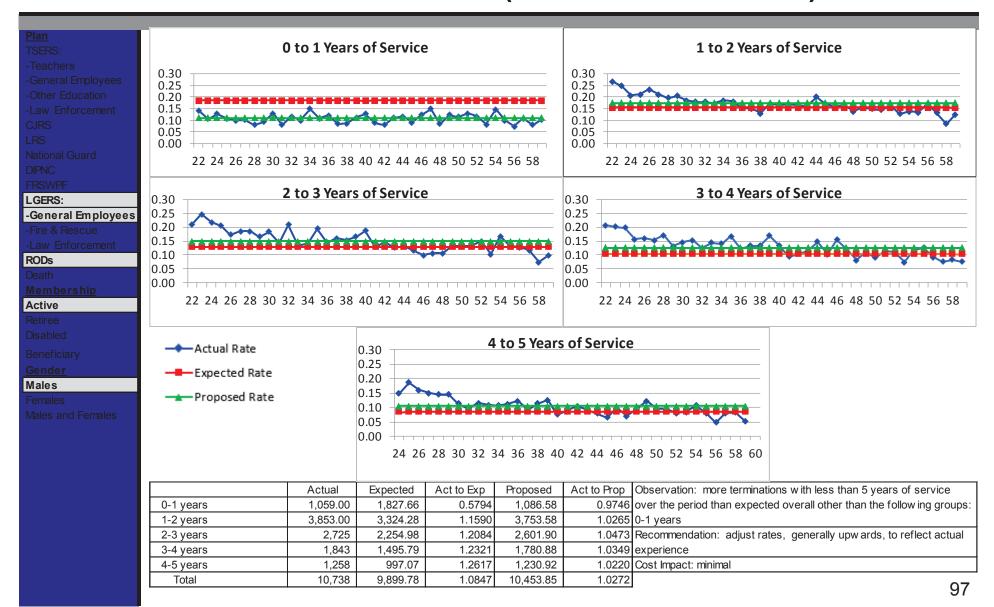
52

## **Termination (<5 Years of Service)**

#### < Age 55, <5 Yrs of Service 0.25 0.20 0.15 0.10 **FRSWPF** 0.05 0.00 22 27 32 37 42 47 > Age 55, < 5 Yrs of Service Active 0.25 0.20 0.15 0.10 0.05 Males and Females 0.00 55 60 65 70 → Actual Rate **─**Expected Rate → Proposed Rate Actual Expected Act to Exp Proposed Act to Prop Observation: few er terminations with less than 5 years of service 0-1 years 811.00 2,915.97 0.2781 1,654.29 0.4902 over the period than expected overall other than the following groups:

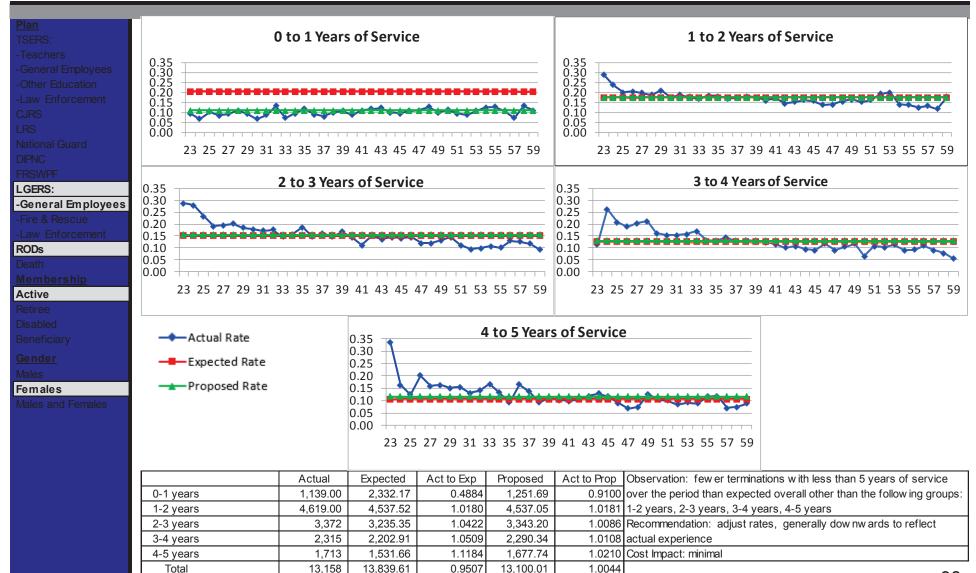








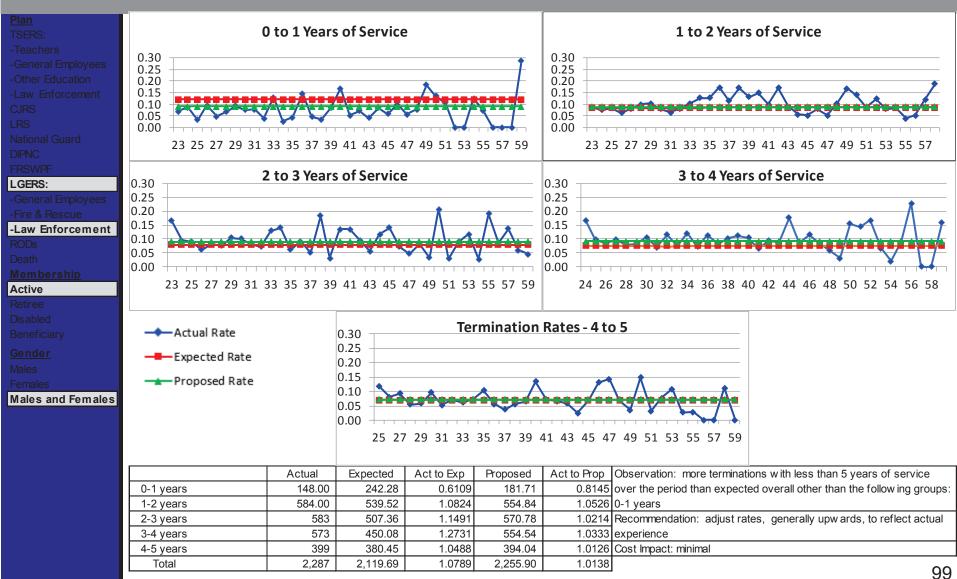




98

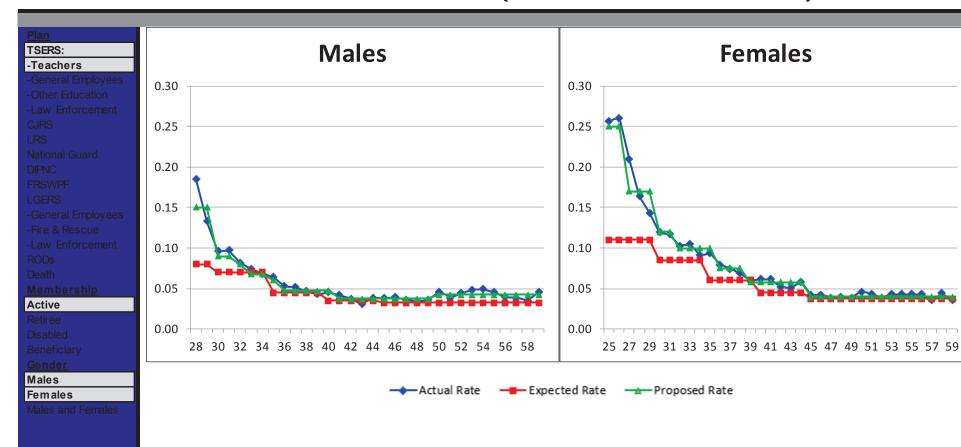








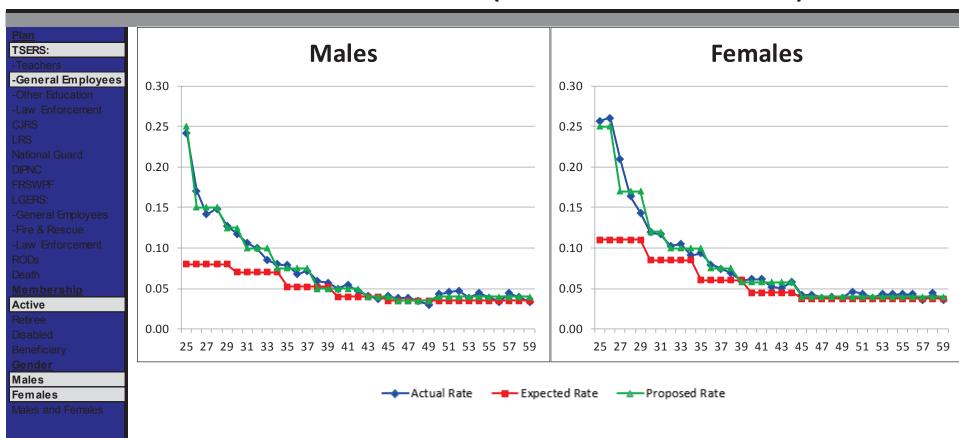




	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more terminations with more than 5 years of service
Males	3,818.00	3,153.41	1.2108	3,762.83	1.0147	over the period than expected overall
Females	15,404.00	13,641.03	1.1292	15,285.14	1.0078	
Total	19,222	16,794.44	1.1445	19,047.98	1.0091	Recommendation: adjust rates, generally upw ards, to reflect actual
						experience
						Cost Impact: decrease





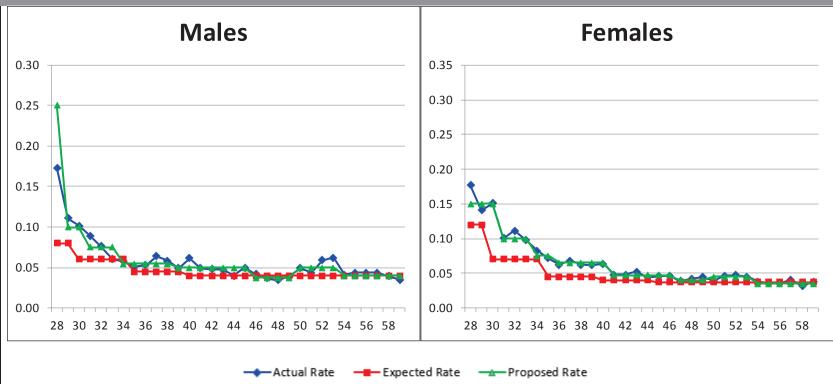


	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more terminations with more than 5 years of service
Males	5,521.00	4,577.57	1.2061	5,479.16	1.0076	over the period than expected overall
Females	7,646.00	6,464.54	1.1828	7,636.44	1.0013	
Total	13,167	11,042.11	1.1924	13,115.60	1.0039	Recommendation: adjust rates, generally upw ards, to reflect actual
						experience
						Cost Impact: decrease





# TSERS: -Other Education Active Males Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more terminations with more than 5 years of service
Males	1,607.00	1,371.04	1.1721	1,589.40	1.0111	over the period than expected overall
Females	3,896.00	3,241.25	1.2020	3,843.31	1.0137	
Total	5,503	4,612.29	1.1931	5,432.71	1.0129	Recommendation: adjust rates, generally upw ards, to reflect actual
						experience
						Cost Impact: decrease





#### **Termination - All Service**

#### <u>Plan</u> TSERS:

- -Teachers
- Conoral France
- Other Education
- -Law Enforcement

#### LRS

National Guard

DIPNC

**LGERS** 

- -General Employees
- -Fire & Rescue
- -Law Enforcement

Dooth

Membership

#### Active

D.C

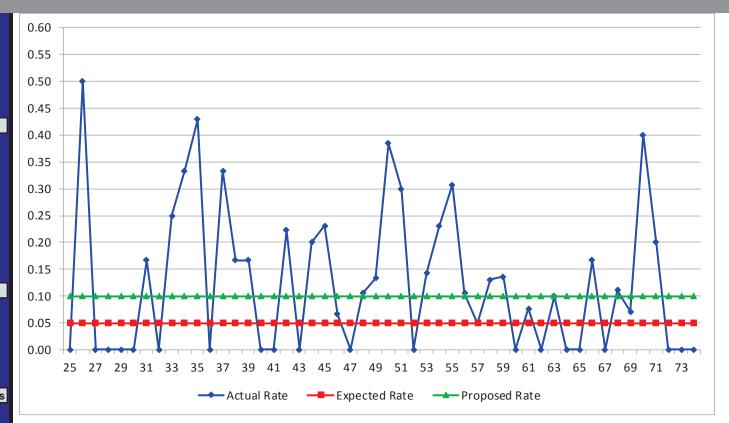
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Malaa

Female

Males and Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more Termination over the period than expected overall
Total	67.00	26.85	2.4953	53.70	1.2477	

Recommendation: adjust rates, generally upwards, to reflect actual experience

Cost Impact: minimal





#### 7 to 9 Years of Service 10 to 14 Years of Service 0.35 0.40 0.35 0.30 0.30 0.25 0.25 0.20 0.20 0.15 0.15 **National Guard** 0.10 0.10 0.05 0.05 0.00 0.00 25 27 29 31 33 35 37 39 41 43 45 47 49 51 28 30 32 34 36 38 40 42 44 46 48 50 52 54 15 to 19 Years of Service 20+ Years of Service 0.80 0.45 0.70 0.40 Active 0.60 0.35 0.50 0.30 0.40 0.25 0.20 0.30 0.15 0.20 0.10 0.10 0.05 0.00 0.00 33 35 37 39 41 43 45 47 49 51 53 55 57 59 61 63 Males and Females 38 42 46 48 50 52 → Actual Rate Expected Rate ── Proposed Rate

	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more terminations with more than 5 years of service
7 to 9 Years of Service	1,329.00	1,116.00	1.1909	1,302.35	1.0205	over the period than expected overall
10 to 14 Years of Service	1,098.00	660.24	1.6630	907.83	1.2095	
15 to 20 Years of Service	730	309.05	2.3621	679.91	1.0737	Recommendation: adjust rates, generally upw ards, to reflect actual
20+ Years of Service	938	839.10	1.1179	904.80	1.0367	experience
Total	4,095	2,924.39	1.4003	3,794.89	1.0791	Cost Impact: decrease

56

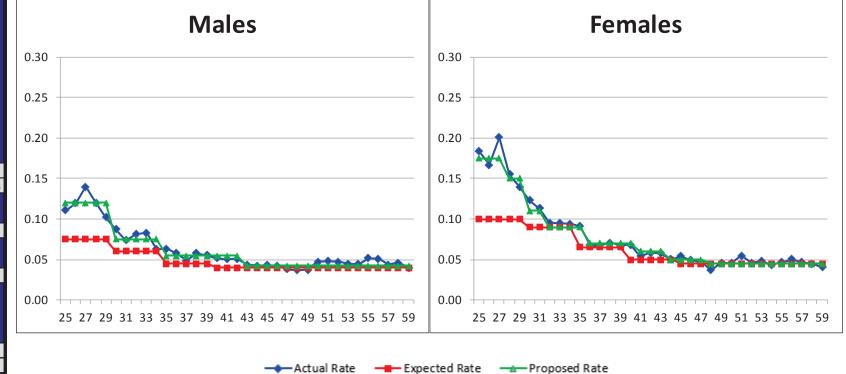
58





# Plan TSERS: -Teachers -General Employees -Other Education -Law Enforcement CJRS LRS National Guard DIPNC FRSWPF LGERS: -General Employees -Fire & Rescue -Law Enforcement RODs Death Membership Active Retiree Disabled

Males Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more terminations with more than 5 years of service
Males	4,925.00	4,174.27	1.1798	4,884.85	1.0082	over the period than expected overall
Females	6,785.00	6,188.16	1.0964	6,770.28	1.0022	
Total	11,710	10,362.43	1.1300	11,655.13	1.0047	Recommendation: adjust rates, generally upwards, to reflect actual
						1 .

experience
Cost Impact: decrease





#### <u>Plan</u> TSERS:

- -Teachers
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

FRSWP

LGERS:

#### -Fire & Rescue

-Law Enforcement

Death

Membership

#### Active

Retiree

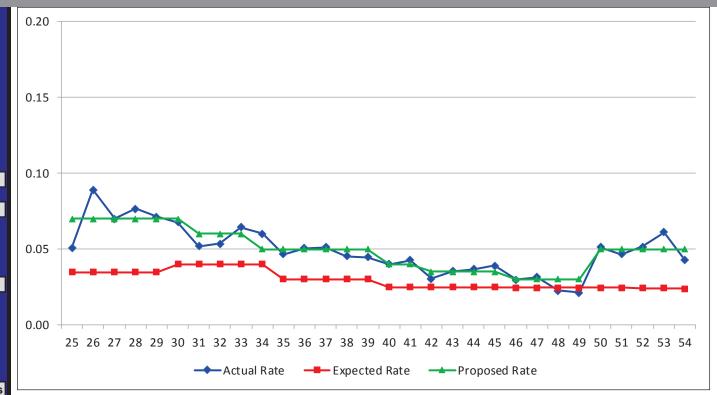
Disabled

Beneficia

Genue

Fomalo

Males and Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more terminations with more than 5 years of service
Total	1,557.00	1,003.31	1.5519	1,573.63	0.9894	over the period than expected overall

Recommendation: adjust rates, generally upwards, to reflect actual experience



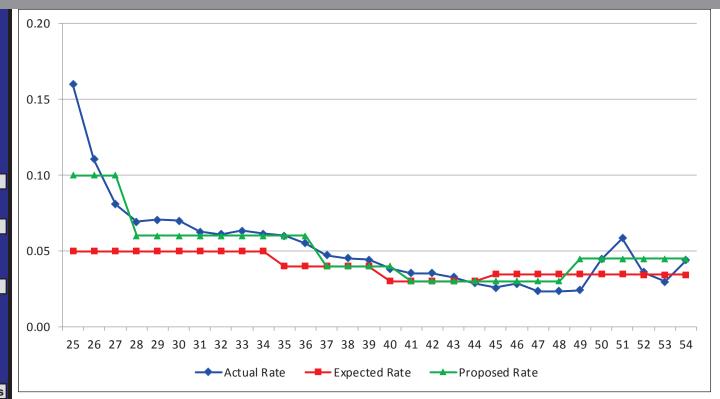


LGERS:

-Law Enforcement

Active

Males and Females



	Actual	Expected	Act to Exp	Proposed	Act to Prop	Observation: more terminations with more than 5 years of service
Total	2,809.00	2,497.43	1.1248	2,817.83	0.9969	over the period than expected overall

Recommendation: adjust rates, generally upw ards, to reflect actual experience

Cost Impact: minimal



## **Demographic Assumptions**



# Other Demographic Assumptions



# Other Demographic Assumptions: Fire & Rescue Lapsed Members



- Assumption in the Fire & Rescue plan for lapsed members to return to work
- The assumed rate in which a lapsed member returns to active service are based on the number of years that member has been lapsed
- Based on a study in 2015, where there was significant data cleanup and analysis, lapsed members with less than 8 years service were shown to have some probability of returning to work
- ➤ The current assumptions were established in 2015 with the first two years as a phase in
- Recommend no change to these assumptions. Will analyze in the next experience study when more experience is available



# Other Demographic Assumptions: Leave Conversions



- CMC reviewed the previous five years of data to compare actual vs. expected results
- Recommend no change to the Increase in AFC and Eligibility Service assumptions
- Recommend lowering the Credited Service assumptions for all groups except TSERS-LEO, which we recommend not changing.

TSERS	Teachers	General	Other Educators	LEO
Male	0.90	0.85	1.05	1.50
Female	0.70	0.55	0.80	1.50

LGERS	General	LEO	FRW
Male	0.80	1.10	1.20
Female	0.60	1.10	1.20



# Other Demographic Assumptions: National Guard



- ➤ The National Guard plan experiences losses due to not accounting for active members with less than 7 years of service due to lack of available data.
- ➤ Over the last 3 years, the plan has averaged approximately 750 of these new entrants with past service averaging 8.4 years.
- ➤ The increase in accrued liability each year for new entrants has averaged about \$725,000.
- ➤ There has been significant data clean up in the National Guard plan that is still ongoing.
- ➤ We will incorporate new data as it becomes available, but in the meantime, we propose loading the normal cost by \$725,000 to anticipate this loss due to new entrants.



# Other Demographic Assumptions: Transfers Between Systems



- Periodically members transfer between systems
- Most commonly this happens between LRS/TSERS, CJRS/TSERS and TSERS/LGERS
- ➤ These transfers are partially addressed in the annual gain/loss analysis by only counting the ADEC contributions in the reconciliation of UAAL.
- ➤ Liability losses are also offset with service purchase and transferred service dollars received by the fund.
- While transfers between TSERS and LGERS are the most common they are likely not material to either system and we recommend no change
- Transfers between LRS/CJRS and TSERS could have an impact on the smaller systems
  - CMC recommends incorporating reciprocity service for CJRS while not assuming any future transferred service will happen
  - LRS was not material and CMC recommends no change



# Other Demographic Assumptions: DIPNC



- Disability Claim Termination:
  - Current Assumption: 2012 GLTD table with a 6-month elimination period, including margin and mortality improvement, but no diagnosis definition.
  - Proposed Assumption: 2019 GLTD table with a 6-month elimination period, including margin and mortality improvement, but no diagnosis definition.
- Social Security Disability Approval Rates: recommend no change to the current assumptions due to lack of credible data. We will revisit this assumption at the next experience study.
- Disability Offsets: recommend no change to the current assumptions.



# Other Demographic Assumptions: DIPNC & TSERS



- Future Pay for TSERS Disabled Members:
  - Current Assumption: Pay at every future valuation date is the pay the member was receiving at disablement (pay does not increase from valuation to valuation)
  - Proposed Assumption:
    - calculate the number of years from the date of disability (which is currently assumed to be the benefit effective date) to the current valuation date
    - Increase pay by inflation to the valuation date
    - This becomes the pay as of the current valuation date and is then projected forward within the valuation with inflation only.



# Other Demographic Assumptions



- CMC reviewed the previous five years of data to compare actual vs expected results for the following assumptions and recommend the following:
  - Marriage Assumption:
    - Current Assumption: Male spouses four years older than female spouses, various percentmarried assumptions.
    - Proposed assumptions: Male spouses three years older than female spouses. No change to the percent married assumptions.
  - Line-of-Duty Deaths:
    - No change in the current assumptions due to actual experience being close to the current assumption
    - Fire & Rescue: 10% of deaths are in the line of duty
    - LGERS LEO and Fire/Rescue: 50% of deaths are in the line of duty
  - Contributory Death Benefit Plan Participation Rate:
    - Current Assumption: 50% of non-disabled members elect/ 65% of disabled members elect
    - Proposed assumption: 45% of non-disabled members elect/ 60% of disabled members elect
  - Benefit Commencement Age for Pre-Retirement Terminations:
    - Recommend no change in the current assumptions due to actual experience being close to the current assumption
  - Form of Payment:
    - Currently assumed to be actuarially equivalent to the normal form of payment
    - Recommend no change in the current assumptions
  - CJRS Unremarried Surviving Spouse Benefit:
    - Recommend no change in the current assumptions due to lack of credible data and limited materiality



# Items Studied during the Experience Review



# Funding Methodology



# **Funding Methodology**



- Actuarial cost method
- Asset valuation method
- Amortization method
- Normal Cost rate
- Administrative expenses
- Terminated Vested valuation
- Employer Contribution Stabilization Policies
- Employer Contribution Phase In Policy
- Plan specific methods

Once the assumptions are determined, the next step is to systematically fund the benefits expected to be paid.

The components of the Funding Methodology define how benefits are systematically funded.



# **Funding Methodology**



- The Funding Methodology is the payment plan for the benefits and is composed of the Actuarial Cost Method, the Asset Valuation Method and Amortization Method.
- > The Funding Methodology is rather consistent across the plans except for death benefits. We will focus on plans other than death benefits.
- The Contribution Rate Stabilization Plans will be discussed when the new asset allocation and resulting market expectations are available.
- ➤ In general, the Funding Methodology being used is best practice.

The Funding Methodology used by the North Carolina Retirement Systems is a major contributor to NCRS being well funded compared to peers.



# Funding Methodology Actuarial Cost Method



- Actuarial Cost Methods allocate costs to the actuarial accrued liability (i.e. the amount of money that should be in the fund) for past service and normal cost (i.e. the cost of benefits accruing during the year) for current service.
  - The Board of Trustees has adopted Entry Age Normal as its actuarial cost method
  - This method develops normal costs that stay level as a percent of payroll

The actuarial cost method is consistent with GFOA Best Practices.

http://www.gfoa.org/coreelements-funding-policy



# Funding Methodology Asset Valuation Method



- Asset Valuation Methods smooth or average the market value returns over time to alleviate contribution volatility that results from market returns.
  - Asset returns in excess of or less than the expected return on market value of assets reflected over a five-year period
  - Assets corridor: not greater than 120% of market value and not less than 80% of market value

The asset valuation method is consistent with GFOA Best Practices.

http://www.gfoa.org/coreelements-funding-policy



# Funding Methodology Amortization Methods



- Amortization Methods determine the payment schedule for unfunded actuarial accrued liability (i.e. the difference between the actuarial accrued liability and actuarial value of assets)
  - Payment level: the payment is determined as a level dollar amount, similar to a mortgage payment
  - Payment period: a 12-year closed amortization period was adopted for fiscal year ending 2012. A new amortization base is created each year based on the prior years' experience.
- For fiscal years beginning subsequent to January 1, 2017, the sum of the "normal contribution" and the "accrued liability contribution" shall not be less than the employee contribution.

When compared to other Public Sector Retirement Systems in the United States, the funding policy is quite aggressive in that the policy pays down the pension debt over a much shorter period of time (12 years) compared to the national average of around 24 years.

In addition, payments are developed to stay level instead of the increasing policy many systems use which results in lower payments early on.

As such it is a best practice among public retirement systems.







- The Normal Cost is the cost of benefits accruing during the year.
  - Traditionally, and for corporate plans, normal cost has been determined for members in the plan as of the valuation date; the value of benefits for members hired in the year after the valuation date is not included, leading to losses
- In the Public Sector it is becoming more common to include the normal cost for this group
- For the December 31, 2017 actuarial valuation, the first valuation CMC performed, we included 25% of the normal cost for new entrants
- We recommend that 100% of the normal cost for new entrants be included



# Funding Methodology Administrative Expenses



- An amount is added to the Normal Cost Rate to take into consideration the administrative expenses paid by the plans each year.
- CMC looked at actual administrative expenses paid by each plan over the last five years, compared this to the current assumption and reviewed with staff.
- Based on this analysis we recommend the following administrative expense assumptions:
  - TSERS: we recommend no change to the current assumption of 0.10% of payroll
  - LGERS: we recommend a change from 0.20% of payroll to 0.13% of payroll
  - CJRS: we recommend a change from 0.75% of normal cost to 0.05% of payroll
  - <u>LRS</u>: we recommend no change to the current assumption of 1.00% of payroll
  - RoDS: we recommend a change from 0.15% of MVA to 0.04% of payroll
  - National Guard: we recommend a change from prior year actual expenses to \$150,000 per year
  - <u>Fire & Rescue</u>: we recommend no change to the current assumption of prior year actual expenses
  - <u>DIPNC</u>: we recommend no change to the current assumption of 0.01% of payroll



# Other Demographic Assumptions: Terminated Vested Valuation



- ➤ The data provided in LGERS and TSERS for inactive members does not contain all the elements to calculate the member's deferred benefit.
- ➤ The liability for these members is currently estimated to be 200% of the member's accumulated contributions.
- Working with Staff a new assumption is being recommended that estimates earnings and AFC for members whose historical data is unavailable:
  - Estimate is based on available data and available contribution balances, projecting backwards assuming 4% salary growth and 4% interest on contribution balances where necessary
- ➤ The liability measured under this new method is less by \$1.7B for TSERS and \$0.6B for LGERS



# Funding Methodology Employer Contribution Stabilization Policies



- ➤ TSERS and LGERS Employer Contribution Rate Stabilization Polices (ECRSP) were adopted in January 2016.
- ➤ ECRSP covers six fiscal years from 7/1/2016 6/30/2022.
- ➤ The FYE 2023 contribution is determined by the 12/31/2020 actuarial valuations and is not covered by ECRSP.
- Without an extension or replacement of ECRSP, the Actuarially Determined Contribution rates determined in the 12/31/2020 actuarial valuations will be the contribution rates for FYE 2023
- We anticipate developing these with staff before the presentation of the December 31, 2020 actuarial valuation



# Funding Methodology Employer Contribution Phase In Policy



- Changes to actuarial assumptions sometimes cause large increases in the employer contribution rates
  - For example, in the 12/31/2017 valuations the decrease in the discount rate increased employer contribution rates significantly
  - To lessen the impact of these changes, Direct Rate Smoothing was implemented to phase in the employer contribution rate increase over three years
- Recommendations from this experience review will increase employer contribution rates for many plans
- ➤ We recommend Direct Rate Smoothing over a period of five years
  - The total immediate change in contribution rate will be phased in over five years.



# Funding Methodology Plan Specific Methods



## > DIPNC

- IBNR Claims:
  - IBNR claims are based on the one-year term cost for expected disablements during the year. For long-term disability, a reserve of 14/12 of the term cost is added to account for the waiting time after disability to receive LTD benefits.
  - We recommend no change to this method.

## > RoDS

- For valuation purposes, all members had been valued under provisions for pre-2009 hires due to the immateriality of the difference in benefits
- Beginning with the 12/31/2020 valuation, all members will be valued under the current provisions



# Items Studied during the Experience Review



# **Administrative Factors**



# **Administrative Factors**



- The following assumptions will be updated based on the set of assumptions that are adopted by the Boards at the January 2021 Board meeting:
  - Assumptions used for transfer benefit from Supplemental Retirement Plans
  - Assumptions used for withdrawal liability
  - COLA assumption used in service purchases
  - Mortality and interest used for optional forms of benefit
- ➤ These assumptions will be first effective January 1, 2022

While not intuitive, these items are reviewed during the experience review.

They tend to be based on the recommendations made for the actuarial valuations, with some adjustments.



# Administrative Factors: Contribution Based Benefit Cap



- CBBC Cap Factor
  - Session Law 2014-88 enacted an "Anti-Pension-Spiking Contribution-Based Benefit Cap"
  - These factors were first enacted in October 2015
  - At the October 2020 Board meeting the Boards adopted to continue use of the current factors:
    - 4.5 for TSERS
    - 4.7 for LGERS





# **APPENDIX**





- Summary of the following assumptions for each plan
  - Mortality
  - Retirement
  - Termination
  - Disability
  - Salary Merit Scale
- Parameters for assumption application:
  - All decrements are assumed to happen in the middle of the year
  - Age and service are determined as of the valuation date and rounded.





#### <u>Plan</u>

#### TSERS:

#### -Teachers

- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

I GERS

- -General Employee
- -Fire & Rescue
- -Law Enforcement RODs

Death

#### Mortality

#### Post-Retirement and Vested Termination:

Group	Gender	Table	Set Back	Set Forward
Teachers	Male	Pub-2010 Teachers Retirees Below Median		

Adjustments:

Age	Factor
< 83	96%
83	98%
84	100%
85	102%
86	104%
87+	106%

Group	Gender	Table 5		Set Forward
Teachers	Female	Pub-2010 Teachers Retirees Below Median		

Adjustments:

Age	Factor
< 81	100%
81	101%
82	102%
83	103%
84	104%
85 +	105%

#### Post - Disablement

Group	Gender	Table	Set Back	Set Forward
Teachers/General/Other Edu	Male	Pub-2010 General Disabled Retirees		3 years
Teachers/General/Other Edu	Female	Pub-2010 General Disabled Retirees	1 year	

#### **Contingent Annuitant**

Group	Gender	Table		Set Forward
All	Male	Pub-2010 Teachers Contingent Annuitant Below Median		3 years
All	Female	Pub-2010 Teachers Contingent Annuitant Below Median		1 year

#### Pre-Retirement

Group	Gender	Table	Set Back	Set Forward
Teachers/General/Other Edu	Male/Female	Pub-2010 General Employees		

All mortality tables are benefits weighted





#### Plan

TSERS:

#### -Teachers

- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard DIPNC FRSWPF

-General Employee

-Fire & Rescue

RODs

## Sample Rates of:

#### Retirement

Male				Service			
Age	5	10	15	20	25	30	35
50				3.0%	3.0%	70.0%	70.0%
55				4.5%	3.0%	40.0%	45.0%
60	8.5%	8.0%	10.0%	10.0%	30.0%	40.0%	30.0%
65	17.5%	22.5%	25.0%	32.5%	40.0%	30.0%	25.0%
70	17.5%	22.5%	25.0%	25.0%	25.0%	15.0%	30.0%
75	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Female				Service			
Age	5	10	15	20	25	30	35
50				5.0%	4.5%	65.0%	75.0%
55				5.0%	4.5%	40.0%	37.5%
60	8.0%	10.0%	10.0%	13.0%	25.0%	50.0%	37.5%
65	25.0%	30.0%	25.0%	35.0%	47.5%	45.0%	40.0%
70	22.5%	25.0%	30.0%	30.0%	30.0%	40.0%	32.5%
75	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

### Termination

Service	Male	Female
0	5.00%	3.50%
1	17.50%	16.50%
2	15.50%	15.50%
3	14.50%	13.75%
4	11.50%	11.50%

### After 5 years of membership in the system:

Age	Male	Female
25	30.00%	35.00%
30	9.00%	10.00%
35	6.00%	5.75%
40	4.75%	4.00%
45	3.75%	3.50%
50	4.25%	4.00%
55	4.25%	4.00%
60	4.25%	4.00%





Mortality TSERS: Post-Retirement and Vested Termination -General Employees General/Other Educators Male Pub-2010 General Retirees -Other Education Adjustments: Factor All 105.50% General/Other Educators Female Pub-2010 General Retirees Adjustments: Factor Age 95% 76 96% 77 97% 78 98% 79 99% 80 100% 81 101% 82 102% 83 103% 84 104% 85 105% 86 106% 87 107% 88 109% 90+ 110% Post - Disablement Teachers/General/Other Edu Pub-2010 General Disabled Retirees Teachers/General/Other Edu Female Pub-2010 General Disabled Retirees 1 year **Contingent Annuitant** Pub-2010 Teachers Contingent Annuitant Below Median 3 vears All Female Pub-2010 Teachers Contingent Annuitant Below Median 1 year Pre-Retirement Pub-2010 General Employees

All mortality tables are benefits weighted





TSERS:

#### -General Employees

## Sample Rates of:

## Retirement

Male	Service						
Age	5	10	15	20	25	30	35
50				3.0%	4.0%	60.0%	60.0%
55				3.0%	4.0%	40.0%	35.0%
60	9.0%	7.0%	7.0%	10.0%	22.5%	40.0%	27.0%
65	18.0%	25.0%	25.0%	30.0%	40.0%	27.5%	30.0%
70	18.0%	25.0%	22.5%	22.5%	25.0%	30.0%	30.0%
75	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Female				Service			
Age	5	10	15	20	25	30	35
50				3.5%	4.0%	40.0%	40.0%
55				4.0%	4.0%	40.0%	25.0%
60	7.0%	8.0%	9.0%	9.5%	20.0%	40.0%	25.0%
65	20.0%	25.0%	30.0%	30.0%	35.0%	35.0%	30.0%
70	15.0%	20.0%	22.5%	25.0%	35.0%	30.0%	30.0%
75	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

## Termination

Service	Male	Female
0	9.00%	9.00%
1	17.00%	17.50%
2	15.00%	15.75%
3	12.50%	14.00%
4	11.00%	11.50%

### After 5 years of membership in the system:

Age	Male	Female
25	25.00%	25.00%
30	12.50%	12.00%
35	7.50%	10.00%
40	5.00%	5.75%
45	4.00%	4.00%
50	4.00%	4.00%
55	4.00%	4.00%
60	4.00%	4.00%





#### <u>Plan</u>

#### TSERS:

- reachers- General Employees

#### -Other Education

-Law Enforcement CJRS LRS National Guard

FRSWPF

-General Employees -Fire & Rescue -Law Enforcement RODs

## Sample Rates of:

## Retirement

Male	Service							
Age	5	10	15	20	25	30	35	
50				3.5%	4.5%	50.0%	50.0%	
55				4.0%	5.0%	30.0%	30.0%	
60	8.0%	7.0%	10.0%	9.0%	20.0%	30.0%	27.5%	
65	10.0%	25.0%	25.0%	30.0%	27.5%	25.0%	27.5%	
70	10.0%	25.0%	25.0%	22.5%	30.0%	25.0%	35.0%	
75	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	

Female	Service						
Age	5	10	15	20	25	30	35
50				4.5%	4.5%	40.0%	50.0%
55				4.5%	6.0%	30.0%	30.0%
60	7.0%	9.0%	10.0%	10.0%	30.0%	37.5%	30.0%
65	17.5%	25.0%	25.0%	30.0%	35.0%	30.0%	35.0%
70	15.0%	20.0%	22.5%	20.0%	27.5%	20.0%	35.0%
75	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

## Termination

Service	Male	Female
0	9.00%	7.00%
1	19.00%	17.50%
2	17.00%	15.50%
3	13.00%	12.50%
4	11.00%	10.75%

### After 5 years of membership in the system:

Age	Male	Female
25	25.00%	25.00%
30	10.00%	15.00%
35	5.50%	7.50%
40	5.00%	6.50%
45	5.00%	4.75%
50	5.00%	4.50%
55	4.00%	3.50%
60	4.00%	3.50%





#### <u>Plan</u>

#### TSERS:

- -Teachers
- -General Employees

# -Law Enforcement

LRS

National Guard DIPNC FRSWPF

- -General Employees
- -Fire & Pescue
- -Law Enforcement RODs

## Mortality

### **Post-Retirement and Vested Termination:**

Group	Gender	Table	Set Back	Set Forward
LEO	Male/Female	Pub-2010 Safety Retirees		1 year

Adjustments:	Age	Factor
	All	97.00%

We combined the experience of the TSERS LEOs, LGERS LEOs and LGERS Fire/Safety to come up with the public safety rates.

### Post - Disablement

Group	Gender	Table	Set Back	Set Forward
LEO	Male/Female	Pub-2010 General Disabled Retirees	3 years	

#### **Contingent Annuitant**

Group	Gender	Table	Set Back	Set Forward
All	Male	Pub-2010 Teachers Contingent Annuitant Below Median		3 years
All	Female	Pub-2010 Teachers Contingent Annuitant Below Median		1 year

### **Pre-Retirement**

Group	Gender	Table	Set Back	Set Forward
LEO	Male/Female	Pub-2010 Safety Employees		

All mortality tables are benefits weighted





#### **Plan**

#### TSERS:

-Teachers

-General Employees

## -Law Enforcement

CJRS

LRS

DIPNC

I CEDS

-General Employee

-Fire & Rescue

-Law Enforcement

Deat

## Sample Rates of:

### Retirement

	Service						
Age	5	10	15	20	25	30	35
50			4.0%	5.0%	5.0%	90.0%	80.0%
55	20.0%	20.0%	35.0%	35.0%	50.0%	90.0%	65.0%
60	10.0%	20.0%	12.5%	25.0%	25.0%	50.0%	50.0%
65	15.0%	45.0%	25.0%	25.0%	25.0%	50.0%	50.0%
70	25.0%	15.0%	25.0%	25.0%	25.0%	25.0%	50.0%
75	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

## Termination

Service	Rate		
0	3.50%		
1	9.25%		
2	9.25%		
3	9.50%		
4	8.00%		

## After 5 years of membership in the system:

Age	Rate
25	7.50%
30	7.50%
35	3.50%
40	2.50%
45	2.00%
50	2.00%





TSERS:

-Teachers

-General Employees

-Other Education

-Law Enforcement

I RS

National Guard DIPNC FRSWPF LGERS:

-General Employees
-Fire & Rescue

RODs Death

# Sample Rates for:

# Salary Merit Scale

			Other	
Service	Teachers	General	Educators	LEO
0	4.05%	3.00%	4.25%	4.80%
5	2.87%	1.80%	2.65%	3.10%
10	2.04%	1.10%	1.85%	2.00%
15	1.13%	0.60%	1.33%	0.80%
20	0.00%	0.50%	0.83%	0.80%
25	0.00%	0.40%	0.33%	0.80%
30	0.00%	0.00%	0.00%	0.40%
>=35	0.00%	0.00%	0.00%	0.00%





#### Plan TOEDS

- -Teachers
- -General Employees
- -Other Education

### CJRS

LRS

National Guard DIPNC FRSWPF LGERS:

- -General Employee
- Fire & Pascue
- -Law Enforcement RODs

# Mortality

## **Post-Retirement and Vested Termination:**

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Retirees Above Median		

## Post - Disablement

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Disabled Retirees		

## **Contingent Annuitant**

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Contingent Annuitant		

### **Pre-Retirement**

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Employees		

All mortality tables are benefits weighted





#### Plan TOED

- -Teachers
- -General Employees
- -Other Education

#### CJRS

LRS

National Guard DIPNC FRSWPF LGERS:

- -General Employee
- -Fire & Rescue
- -Law Enforcement RODs

## Sample Rates of:

## Retirement

		Service				
Age	5	10	15	20	24	25+
50	2%	2%	2%	2%	15%	9%
55	2%	2%	2%	2%	5%	9%
60	4%	4%	4%	4%	20%	17%
65	12%	12%	12%	12%	12%	12%
70	25%	25%	25%	25%	25%	25%
72	100%	100%	100%	100%	100%	100%

## **Termination**

Age	Rate
20	2.00%
25	2.00%
30	2.00%
35	2.00%
40	2.00%
45	2.00%
50	2.00%
55	2.00%
60	2.00%
65	2.00%
70	2.00%

## Disability

Age	Rate
25	0.002%
30	0.003%
35	0.008%
40	0.017%
45	0.035%
50	0.059%
55	0.119%
60	0.192%

## Salary Merit Scale

Service	Rates
0	1.50%
5	1.00%
10	0.50%
>=15	0.00%





## Plan

- -Teachers
- General Employees
- Other Education
- -Law Enforcement

#### LRS

National Guard DIPNC FRSWPF LGERS:

- -General Employee
- Fire & Poseure
- -Law Enforcement RODs

# Mortality

### **Post-Retirement and Vested Termination:**

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Retirees Above Median		

## Post - Disablement

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Disabled Retirees		

## **Contingent Annuitant**

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Contingent Annuitant		

### **Pre-Retirement**

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Employees		

All mortality tables are benefits weighted





#### Plan TELEP

- -Teachers
- -General Employees
- -Other Education
- -Law Enforcement CJRS

#### LRS

National Guard DIPNC FRSWPF

LGLINO.

- -Fire & Rescue
- -Law Enforcement RODs

Deat

# Sample Rates of:

## Retirement

Age	Rate
60	10%
65	10%
70	13%
75	15%
80	100%

## Termination

Age	Rate
25	10%
30	10%
35	10%
40	10%
45	10%
50	10%
55	10%
60	10%
65	10%
70	10%
75+	10%

# Disability

Age	Rate	
25	0.01%	
30	0.04%	
35	0.10%	
40	0.29%	
45	0.49%	
50	0.84%	
55	1.44%	
60	0.00%	





## Plan TSERS: -Teache -Genera

- -General Employees
- -Law Enforcement

LRS

National Guard

FRSWPF

- -General Employee
- -Fire & Rescue
- -Law Enforcement

Death

N/I	arta	lite.
IVI	orta	шцу

Post-Retirement and Vested Termination:						
Group	Gender	Table	Set Back	Set Forward		
	Male	Pub-2010 General Retirees				
Adjustments:	Age	Factor				

Group	Gender	Table	Set Back	Set Forward
	Female	Pub-2010 General Retirees		

105.50%

Adjustments:

All

Age	Factor
< 76	95%
76	96%
77	97%
78	98%
79	99%
80	100%
81	101%
82	102%
83	103%
84	104%
85	105%
86	106%
87	107%
88	108%
89	109%
90+	110%

#### Post - Disablement

No disabled mortality rates in this plan

Contingent Annuitant				
Group	Gender	Table	Set Back	Set Forward
	Male	Pub-2010 Teachers Contingent Annuitant Below Median		3 years
	Female	Pub-2010 Teachers Contingent Annuitant Below Median		1 year

#### Pre-Retireme

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Employees		





## <u>Plan</u>

- -Teachers
- -General Employees
- -Other Education
- -Law Enforcement CJRS

I RS

National Guard

DIPNC

FRSWM

- -General Employee
- -Fire & Rescue
- -Law Enforcement

Deat

# Sample Rates of:

# Retirement

## **Termination**

Age	Rate
50	15%
55	25%
60	50%
65	100%

Service	Rate
7-9 years	17.5%
10-14 years	11.0%
15-19 years	11.0%
20+ years	15.0%





Plan

- -Teachers
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

DIPNC

FRSWF

- -General Employee
- -Fire & Rescue
- -Law Enforcement RODs

DIPNC - uses all of the assumptions from TSERS except for Disability

## Sample Rates of Disability:

Age	Male	Female
25	0.00018	0.00014
30	0.00029	0.00064
35	0.00059	0.00072
40	0.00084	0.00120
45	0.00123	0.00176
50	0.00230	0.00256
55	0.00230	0.00336
60	0.00346	0.00336





## <u>Plan</u>

15ERS

- -Teacher
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

### FRSWPF

**LGERS** 

- -General Employee
- -Fire & Rescue
- -Law Enforcement RODs

## Mortality

### **Post-Retirement and Vested Termination:**

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 Safety Retirees		1 year

Adjustments:	Ages	Factor
	All	97.00%

We combined the experience of the TSERS LEOs, LGERS LEOs and LGERS Fire/Safety to come up with the public safety rates.

### Post - Disablement

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Disabled Retirees	3 years	

### **Contingent Annuitant**

Group	Gender	Table	Set Back	Set Forward
	Male	Pub-2010 Teachers Contingent Annuitant Below Median		3 years
	Female	Pub-2010 Teachers Contingent Annuitant Below Median		1 year

### **Pre-Retirement**

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 Safety Employees		





## Plan

- -Teacher
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard DIPNC

### FRSWPF

#### LGERS

- -General Employee
- -Fire & Rescue
- -Law Enforcement RODs

Deat

## Sample Rates of:

## Retirement

	Service		
Age	20	21+	
55	85%	85%	
56+	75%	60%	

## **Termination**

	Service		
Age	< 5	5-19	20+
< 55	3.00%	1.50%	100%
55	10.00%	7.50%	100%

Age	Rate
25	0.050%
30	0.050%
35	0.080%
40	0.180%
45	0.210%
50	0.300%
55	0.360%
60	0.610%





## <u>Plan</u>

- Topoho
- reachers
- Otto and Falson attent
- -Other Education
- -Law Enforcement

LRS

National Guard

LGERS:

-General Employees

-Fire & Rescue

-Law Enforcement RODs

### Mortality

#### Post-Retirement and Vested Termination:

Group	Gender	Table	Set Back	Set Forward
General	Male	Pub-2010 General Retirees		2 years

#### Adjustments:

Age	Factor
< 81	96.00%
81	96.80%
82	97.60%
83	98.40%
84	99.20%
85 +	100.00%

Group	Gender	Table	Set Back	Set Forward
General	Female	Pub-2010 General Retirees		

#### Adjustments:

Age	Factor
< 92	100.00%
92	102.50%
93	105.00%
94	107.50%
95 +	110.00%

#### Post - Disablement

Group	Gender	Table	Set Back	Set Forward
General	Male	Pub-2010 General Disabled Retirees		3 years
General	Female	Pub-2010 General Disabled Retirees	1 year	

#### **Contingent Annuitant**

Group	Gender	Table	Set Back	Set Forward
General/LEO/FRW	Male	Pub-2010 Teachers Contingent Annuitant Below Median		3 years
General/LEO/FRW	Female	Pub-2010 Teachers Contingent Annuitant Below Median		1 year

### Pre-Retirement

Group	Gender	Table	Set Back	Set Forward
General	Male/Female	Pub-2010 General Employees		





## Plan

- -Teacher
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard DIPNC FRSWPF

LGERS:

-General Employees

- -Fire & Rescue
- -Law Enforcement RODs

## Sample Rates of:

#### Retirement

Male Service								
	Age	5	10	15	20	25	30	35
	50				3.0%	5.5%	40.0%	40.0%
	55				3.0%	5.5%	35.0%	25.0%
	60	8.0%	7.0%	7.0%	7.5%	20.0%	40.0%	22.5%
	65	25.0%	25.0%	27.5%	32.5%	30.0%	35.0%	30.0%
	70	20.0%	25.0%	20.0%	27.5%	30.0%	35.0%	30.0%
	75	25.0%	20.0%	30.0%	27.5%	30.0%	35.0%	30.0%
	80+	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Female		Service					
Age	5	10	15	20	25	30	35
50				3.5%	5.0%	40.0%	45.0%
55				5.0%	5.5%	30.0%	30.0%
60	8.0%	9.0%	7.0%	10.0%	25.0%	37.5%	25.0%
65	25.0%	25.0%	35.0%	35.0%	35.0%	35.0%	30.0%
70	20.0%	25.0%	22.5%	30.0%	20.0%	30.0%	25.0%
75	20.0%	20.0%	22.5%	30.0%	20.0%	25.0%	25.0%
80+	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

### Termination

Service	Male	Female
0	11.00%	11.00%
1	17.50%	17.50%
2	15.00%	15.50%
3	12.50%	13.00%
4	10.50%	11.50%

#### After 5 years of membership in the system:

Aite 3 years	Arter 3 years of membership in the system.						
Age	Male	Female					
25	12.00%	17.50%					
30	7.50%	11.00%					
35	5.50%	9.00%					
40	5.50%	7.00%					
45	4.25%	5.00%					
50	4.25%	4.50%					
55	4.25%	4.50%					
60	4.25%	4.50%					

Age	Male	Female
25	0.04%	0.05%
30	0.05%	0.05%
35	0.05%	0.05%
40	0.10%	0.05%
45	0.20%	0.15%
50	0.30%	0.30%
55	0.50%	0.45%
60	0.65%	0.45%





#### Plan TOFFO

- 10010.
- reachers
- Other Education
- -Other Education
- -Law Enforcement CJRS

LRS

National Guard DIPNC FRSWPF

LGERS:

-General Employees

-Fire & Rescue

-Law Enforcement

Death

## Mortality

## **Post-Retirement and Vested Termination:**

Group	Gender	Table	Set Back	Set Forward
LEO/FRW	Male/Female	Pub-2010 Safety Retirees		1 year

Adjustments:	Age	Factor
	All	97.00%

We combined the experience of the TSERS LEOs, LGERS LEOs and LGERS Fire/Safety to come up with the public safety rates.

## Post - Disablement

Group	Gender	Table	Set Back	Set Forward
LEO/FRW	Male/Female	Pub-2010 General Disabled Retirees	3 years	

### **Contingent Annuitant**

Group	Gender	Table	Set Back	Set Forward
General/LEO/FRW	Male	Pub-2010 Teachers Contingent Annuitant Below Median		3 years
General/LEO/FRW	Female	Pub-2010 Teachers Contingent Annuitant Below Median		1 year

## **Pre-Retirement**

Group	Gender	Table	Set Back	Set Forward
LEO/FRW	Male/Female	Pub-2010 Safety Employees		





## Plan

- -Teacher
- -General Employee
- -Other Education
- -Law Enforcement

LRS

National Guard

LGERS:

-General Employee

-Fire & Rescue

-Law Enforcement RODs

## Sample Rates of:

#### Retirement

		Service					
Age	5	10	15	20	25	30	35
50				3.25%	4.25%	55.00%	50.00%
55	12.00%	5.75%	5.75%	3.25%	4.25%	55.00%	40.00%
60	10.00%	5.75%	5.75%	12.50%	35.00%	60.00%	40.00%
65	10.00%	25.00%	25.00%	25.00%	35.00%	50.00%	32.50%
70	32.00%	25.00%	25.00%	25.00%	35.00%	50.00%	32.50%
75+	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

#### **Termination**

Service	Rate
0	7.50%
1	12.50%
2	11.00%
3	10.00%
4	10.00%

### After 5 years of membership in the system:

rates by years or membersing in the bystem		
Age	Rate	
25	7.00%	
30	7.00%	
35	5.00%	
40	4.00%	
45	3.50%	
50	5.00%	
55	5.00%	

Age	Male	Female
25	0.06%	0.06%
30	0.10%	0.09%
35	0.07%	0.24%
40	0.40%	0.38%
45	0.40%	0.48%
50	0.80%	0.76%
55	1.20%	1.76%
60	1.50%	2.76%





## Plan

- -Teacher:
- -General Employees
- -Other Education
- -Law Enforcement

LRS

National Guard

LGERS:

-General Employee: -Fire & Rescue

-Law Enforcement

RODS

## Sample Rates of:

#### Retirement

		Service					
Age	5	10	15	20	25	30	35
50			4.0%	3.3%	3.0%	90.0%	82.5%
55	17.5%	22.5%	30.0%	37.5%	55.0%	90.0%	50.0%
60	17.5%	15.0%	12.5%	25.0%	25.0%	35.0%	25.0%
65	35.0%	20.0%	25.0%	25.0%	25.0%	35.0%	30.0%
70	15.0%	35.0%	40.0%	25.0%	40.0%	35.0%	27.5%
75+	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

#### **Termination**

Service	Rate
0	9.00%
1	8.75%
2	9.00%
3	9.25%
4	7.25%

#### After 5 years of membership in the system:

After 5 years of member	ersnip in the system:
Age	Rate
25	10.00%
30	6.00%
35	6.00%
40	4.00%
45	3.00%
50	4.50%
55	0.00%

Age	Male	Female
25	0.06%	0.25%
30	0.10%	0.30%
35	0.20%	0.40%
40	0.30%	0.50%
45	0.40%	0.60%
50	0.40%	0.70%
55	0.40%	0.70%
60	0.40%	0.70%





Plan

-Teacher

-General Employees

-Other Education

-Law Enforcemen

LRS

National Guard DIPNC FRSWPF

LGERS:

-General Employees -Fire & Rescue

-Law Enforcement

Death

# Sample Rates for:

## Salary Merit Scale

Service	General	LEO	FRW
0	5.00%	4.50%	4.75%
5	2.70%	2.60%	2.65%
10	1.73%	1.81%	1.68%
15	1.08%	1.36%	1.03%
20	0.69%	1.10%	0.64%
25	0.55%	0.85%	0.50%
30	0.55%	0.60%	0.50%
35	0.00%	0.35%	0.50%
>=40	0.00%	0.00%	0.00%





## <u>Plan</u>

TSERS

- -Teacher
- -General Employees
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LRS

National Guard

DIPNC

**LGERS** 

- -General Employee
- Law Enforcemen

RODs

Death

### Mortality

Post-Reti	irement	t and \	/ested	Termi	nati	on:

Group	Gender	Table	Set Back	Set Forward
	Male	Pub-2010 General Retirees		2 years

Adjustments:	Age	Factor
	< 81	96.00%
	81	96.80%
	82	97.60%
	83	98.40%
	84	99.20%
	85 +	100.00%

Group	Gender	Table	Set Back	Set Forward
	Female	Pub-2010 General Retirees		

#### Adjustments:

Age	Factor
< 92	100.00%
92	102.50%
93	105.00%
94	107.50%
95 +	110.00%
	< 92 92 93 94

#### Post - Disablement

Group	Gender	Table	Set Back	Set Forward
	Male	Pub-2010 General Disabled Retirees		3 years
	Female	Pub-2010 General Disabled Retirees	1 year	

#### **Contingent Annuitant**

Group	Gender	Table	Set Back	Set Forward
	Male	Male Pub-2010 Teachers Contingent Annuitant Below Median		3 years
	Female	Pub-2010 Teachers Contingent Annuitant Below Median		1 year

### Pre-Retirement

Group	Gender	Table	Set Back	Set Forward
	Male/Female	Pub-2010 General Employees		





## Plan

- -Teachers
- -General Employees
- Other Education
- -Law Enforcement

LRS

National Guard

LGERS:

Fire 9 Persone

-Law Enforcement

RODs

Death

## Sample Rates of: Retirement

Male	Service							
Age	5	10	15	20	25	30	35	
50				3.0%	5.5%	40.0%	40.0%	
55				3.0%	5.5%	35.0%	25.0%	
60	8.0%	7.0%	7.0%	7.5%	20.0%	40.0%	22.5%	
65	25.0%	25.0%	27.5%	32.5%	30.0%	35.0%	30.0%	
70	20.0%	25.0%	20.0%	27.5%	30.0%	35.0%	30.0%	
75	25.0%	20.0%	30.0%	27.5%	30.0%	35.0%	30.0%	
80+	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	

Female	Service						
Age	5	10	15	20	25	30	35
50				3.5%	5.0%	40.0%	45.0%
55				5.0%	5.5%	30.0%	30.0%
60	8.0%	9.0%	7.0%	10.0%	25.0%	37.5%	25.0%
65	25.0%	25.0%	35.0%	35.0%	35.0%	35.0%	30.0%
70	20.0%	25.0%	22.5%	30.0%	20.0%	30.0%	25.0%
75	20.0%	20.0%	22.5%	30.0%	20.0%	25.0%	25.0%
80+	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

### Disability

Age	Male	Female
25	0.04%	0.05%
30	0.05%	0.05%
35	0.05%	0.05%
40	0.10%	0.05%
45	0.20%	0.15%
50	0.30%	0.30%
55	0.50%	0.45%
60	0.65%	0.45%

## Termination

Service	Male	Female
0	11.00%	11.00%
1	17.50%	17.50%
2	15.00%	15.50%
3	12.50%	13.00%
4	10.50%	11.50%

### After 5 years of membership in the system:

Age	Male	Female
25	12.00%	17.50%
30	7.50%	11.00%
35	5.50%	9.00%
40	5.50%	7.00%
45	4.25%	5.00%
50	4.25%	4.50%
55	4.25%	4.50%
60	4.25%	4.50%

### Salary Merit Scale

Service	Rate
0	5.00%
5	2.70%
10	1.73%
15	1.08%
20	0.69%
25	0.55%
30	0.55%
35	0.00%
>=40	0.00%





#### Plan

#### **TSFRS**

- -Teachers
- -General Employees
- -Other Education
- -Law Enforcement

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DIPNC FRSWPF

LGERS:

- -General Employee
- -Fire & Rescue
- -Law Enforcement

Death

The Death Benefits Plan uses the assumptions from the underlying plans



# North Carolina Total Retirement Plans Other Demographic Assumptions: **DIPNC**



- ➤ Disability Claim Termination: the 2012 GLTD table is still the most recent table available. We recommend no change in the current assumption.
- > Social Security Disability Approval Rates: recommend no change to the current assumptions due to lack of credible data. We will revisit this assumption at the next experience study.
- > Disability Offsets: recommend no change to the current assumptions.



## Funding Methodology Administrative Expenses



- An amount is added to the Normal Cost Rate to take into consideration the administrative expenses paid by the plans each year.
- CMC looked at actual administrative expenses paid by each plan over the last five years, compared this to the current assumption and reviewed with staff.
- Based on this analysis we recommend the following administrative expense assumptions:
  - TSERS: we recommend no change to the current assumption of 0.10% of payroll
  - LGERS: we recommend a change from 0.20% of payroll to 0.13% of payroll
  - CJRS: we recommend a change from 0.75% of normal cost to 0.05% of payroll.
  - LRS: we recommend no change to the current assumption of 1.00% of payroll
  - RoDS: we recommend a change from 0.15% of MVA to 0.40% of payroll
  - National Guard: we recommend a change from prior year actual expenses to \$150,000 per year
  - Fire & Rescue: we recommend no change to the current assumption of prior year actual expenses
  - <u>DIPNC</u>: we recommend no change to the current assumption of 0.01% of payroll





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THE ENGLISH OF STREET	50.			4.0%	3.5%	3.0%	90.0%	82.5%
	55	15.0%	22.5%	30.0%	35,0%	60.0%	90.0%	50.0%
	-60	15.0%	15.0%	12.5%	25.0%	32.5%	35.0%	25:0%
	65	17.5%	20.0%	25.0%	25.0%	37,5%	35.0%	30.0%
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-Law Enforcement	3

After 5 years of membership in the system:	
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25	10,00%
30	6.00%
35	6.00%
40	4.00%
45	3.00%
50	4:50%
55	0,00%