# REPORT ON THE ACTUARIAL VALUATION OF THE NORTH CAROLINA NATIONAL GUARD PENSION FUND PREPARED AS OF DECEMBER 31, 2008



November 6, 2009

State Treasurer Janet Cowell Department of State Treasurer State of North Carolina 325 North Salisbury Street Raleigh, NC 27603-1385

Dear Treasurer Cowell:

Chapter 127A of the General Statutes of North Carolina which governs the operation of the North Carolina National Guard Pension Fund requires that the actuary make an annual valuation of the assets and liabilities of the Fund.

An actuarial valuation of the Fund, prepared as of December 31, 2008, has now been completed and the results are presented in this report, together with our recommendations regarding contributions payable by the State.

The valuation has been prepared in accordance with the parameters set forth in Statement Nos. 25 and 27 of the Governmental Accounting Standards Board. The annual required contribution (ARC) of the employer under GASB for the 2010/2011 fiscal year is \$5,719,232, which will liquidate the unfunded accrued liability over a 9-year period.

The plan sponsor selected the assumptions used for the results in this report. I believe that these assumptions are reasonable and comply with the requirements of GASB Nos. 25 and 27. I prepared this report in accordance with the requirements of these standards.

I am an Enrolled Actuary, a Fellow of the Society of Actuaries and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained in this report. This report has been prepared in accordance with all applicable Actuarial Standards of Practice, and I am available to answer questions about it.

The Table of Contents, which immediately follows, outlines the material contained in this report.

Respectfully submitted,

Richard A. Mackesey, FSA, EA, MAAA

Principal, Consulting Actuary

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# REPORT ON THE ANNUAL VALUATION OF THE NORTH CAROLINA NATIONAL GUARD PENSION FUND PREPARED AS OF DECEMBER 31, 2008

#### SECTION I - SUMMARY OF PRINCIPAL RESULTS

 This report, prepared as of December 31, 2008, presents the results of the actuarial valuation of the Fund. For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized below.

TABLE I SUMMARY OF PRINCIPAL RESULTS

VALUATION DATE	12/31/2008	12/31/2007
Number of active members included in valuation	5,586	5,315
Retired membership Number Annual pensions	3,415 \$ 6,015,632	3,130 \$ 5,511,786
Former members entitled to deferred vested benefits Number Deferred pensions	4,513 \$ 6,551,808	4,582 \$ 6,725,544
Assets		
Market related actuarial value Market value	\$ 78,066,679 64,649,976	\$ 74,794,091 78,399,065
Unfunded accrued liability	\$ 34,679,840	\$ 34,637,354
CONTRIBUTIONS FOR FISCAL YEAR ENDING	June 30, 2011	June 30, 2010
Recommended Employer Contributions  Normal Accrued Liability Total  Anticipated accrued liability payment period	\$ 525,307 5,193,925 \$ 5,719,232 9 years	\$ 493,976 5,187,562 \$ 5,681,538 9 years
GASB 25/27  Annual required contribution (ARC) of employer  Normal  Accrued Liability  Total	\$ 525,307 5,193,925 \$ 5,719,232	\$ 493,976 5,187,562 \$ 5,681,538
Liquidation period	9 years	9 years

- 2. The valuation balance sheet showing the results of the valuation is given in Section III.
- Comments on the valuation results are given in Section IV and the contributions payable by the State are given in Section V.
- Schedule B of this report outlines the full set of actuarial assumptions and methods employed.
   Schedule A presents the development of the actuarial value of assets.
- Schedule C gives a summary of the provisions of the Fund.
- 6. The current valuation reflects actual members covered and the service of these members. However, complete census data was not provided for terminated members with deferred pensions. For those terminated members included in the December 31, 2007 valuation, but not reported in any status for the December 31, 2008 valuation, we have made estimates based on the data used for the December 31, 2007 valuation. Any deviations between the actual census data and the assumed census data could have a significant effect on these results.

#### SECTION II - MEMBERSHIP DATA

Data regarding the membership of the Fund for use as a basis for the valuation were furnished by the Retirement Systems Division. The following table summarizes the membership of the Fund as of December 31, 2008 upon which the valuation was based. Detailed tabulations of the data are given in Schedule D.

TABLE II
MEMBERSHIP OF THE FUND AS OF DECEMBER 31, 2008

	NUMBER	ANNUAL ENSIONS
Active Members	5,586	N/A
Retired Members, currently payable	3,415	\$ 6,015,632
Terminated Members, deferred pensions	4,513	\$ 6,551,808

#### SECTION III - VALUATION BALANCE SHEET

The following valuation balance sheet shows the assets and liabilities of the Retirement Fund as of the current valuation date of December 31, 2008. Schedule A summarizes the development of the actuarial value of assets.

TABLE III

# VALUATION BALANCE SHEET SHOWING THE PRESENT AND PROSPECTIVE ASSETS AND LIABILITIES OF THE NORTH CAROLINA NATIONAL GUARD PENSION FUND PREPARED AS OF DECEMBER 31, 2008

ASSETS				
Present Assets			\$	78,066,679
Present value of prospective contributions payable by State				
Normal contribution	\$	2,583,428		
Accrued liability contribution	_	34,679,840		
Total prospective contributions by state			-	37,263,268
Total Assets			\$	115,329,947
LIABILITIES				
Present value of pensions payable to retired members			\$	48,017,402
Present value of deferred pensions payable to former members				44,900,984
Present value of prospective pensions to active members included in the valuation				22,411,561
Reserve for increases in retirement allowances			-	0
Total Liabilities			\$_	115,329,947

#### SECTION IV - COMMENTS ON VALUATION

The valuation balance sheet (Table III) shows that the total present value of the prospective benefit payments as of December 31, 2008 amounts to \$115,329,947. Of this amount, \$48,017,402 represents the present value of future pension payments to current retired members, \$22,411,561 represents the present value of prospective pensions which will become payable to present active members and \$44,900,984 represents the present value of future pension payments to former members. Against these liabilities, the Fund has assets of \$78,066,679 leaving a balance of \$37,263,268 to be provided by future contributions of

the State. Of this amount, \$2,583,428 represents the present value of prospective normal contributions, and the balance of \$34,679,840 represents the present value of accrued liability contributions.

Since the previous valuation, the unfunded accrued liability increased from \$34.6 million to \$34.7 million. The significant items which affected the unfunded accrued liability include the expected decrease in the unfunded accrued liability of \$2.9 million due to its amortization over the liquidation period, the asset loss that increased the unfunded accrued liability by \$3.4 million and deviations in termination/retirement rates and other demographic changes from expectations that decreased the unfunded accrued liability by \$0.4 million.

#### SECTION V - CONTRIBUTIONS PAYABLE BY THE STATE

The normal contribution covers the cost of benefits based on current service. The valuation indicates that the annual normal contribution payable by the State is equal to \$94.04 multiplied by the number of active members. Based on 5,586 active members included in the valuation, the normal contribution is \$525,307.

The unfunded actuarial accrued liability is amortized over a 9-year period through an annual unfunded accrued liability contribution. Assuming that the unfunded accrued liability is amortized in level payments over a 9-year period, with the payments covering both the principal amount and the accruing interest thereon at the rate of 7.25% per annum, the annual unfunded actuarial accrued liability contribution would be \$5,193,925.

Based on the present membership, the following table shows the total annual contributions payable by the State on a 9-year funding basis.

TABLE IV

ANNUAL CONTRIBUTIONS PAYABLE BY THE STATE

CONTRIBUTION	ANNUAL AMOUNT
Normal	525,307
Accrued Liability	5,193,925
Total	\$ 5,719,232

## SECTION VI - ACCOUNTING INFORMATION

Statement Nos. 25 and 27 of the Governmental Accounting Standards Board (GASB) set forth
certain items of required supplementary information to be disclosed in the financial statements of
the Fund and the employer. One such item is a distribution of the number of employees by type of
membership, as follows:

# NUMBER OF ACTIVE AND RETIRED PARTICIPANTS AS OF DECEMBER 31, 2008

GROUP	NUMBER
Retired participants and beneficiaries currently receiving benefits	3,415
Terminated participants and beneficiaries entitled to benefits but not yet receiving benefits	4,513*
Active Participants	5,586
Total	13,514

2. Another such item is the schedule of funding progress as shown below.

## SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) Entry Age	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
12/31/2003	\$51,316,056	\$58,752,260	\$7,436,204	87.3%	N/A	N/A
12/31/2004	54,069,315	93,388,777	39,319,462	57.9	N/A	N/A
12/31/2005	59,203,885	81,802,989	22,599,104	72.4	N/A	N/A
12/31/2006	66,898,150	105,017,423	38,119,273	63.7	N/A	N/A
12/31/2007	74,794,091	109,431,445	34,637,354	68.3	N/A	N/A
12/31/2008	78,066,679	112,746,519	34,679,840	69.2	N/A	N/A

 Following is the calculation of the annual pension cost and net pension obligation for the fiscal year ending June 30, 2009.

# Annual Pension Cost and Net Pension Obligation for Fiscal Year Ending 6/30/2009

(a)	Employer annual required contribution	\$	6,248,157
(b)	Interest on net pension obligation		(62,895)
(c)	Adjustment to annual required contribution	SIME	129,925
(d)	Annual pension cost: (a) + (b) + (c)	\$	6,315,187
(e)	Employer contributions made for fiscal year ending 6/30/2009		5,891,793
(f)	Increase (decrease) in net pension obligation: (d) - (e)	\$	423,394
(g)	Net pension obligation beginning of fiscal year		(867,512)
(h)	Net pension obligation end of fiscal year: (f) + (g)	\$	(444,118)

#### TREND INFORMATION

Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
June 30, 2007	\$7,361,576	95%	\$(99,680)
June 30, 2008	6,239,611	112	(867,512)
June 30, 2009	6,315,187	93	(444,118)

4. The annual required contribution (ARC) of the employer, determined in accordance with the parameters of GASB 25/27, is shown below. The accrued liability rate is based on amortization of the unfunded actuarial accrued liability of \$34,679,840 over a 9-year period from the valuation date.

# 2010/2011 FISCAL YEAR ANNUAL REQUIRED CONTRIBUTION (ARC) BASED ON THE VALUATION AS OF DECEMBER 31, 2008

ANNUAL REQUIRED CONTRIBUTION (ARC)	AMOUNT
Normal Accrued liability	\$ 525,307 5,193,925
Total	\$ 5,719,232

Additional information as of December 31, 2008 follows:

Valuation date	12/31/2008	
Actuarial cost method	Entry Age	
Amortization method	Level dollar open	
Remaining amortization period	9 years	
Asset valuation method	5-year smoothed market	
Actuarial assumptions:		
Investment rate of return*	7.25%	
Projected salary increases	N/A	
*Includes inflation at	3.75%	
Cost-of-living adjustments	N/A	

# SCHEDULE A

# DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS FOR THE YEAR ENDING DECEMBER 31, 2008

1.	Actuarial Value of Assets as of December 31, 2007:	\$ 74,794,091
2.	2008 Net Cash Flow	
	<ul> <li>Contributions</li> </ul>	7,007,443
	<ul> <li>Disbursements</li> </ul>	5,845,376
	c. Net Cash Flow: (a) - (b)	1,162,067
3.	Expected Investment Return:	
	[(1) x .0725] + [(2)c x .03625]	5,464,697
4.	Expected Actuarial Value of Assets as of	
	December 31, 2008:	
	(1) + (2)c + (3)	81,420,855
5.	Market Value of Assets as of December 31, 2008:	64,649,976
6.	Excess of Market Value over Expected	
	Actuarial Value:	
	(5) - (4)	(16,770,879)
7.	20% Adjustment towards Market Value:	
	(6) x .20	(3,354,176)
8.	Actuarial Value of Assets as of December 31, 2008:	
	(4) + (7)	78,066,679

#### SCHEDULE B

#### **OUTLINE OF ACTUARIAL ASSUMPTIONS AND METHODS**

INTEREST RATE: 7.25% per annum, compounded annually.

SEPARATIONS FROM ACTIVE SERVICE: Representative values of the assumed annual rates of separation from active service are as follows:

Age	Annual Rates of			
	Retirement			
	Under age 60 with 20 years of service	Age 60 with 20 years of service or 30 years of service	Disability*	
25	.500		.0001	
30	.500		.0004	
35	.500		.0010	
40	.500		.0029	
45	.500		.0049	
50	.500		.0084	
55	.500	1.000	.0144	
60	.500	1.000	.0240	

Applied only to members with less than 20 years of service.

No rates of withdrawal are assumed since the valuation excludes all active members with less than 7 years of service.

DEATHS BEFORE AND AFTER RETIREMENT: According to the 1994 Group Annuity Mortality Table set forward three years for males and two years for females.

MORTALITY PROJECTION: All mortality rates are projected from December 31, 2005 with Scale AA.

ADMINISTRATIVE EXPENSES: No provision made.

LOADING OR CONTINGENCY RESERVES: None.

VALUATION METHOD: Projected benefit method with entry age normal cost and open-end accrued liability. Gains and losses are reflected in the unfunded actuarial accrued liability.

ASSET VALUATION METHOD: Actuarial value, as developed in Schedule A. The actuarial value of assets recognizes a portion of the difference between the market value of assets and the expected actuarial value of assets, based on the assumed valuation rate of return. The amount recognized each year is 20% of the difference between market value and expected actuarial value.

#### SCHEDULE C

#### SUMMARY OF MAIN BENEFIT AND CONTRIBUTION PROVISIONS

#### MEMBERSHIP

All members of the North Carolina National Guard with seven years of service are eligible to be members of the Fund.

#### BENEFITS

Service Retirement Pension

Condition for Pension

A member who retires after he has attained age 60 and has credit for 20 years of military service, including at least 15 years of North Carolina national guard duty, both reserve and active, and who has received an honorable discharge, is entitled to a monthly pension.

Amount of Pension

The amount of the pension is equal to \$95 per month for 20 years' creditable service with an additional \$9.50 per month for each additional year of such service, provided that the total pension shall not exceed \$190 per month.

Deferred Early Retirement Pension

Condition for Pension

A member whose service is terminated after he has credit for 20 years of military service, including at least 15 years of North Carolina national guard duty, both reserve and active, and who has received an honorable discharge, is eligible to receive a deferred retirement pension commencing at age 60.

Amount of Pension

The amount is the same as that for a service retirement.

Normal Form

Life Annuity.

Optional Form

None.

## CONTRIBUTIONS

The State makes annual contributions sufficient to meet the cost of the benefits under the Fund.

# SCHEDULE D

# TABLE 1

# THE NUMBER OF ACTIVE MEMBERS DISTRIBUTED BY AGE AS OF DECEMBER 31, 2008

Age	Number	
23	1	
24	20	
25	90	
26	164	
27	192	
28	176	
29	198	
30	179	
31	173	
32	161	
33	179	
34	182	
35	213	
36	226	
37	257	
38	295	
39	277	
40	259	
41	252	
42	255	
43	209	
44	236	
45	197	
46	172	
47	161	
48	151	
49	122	
50	94	
51	85	
52	75	
53	66	
54	59	
55	40	
56	30	
57	36	
58	51	
59	34	
60	10	
61	7	
62	2	
Total	5,586	

TABLE 2

THE NUMBER OF ACTIVE MEMBERS
DISTRIBUTED BY CREDITED SERVICE
AS OF DECEMBER 31, 2008

Years of		
Service	Number	
7	506	
8	427	
9	362	
10	321	
11	296	
12	272	
13	267	
14	252	
15	250	
16	268	
17	272	
18	234	
19	287	
20	234	
21	215	
22	191	
23	128	
24	127	
25	112	
26	122	
27	92	
28	78	
29	61	
30	35	
31	37	
32	33	
33	23	
34	19	
35	13	
36	7	
37	16	
38	17	
39	10	
41	2	
Total	5,586	

TABLE 3

THE NUMBER OF RETIRED MEMBERS
DISTRIBUTED BY AGE
AS OF DECEMBER 31, 2008

Age	Number	
60	137	
61	318	
62	342	
63	238	
64	227	
65	216	
66	199	
67	147	
68	106	
69	129	
70	139	
71	116	
72	128	
73	102	
74	114	
75	93	
76	95	
77	91	
78	89	
79	88	
80	84	
81	45	
82	35	
83	25	
84	17	
85	17	
86	15	
87	14	
88	14	
89	8	
90	8	
91	5	
92	5	
93	2	
94	2	
95	1	
96	1	
100	2 1 1 1 1	
103	1	
104	1	
Total	3,415	